



**MINUTES OF COUNCIL MEETING  
HELD ON 8 AUGUST 2000**

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# CITY OF JOONDALUP

MINUTES OF COUNCIL MEETING HELD IN COUNCIL CHAMBER,  
JOONDALUP CIVIC CENTRE, BOAS AVENUE, JOONDALUP, ON TUESDAY,  
8 AUGUST 2000

## OPEN AND WELCOME

The Mayor declared the meeting open at 1900 hrs.

## ATTENDANCES

### Mayor:

J BOMBAK, JP

### Elected Members:

Cr P KADAK	Lakeside Ward	<i>absent from 2030 hrs to 2035 hrs</i>
Cr L A EWEN-CHAPPELL	Lakeside Ward	
Cr D S CARLOS	Marina Ward	
Cr S P MAGYAR	Marina Ward	<i>absent from 2036 hrs to 2040 hrs</i>
Cr A T NIXON	North Coastal Ward	<i>to 2154 hrs; absent from 2035 hrs to 2042 hrs</i>
Cr J F HOLLYWOOD, JP	North Coastal Ward	
Cr A A WALKER	Pinnaroo Ward	
Cr P ROWLANDS	Pinnaroo Ward	<i>absent from 2036 hrs to 2040 hrs</i>
Cr T BARNETT	South Ward	
Cr A W WIGHT, JP	South Ward	<i>absent from 2059 hrs to 2104 hrs</i>
Cr A L PATTERSON	South Coastal Ward	<i>absent from 2025 hrs to 2031 hrs</i>
Cr G KENWORTHY	South Coastal Ward	<i>absent from 2117 hrs to 2119 hrs and from 2230 hrs to 2232 hrs</i>
Cr J A HURST	Whitfords Ward	<i>absent from 2059 hrs to 2119 hrs</i>
Cr C MACKINTOSH	Whitfords Ward	

### Officers:

Chief Executive Officer:	L O DELAHAUNTY
Director, Resource Management:	J B TURKINGTON
Director, Planning & Development:	C HIGHAM
Director, Infrastructure Management:	D DJULBIC
Director, Community Development:	C HALL
Executive Manager, Strategic Planning:	R FISCHER
Manager, Executive Services:	K ROBINSON
Manager, Council Support Services:	M SMITH
Marketing Manager:	J LAWTON
Co-ordinator, Community Security and Safety:	M COE
Publicity Officer:	L BRENNAN
Committee Clerk:	J AUSTIN
Minute Clerk:	L TAYLOR

## APOLOGIES AND LEAVE OF ABSENCE

There were 36 members of the Public and 2 members of the Press in attendance.

### **C43-08/00 LEAVE OF ABSENCE – CR P KADAK**

Cr Kadak has requested Leave of Absence from Council duties for the period 10 September 2000 to 13 October 2000 inclusive.

**MOVED Cr Carlos, SECONDED Cr Rowlands that Council APPROVES the Leave of Absence requested by Cr P Kadak for the period 10 September 2000 to 13 October 2000 inclusive.**

**The Motion was Put and**

**CARRIED**

## PUBLIC QUESTION TIME

**The following questions, submitted by Mr M Sideris of Mullaloo, were taken on notice at the Council meeting held on 25 July 2000:**

*Q1 Are the current procedures for procuring goods and services in strict accordance with State Government purchasing guidelines?*

**A1** The City of Joondalup's current purchasing procedure is not in accordance with State Government procedures. The City's procedures have been developed as required by the Local Government (Financial Management) Regulations 1996.

The City's procedures are as follows:-

- <\$1,000 - Three verbal quotations
- Between \$1,000 and \$10,000 - Three verbal quotations (must be recorded)
- Between \$10,000 and \$50,000 - At least three (preferably five) written quotes.

The State Government's (State Supply Commission) Guidelines are as follows:

- <\$5,000 - 3-5 Verbal Quotations
- \$5,000 - \$50,000 - 3-5 Written Quotations

*Q2 Can I have a copy of your current procedures?*

**A2** A copy of the City's current purchasing procedure has been provided to Mr Sideris.

**The following questions, submitted by Mr David Davies of Connolly, were taken on notice at the Council meeting held on 25 July 2000:**

*Q1 Regarding CJ184-07/00 Community Facilities, Connolly: Why has the administration of the City of Joondalup put this recommendation forward in the full knowledge that Connolly Residents Association are in the middle of a needs survey requested by the Mayor?*

A1 The original report on this proposal was written prior to the Association's meeting on 12 June 2000 with Council representatives and was deferred by Council awaiting further consideration.

The original recommendation on a deferred report remains intact until further consideration is given by the Council.

*Q2 Are the members of the Council aware that the facts in the agenda are, at the best, mistaken and at the worst a malicious attempt to further stall the people of Connolly? Why were the people of Connolly not invited to the meeting on 28 June 2000, as we were unaware of this meeting until viewing this report? (In support of this statement, Mr Davies referred to areas within the report and outlined his concerns.)*

A2 The report written by the Council staff is based on factual information in accordance with the Council's records.

The meeting held on the 28 June 2000 was to allow staff to brief the Ward Councillors on the full history of this project as agreed at the meeting held with the Residents Association on 12 June 2000.

The Council has made no attempt to delay the project which could have proceeded if the Association had decided to design a facility within the \$200,000 grant in accordance with the original submission made to the State Government.

*Q3 Are the Councillors aware of the petition, in excess of 800 pages, from Connolly residents which was submitted to Council approximately two years ago? There is a need for this centre, as demonstrated by the petition, as Connolly is possibly the only suburb within the City not to have a community facility.*

A3 A thorough search of records back to 1996 has been made and Council has no record of a petition from Connolly Residents' Association on this matter. From research a petition – Community Centre, Connolly, Funding - bearing signatures of 312 persons was presented by Hon P R Lightfoot to the Legislative Council on 17 October 1996.

*Q4 With the procrastination of the administration, and previously the Commissioners, the existing \$200,000 granted by the Government has been eroded by 10% due to inflation, and 10% by the introduction of GST, an amount totalling \$40,000. By adding another \$40,000 from the City's dollar for dollar funding which we still hope to receive, we are now out of building power by \$80,000. Is the City prepared to make up the shortfall by granting Connolly Community Facilities Project the sum of \$280,000?*

- A4 This project has always been controlled by the Connolly Residents Association and the facility could have been constructed in 1996 for \$200,000 in accordance with the original grant, with the Council's contribution being the land component.

**The following question was submitted by Mr V Harman, Ocean Reef:**

*Q1 Re: CJ183-07/00 – Visit from Ji'nan Municipal Parliament.*

*Was there any mention, even unofficially, of a reciprocal visit to Ji'nan?*

- A1 [No formal or informal discussions about a reciprocal visit took place with the delegation from Ji'nan](#)

**The following question was submitted by Mr M Sideris, Mullaloo:**

*Q1 Can Council advise the number of consultancy services being appointed to conduct the Mullaloo, Sorrento and other precinct studies?*

- A1 One consultant has been appointed to conduct the Mullaloo Precinct Centre Concept and another for the Sorrento Precinct Centre. It is proposed that four more Precinct Centre Concepts will be prepared by consultants during the 2000/2001 year.

*Q2 The total cost for each service.*

- A2 The two consultants appointed to date involve a total of \$26,340.

*Q3 When the services commenced and when they are due to be completed.*

- A3 The consultants were appointed on 30 June 2000. The Mullaloo project is expected to be completed by November 2000 and the Sorrento project by December 2000.

*Q4 If and when expressions of interest for these services were advertised, if not how they were solicited.*

- A4 Consultants briefs and invitations to provide quotes to carry out the projects were issued to 12 consultants selected for their known expertise and experience on 11 May 2000.

*Q5 With reference to previously supplied answers on the Crime Audit, can Council advise why the consultancy service was awarded even though it was in breach of the rudimentary guidelines required by this Council.*

- A5 The consultants were chosen as they were already conducting Community Safety audits for a number of other local governments, had substantial expertise in their respective fields and were experienced in a wide range of areas including community consultation, social planning, needs assessment, analysis of crime and criminal behaviour, threat assessment and enforcement intelligence.

City Officers held verbal discussions with five consultancy firms. Three consultancy firms were unable to provide a price as they were not able to provide the City with the consultancy service required. Two consultancy firms submitted a joint proposal and quotation in writing and were subsequently appointed to perform the community safety audit.

- Q6 Can Council provide a copy of the quotation evaluation process report to demonstrate that due process occurred. Details sought include the evaluation and assessment for risk, quality, value for money, etc as required by the conditions for the \$20,000 grant monies provided by State Government.*
- A6 In November 1998, the City received a written proposal and quotation from Behavioral Science Investigative Consultancy Pty Ltd to conduct a Community Safety Audit for the City. In January 1999, the City submitted an application for funding to the Department of Local Government under the Safer WA Crime Audit Guidelines for Local Governments. This application included information that had been submitted by the consultants. The Department evaluated the City's application against the funding guidelines and subsequently provided a grant of \$10,000 to the City to conduct the audit. The guidelines did not specify any processes for engaging consultants or assessing quotations.

**Mr V Harman, on behalf of Ocean Reef Residents Association:**

- Q1 In the Message from the Mayor dated 27 July 2000, the Mayor indicated the City would be divided into six zones for the security system. As there are seven wards, why was this not divided into seven zones?
- A1 *Response by Coordinator Community Security and Safety:* The layout of the zones for the patrol is based on population, size of area and number of dwellings, to achieve the best coverage, and not based on the wards.
- Q2 *Will Council be submitting the details of the areas to be covered?*
- A2 *Response by Coordinator Community Security and Safety:* There is no problem in providing this information.
- Q3 *During the presentation of the Budget at the Special Council meeting, the Director Resource Management mentioned the increase for domestic waste charges from \$113 to \$116 for the bin, and the increase to \$38.50 for the 'wheelie- bin'. I understood him to say that the \$116 included the charge for the bag. I believe there are three services to collect the waste, being the bin collection, bag collection and the recycling bin. What proportion of the waste comes from the bag collection?*
- A3 *Response by Director Infrastructure Management:* In broad terms, the standard charge of \$116 covers the cost of refuse collection, bag collection service to recycling as well as bulk refuse collection and there is an additional charge for the voluntary recycling cart which is over and above the \$116. I am able to provide details to Mr Harman following the meeting.

- Q4 Surely the bag must consist of a cost of that collection. Why should a person with the recycling bin have to pay for the cost of the bag?*
- A4 Response by Director Infrastructure Management: If a person chooses a voluntary recycling cart, they will not pay for the bag service.*
- Q5 I have noticed in the newspaper that, where a question of policy conducted by the Council has arisen, the Chief Executive Officer has occasionally responded. Will the Chief Executive Officer be making any response tonight to the article on behalf of Cr Carlos?*
- A5 Response by Chief Executive Officer: Given the opportunity, I will respond to this article.*
- Q6 In relation to that article, is there a car-pool system in operation?*
- A6 Response by Chief Executive Officer: For some length of time, all vehicles have been used as a pool fleet and have been assessed on what is needed. The fact that they are allocated to individuals for commuting or private use is subject to conditions of employment. During the day those vehicles are available for use by members of staff to cover the demands of the day.*
- Q7 Does a senior management contract include the provision of a car?*
- A7 Response by Chief Executive Officer: Yes, that is correct and that is standard for the industry.*
- Q8 If the car was removed, would the member of senior management require compensation?*
- A8 Response by Chief Executive Officer: Under the normal circumstances of a contract package, that would be the case. Each vehicle and any part of a package is valued at a price provided to the Council by its normal consultants.*
- Q9 Does the existing Information Service Business Unit receive any revenue from supplying a service to outside instrumentalities?*
- A9 Response by Chief Executive Officer: Under a service level agreement, extensive services were supplied to the City of Wanneroo during its establishment last year. The City of Wanneroo is now self-sufficient, therefore no services are supplied at this stage. The current staff is used extensively for normal day to day demands and there would not be a great deal of time available to allocate services to external sources.*

**Mr Keith Russell, Woodvale:**

- Q1 In relation to the article in the community newspaper, made by the Deputy Mayor: Is the Council of the opinion that the West Australian police force is unable to protect the property and the ratepayers of this particular area, that it requires an increase of security staff from 14 to 34?*



- A1 *Response by Chief Executive Officer:* Assessments undertaken over the past number of years indicate that people are concerned that police resources do not allow sufficient protection from normal domestic crime. People are genuinely distressed in such a situation and the call was for security to be the ‘eyes and ears’ of police and allow them to be more proactive and distribute their resources in a better way. The Council has received considerable complaints in the last 12 months, mainly about the security patrols not being visible enough, and the need for its vehicles to travel throughout the suburbs. Council has requested that a format be adopted to achieve this and this means more vehicles and more staff, and that is the plan proposed for the Council to consider.
- Q2 *The same article mentioned that the inspection fee for swimming pools in private residences was being increased by 11% plus GST of 10%. What are the added services that require this increase?*
- A2 *Response by Director Planning and Development:* The fee is based on the cost of providing the service. In the past Council has employed a number of contract staff to work over a period of four years. There is a four year cycle for inspection of pools for compliance. The fee is based on employing two permanent staff to inspect the pools on a four year continuous cycle, rather than on every fourth year employing five or six contract staff. The charge relates directly to the cost of providing the service. This was increased to \$11, inclusive of GST.
- Q3 *With regard to the increase in rates generally, with the added cost of security, swimming pool rates, local community extras for looking after suburbs, etc, what provision is there to protect ratepayers who cannot afford rate rises? Are you prepared to bankrupt people to make them pay their rates?*
- A3 *Response by Director Resource Management:* The increase is 3%. The security charge, depending on what Council resolves tonight, will not increase from \$27. There are two and four instalment plans, for payment of rates, and also a hardship plan of several payments, but which does incur a fee.
- Q4 *I would like to discuss this in more detail, as many people, because of rate increases, GST, etc, are not able to pay their rates.*
- A4 *Response by Director Resource Management:* GST does not apply to local government rates, compulsory refuse collection nor security charge but does apply to Council fees and charges for the use of halls and gymnasium, and to swimming pool entry fees.

**Mr D Davies, Connolly:**

- *Mr Davies raised his concerns that the response provided to his questions raised at the last meeting did not address his questions and asked whether Council would respond correctly to his questions. Mr Davies advised he would be happy to provide a full set of written questions if required.*

**Mr M Sideris, Mullaloo:**

*Q1 At the meeting on 27 June, I asked Council for details of the various initiatives associated with the security services proposed within the budget and was advised that Council had not at that point discussed the 2000/01 security and surveillance charge nor the components comprising that charge. A further question at that meeting dealt with the guaranteed level of service that might be expected past each property, to which the response was that this was to be set in conjunction with the budget. I asked the same questions at the Special Council meeting held on 2 August 2000 and was advised I would be forwarded the information. To date I have not received this information. When will Council present to the ratepayers a full set of initiatives associated with the service that this Council proposes, prior to it being agreed to by Council?*

*A1 Response by Executive Manager Strategic Planning: With respect to the first part of the question concerning previously raised questions, this information has been forwarded to Mr Sideris. I have also extended an invitation to Mr Sideris to discuss any matter associated with the information. With respect to the details of the Safer Community Programme, we have provided information through the budget process to the Council and the details are in line with the information forwarded to Mr Sideris.*

*Q2 Why is this information only provided after being presented and agreed to by Council? Is the matter being discussed tonight?*

*A2 Response by Mayor Bombak: If you have any specific concerns these may be raised with the relevant Ward Councillors so that these concerns can be considered in conjunction with the next budget.*

**Mr V Cusack, Kingsley:**

*Q1 In terms of reducing crime, what methods are used by the Council to measure the effectiveness of the security patrol?*

*A1 Response by Executive Manager, Strategic Planning: The programme is in its infancy and the effectiveness of the security patrols will be one of the issues which will need to be gauged over time. Recently there was a crime audit undertaken and we have the first results of this as a benchmark and in future years will be able to assess all programmes in the light of data obtained.*

*Q2 Can the Council provide evidence which clearly demonstrates that the use of security officers and patrols actually result in lower levels of crime?*

*A2 Response by Executive Manager, Strategic Planning: There are a number of key performance indicators that apply to the operations of the patrols. They are not primarily addressing crime, and have other deterrent values and it is against those key performance indicators that we would address the performance of patrols. There are concerns and perceptions in the community about crime; and the comfort of the patrols and the increased customer focus of the patrols, in being seen at parks and near schools, will have an ameliorating effect that would be difficult to measure in precise terms.*

- Q3 Has the Council conducted a projected cost for the continuation of security patrols over the medium to long term? What is the future cost to the ratepayer likely to be in five to ten years?*
- A3 Response by Executive Manager, Strategic Planning:* We have not projected ten years. We have said in the papers provided that we are looking at the service in terms of the next 12 months, at which time the programme will be reassessed and the different components of the programme prioritised. In terms of its financial impact in the near term, we believe that there are two aspects; firstly, what the community would want, either increased or decreased services; and secondly in relation to the mix of funding within the funds provided by the Safer Community Programme that will allow for components of it to be increased or decreased. There is some flexibility in the way it is funded and has the ability to be adjusted depending on the Council and community expectations.
- Q4 So I take it that it will be voted on tonight, and has not been costed into the future? Is that correct?*
- A4 Response by Chief Executive Officer:* Council has to assess its effectiveness each year, within the budget; also the size of the patrol and what initiatives are taken on board. The Council has the choice to either reduce or increase its role, or remove the service altogether. Community response indicates that it is the highest service that is demanded by the community at the present time.
- Q5 Page 2 states “there has been disputation about the extent or type of programme which can be addressed by the security and property surveillance charge. This culminated in the Department for Local Government agreeing to the City’s position and indicating it will address the regulations”. Is there a problem with the legality of the regulations, specifically in relation to 6.38(4) which states that a local government may only use the money raised from a service charge to meet the cost of providing the specific service for which the service charge was imposed. Can Council explain the legal grounds for spending \$220,500 on a graffiti control programme; \$111,500 on community campaigns; \$54,000 on donations to community organisations; \$123,450 on environmental design and management matters and \$160,370 on new initiatives from the money raised for the security charge.*
- A5 Response by Chief Executive Officer:* The Local Government Department took a narrow view in the early stages which caused the Council to obtain a legal opinion from the City’s solicitors; and the City’s solicitor and the Director Resource Management met with the Department. The Department is sympathetic to the situation because the terminology used is ‘surveillance and security’ and any initiative that adds to the security within an area is recognised. It is of interest that the Minister for Local Government is actively involved with a moratorium with Safer WA and is encouraging other initiatives, and indicated such during Local Government Week. What has been done by this Council has been looked at as a benchmark by most local governments in the metropolitan area.

- Q6 *If this is not legal, and if the regulations are being addressed currently, can I on behalf of myself and the taxpayers seek a refund for last year?*
- A6 *Response by Chief Executive Officer:* This is not a legal point. The regulations may not be amended, it is the interpretation of the regulations which is being looked at.

**Mr Michael Norman, Sorrento:**

- Q1 *Each year my rates increase faster than the rate of inflation. Has the City a strategy in place to ensure that rates in future do not exceed the rate of inflation and may I suggest that the rate increase drops below the rate of inflation.*
- A1 *Response by Director Resource Management:* Many people in local government and elsewhere look at the CPI as the cost driver for increases in local government rates. Costs in local government generally do not follow CPI and recent research has been undertaken which tells us that the cost of increases in local government works and services are well in excess of the CPI increases, so I do not believe that to benchmark against CPI is the correct way to undertake business. Costs do increase greater than CPI but it has been past practice for this local government and the former City of Wanneroo to benchmark against CPI for rate increases, albeit that we are going backwards.
- Q2 *I would like to understand why the rate increases have to be in excess of CPI; what is it about local government business that causes the rates to go up above CPI? Can ratepayers obtain information to understand this?*
- A2 *Response by Director Resource Management:* We can certainly provide that information to ratepayers by way of explanation.

**Mr Robert Butchart, Heathridge:**

- Mr Butchart advised he was employed as a security officer and stated that Council's security patrols had no powers, other than the upholding of the City's by-laws. He stated that where Council's rangers caught persons in the commission of a crime, the only action they could take was to inform the police. Mr Butchart believed the Rangers should only undertake the duties of Rangers and felt pressure should be put on the State Government in relation to security issues. Mayor Bombak suggested that Mr Butchart lobby his local Member for Parliament, Mr Chris Baker, as there was a growing trend of unrest with police surveillance in the area.*

**DECLARATIONS OF FINANCIAL\NON FINANCIAL INTEREST**

Nil

**CONFIRMATION OF MINUTES**

**C44-08/00 MINUTES OF COUNCIL MEETING, 25 JULY 2000**

**MOVED Cr Magyar, SECONDED Cr Kadak that the Minutes of the Council meeting held on 25 July 2000 be confirmed as a true and correct record.**

**The Motion was Put and**

**CARRIED**

## **C45-08/00 MINUTES OF SPECIAL COUNCIL MEETING, 2 AUGUST 2000**

Mayor Bombak stated he had received a number of complaints associated with comments made at the Special Council Meeting by Cr Carlos.

In his role as Mayor and presiding member at Council meetings, Mayor Bombak reiterated to elected members their obligations in carrying out their role as an elected member of Council and referred elected members to certain provisions of Council's Code of Conduct and Standing Orders Local Law, specifically Sections 2.3.1, 2.3.4 and 4.1.10 of the Code of Conduct.

In response to comments expressed by Cr Carlos at the Special Council Meeting, Chief Executive Officer advised that he would, with the assistance of officers, give a detail response for Council consideration from those items raised by Cr Carlos. Chief Executive Officer advised that he was unaware of Cr Carlos's intention to make a statement at the Special Council Meeting held on 2 August 2000, which was chaired by Cr Carlos in the absence of the Mayor.

The Chief Executive Officer said he did not wish a misconception to be created that elected members were not given the opportunity to participate freely and question any information put to them in relation to the adoption of the 2000/01 Budget. He stated that six workshops were held during the lead up to the adoption of the 2000/2001 Budget to enable elected members to familiarise themselves and fully understand the processes by which the Budget is compiled and advised that officers had made their time freely available to elected members not only at the workshops conducted, but also at times outside those sessions, where elected members so desired, in order that they may better understand the processes involved. Director, Resource Management and his staff spent many nights and a number of weekends in an effort to bring the Budget document forward and most elected members have expressed their gratitude to staff for their efforts and have been satisfied with the details and explanations provided to them.

The Chief Executive Officer then provided a response to the elected members on the various issues which had been raised by Cr Carlos at the Special Meeting of Council.

### **VOTE OF NO CONFIDENCE – CR D CARLOS**

**MOVED Cr Wight, SECONDED Cr Barnett** that Council MOVES a vote of 'No Confidence' in Deputy Mayor, Cr Carlos and SEEKS his resignation as Deputy Mayor.

Cr Wight advised he wished to move a Motion of 'No Confidence' in Deputy Mayor in view of comments he made at the Special Council Meeting held on 2 August 2000, and called for Cr Carlos to tender his resignation as Deputy Mayor, including all committees on which he currently served.

Discussion ensued.

## **SUSPENSION OF STANDING ORDERS**

**MOVED Cr Ewen-Chappell, SECONDED Cr Nixon that Council SUSPENDS Clause 3.5 of the City's current Standing Orders.**

**The Motion was Put and**

**CARRIED**

Discussion ensued.

*During discussion Cr Patterson left the Chamber, the time being 2025 hrs and returned at 2031 hrs.*

*Cr Kadak left the Chamber, the time being 2030 hrs.*

**The Motion was Put and**

**LOST**

It was requested that the votes of all members present be recorded:

In favour of the Motion: Mayor Bombak, Crs Barnett, Wight, Patterson, Kenworthy, and Mackintosh

Against the Motion: Crs Ewen-Chappell, Carlos, Magyar, Nixon, Hollywood, Walker, Rowlands and Hurst

## **RESUMPTION OF STANDING ORDERS**

**MOVED Cr Ewen-Chappell, SECONDED Cr Hollywood that Council RESUMES Standing Orders and proceeds with the order of business as listed in the Council Agenda.**

**The Motion was Put and**

**CARRIED**

*Cr Nixon left the Chamber, the time being 2035 hrs.*

*Cr Kadak entered the Chamber, the time being 2035 hrs.*

**MOVED Cr Magyar, SECONDED Cr Rowlands that Council Minutes of the Special Council Meeting held on 2 August 2000 be confirmed as a true and correct record.**

**The Motion was Put and**

**CARRIED**

*Crs Rowlands and Magyar left the Chamber, the time being 2036 hrs.*

## **ANNOUNCEMENTS BY THE MAYOR WITHOUT DISCUSSION**

### **CALL CENTRE OPENING**

The Stellar Call Centre was officially opened by Deputy Premier, Hendy Cowan on Tuesday 1 August 2000.

The call centre, located in Joondalup House, has generated 175 full time jobs and is expected to create at least another 50 within a year.

I attended the official opening on behalf of the City and welcomed Stellar to the Joondalup business community.

### **LOCAL GOVERNMENT WEEK**

The City of Joondalup celebrated Local Government Week with displays and entertainment at Lakeside Shopping City.

These highlighted the many services provided by the City and our “Community Connections” program.

There were displays on such programs as “Safer Communities, Education 2000, be active together and Junior Rangers.”

### **DONATIONS FOR THE CITY’S BEST**

Under our Community Funding Program, the City has provided \$2,350 in assistance to junior athletes who live in the City and have been chosen to represent Western Australia in their sport.

School sport athletes representing cross country, football, golf, netball, orienteering, soccer, softball and tennis made up the majority.

### **MUSICAL SUCCESS**

The City’s recent Live’n’Loud Concert drew an attendance of 350 young people which was great to see.

A reminder that the Joondalup Eisteddfod is now in full swing.

Best of luck to all taking part.

### **THANKS**

On a personal note, sincere thanks for the many messages of condolence to my family on the loss of our son, Ben; they were much appreciated.

*Crs Rowlands and Magyar entered the Chamber, the time being 2040 hrs.*

## PETITIONS

### **C46-08/00      PETITIONS SUBMITTED TO THE COUNCIL MEETING – 8 AUGUST 2000**

#### PETITION SUPPORTING THE PROPOSED CLOSURE OF PEDESTRIAN ACCESSWAY BETWEEN ROSSITER HEIGHTS AND CARRON RISE, HILLARYS –[41466]

A 15-signature petition has been received from Hillarys residents supporting the proposed closure of the pedestrian accessway between Rossiter Heights and Carron Rise, Hillarys.

This petition will be referred to Planning and Development (Urban Design and Policy Services) for action.

**MOVED** Cr Magyar, **SECONDED** Cr Kadak that the petition from Hillarys residents supporting the proposed closure of the pedestrian accessway between Rossiter Heights and Carron Rise, Hillarys be received and referred to the appropriate Business Unit for action.

The Motion was Put and

**CARRIED**

<b>FINANCE AND COMMUNITY DEVELOPMENT</b>
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### **CJ196 - 08/00      AUSTRALIAN CENTRE FOR REGIONAL AND LOCAL GOVERNMENT STUDIES ELECTED MEMBERS COURSE NO 55, 18 - 22 SEPTEMBER 2000, CANBERRA – [18058]**

**WARD** - All

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CJ000801\_BRF.DOC:ITEM 1

#### **SUMMARY**

The Australian Centre for Regional and Local Government Studies is a faculty of the University of Canberra which conducts professional development courses for Elected Members.

Expressions of interest have been received from Councillors Kenworthy, Mackintosh, Patterson and Walker to attend Elected Members Course No 55 at the University of Canberra from 18 to 22 September 2000.

In order to ensure the business of Council is not adversely affected, it is recommend that only two Elected Members attend the Elected Members Course No 55 in September 2000 and that Council consider sending two Councillors in 2001.



## BACKGROUND

The Australian Centre for Regional and Local Government Studies has been providing training for Elected Members in Australia and New Zealand for twenty years.

The centre has established two specialised courses for Local Government Elected Members.

The introductory course (No 55) focuses on developing skills that Elected Members require to best represent their community's needs.

## DETAILS

The objective of the Elected Members Course is to improve an Elected Member's effectiveness and to make the community a vital part of the change process. The course focuses on Local Government as a national industry and is of great benefit to both newly elected and more experienced representatives.

The course offers topics which relate directly to an Elected Member's needs. Sessions will cover management skills, financial management, local government knowledge and communication skills in the areas of negotiation and media management.

A sample of the topics to be covered include:

- ◆ Roles and responsibilities of Elected Members
- ◆ How to read financial statements
- ◆ Dealing with the media
- ◆ Financing infrastructure projects for your Council

## COMMENT/FUNDING

Whilst it would be ideal to send all Elected Members to development courses such as this, it is essential that Elected Members are available for the conduct of urgent Council business.

Accordingly, it is recommended that two Elected Members attend the above course in September 2000 and that Council give consideration to sending delegates to the 2001 course.

Account No:	11-05-05-052-3523-0001
Budget Item:	Elected Members Training
Budget Amount:	\$25,000
Actual Cost	
Air Fares	2 @ \$1,422
Registration (includes all meals and accommodation)	2 @ \$2,145
Daily allowance	2 @ \$90 per day (5 days)
<b>Total Cost</b>	<b>\$8,034</b>

Cr Hurst nominated Crs Mackintosh and Kenworthy to attend this Conference.

Cr Hollywood nominated Cr Walker.

Cr Patterson advised that due to personal reasons, he had withdrawn his nomination for consideration to attend this Conference.

*Cr Nixon entered the Chamber, the time being 2042 hrs.*

The Mayor called on the three nominees to outline their reasons for wishing to attend the Conference.

There being three nominees, the Mayor called for a show of hands, following which the Mayor declared Crs Mackintosh and Kenworthy nominated to attend the Conference.

**MOVED Cr Hurst, SECONDED Cr Barnett that Council AUTHORISES the attendance of Crs Mackintosh and Kenworthy at Elected Members Course No 55, University of Canberra from 18 to 22 September 2000 at a cost of \$8,034 to be funded from Elected Members Training - Account No 11-05-05-052-3523-0001.**

**The Motion was Put and**

**CARRIED**

**CJ197 - 08/00      MINUTES OF THE ENVIRONMENTAL ADVISORY  
COMMITTEE MEETING – 19 JULY 2000 - [00906]**

**WARD - All**

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CJ000801\_BRF.DOC:ITEM 2

**SUMMARY**

A meeting of the Environmental Advisory Committee was held on 19 July 2000 and the unconfirmed minutes of the meeting are submitted to Council for noting and endorsement of motions.

**BACKGROUND**

The Environmental Advisory Committee meeting held on 19 July 2000 achieved a quorum, and considered a range of business arising items outstanding from the previous (informal) meeting held on 21 June 2000.

Discussions centered around the nomination of community representatives to the committee, a briefing paper reviewing the issue of atmospheric haze, a discussion item regarding a fauna study undertaken by M J and A R Bamford, and a discussion on a briefing paper relating to Local Agenda 21.

Consideration of a discussion paper on the Cities for Climate Protection campaign (Item 7) was deferred to the next Environmental Advisory Committee.

## DETAILS

The unconfirmed minutes of the Environmental Advisory Committee held on 19 July 2000 are included as Attachment A.

The following motions were carried and require consideration by the Council:

- That the advertisement seeking nominations for community representation on the Environmental Advisory Committee be placed in an appropriate community newspaper for a period of two weeks, with an option for a further two week extension pending the response to the advertisement. The Manager Organisation & Strategic Development contact key stakeholder groups in relation to the committee nomination opportunity.

Council endorsed the advertising for nominations from interested community representatives to become members of the Environmental Advisory Committee at the Council meeting held on 11 July 2000 (Item CJ171–07/00 refers).

- **That a report be prepared on a review of the Perth’s Air Quality Management Plan and the recommendations of the 1998 Select Committee report on Perth’s Air Quality, for consideration at the next Environmental Advisory Committee meeting.**
- **That an article be prepared for submission to the Council News, in relation to Council Policy 4.6.1 (Burning of Garden Refuse and Cleared Vegetation).**
- **That a report be prepared for consideration at the next Environmental Advisory Committee meeting, reviewing local examples of fauna protection programmes (such as Karakamia Sanctuary) and an investigation into the opportunities for a privately operated fauna protection programme, at Craigie Open Space.**
- **That Item 6 be prepared as a “Green Paper” for consideration by Council, with the recommendation being for Council to endorse the workplan and the strategic direction of the Local Agenda 21 process.**

The next meeting of the Environmental Advisory Committee will be held at 5.30 pm on 16 August 2000.

**MOVED Cr Magyar, SECONDED Cr Nixon that Council:**

**1 NOTES the unconfirmed minutes of the Environmental Advisory Committee meeting held on 19 July 2000 forming Attachment A to Report CJ197-08/00;**

**2 ENDORSES:**

- (a) the advertisement seeking nominations for community representation on the Environmental Advisory Committee be placed in an appropriate community newspaper for a period of two weeks, with an option for a further two week extension pending the response to the advertisement and contact be made with the key stakeholder groups in relation to the committee nomination opportunity;**

- (b) the preparation of a report reviewing Perth's Air Quality Management Plan and the recommendations of the 1998 Select Committee report on Perth's Air Quality, for consideration at the next Environmental Advisory Committee meeting;
- (c) an article being prepared for submission to the Council News, in relation to Council Policy 4.6.1 (Burning of Garden Refuse and Cleared Vegetation);
- (d) that a report be prepared for consideration at the next Environmental Advisory Committee meeting, reviewing local examples of fauna protection programmes (such as Karakamia Sanctuary) and an investigation into the opportunities for a privately operated fauna protection programme, at Craigie Open Space;
- (e) that the Local Agenda 21 discussion paper as submitted to the Environmental Advisory Committee at its meeting held on 19 July 2000 be presented to the Council for consideration with a recommendation being for the Council to consider the workplan and the strategic direction of the Local Agenda 21 process;
- (f) the letters sent to Mr De Piazzì and Ms James thanking them for their efforts and involvement on the Environmental Advisory Committee.

Cr Patterson referred to Point 6 of the Minutes of the Environmental Advisory Committee held on 19 July 2000 which requested a report be prepared for consideration by Council in relation to the workplan and strategic direction of the Local Agenda 21 process.

Executive Manager, Strategic Planning advised that a report was to be prepared for submission to a future Briefing Session.

**The Motion was Put and**

**CARRIED**

Appendix I refers

*To access this attachment on electronic document, click here:* [Attach1brf080800.pdf](#)

**CJ198 - 08/00 CRIME MAPPING: ADDING VALUE TO CRIME PREVENTION & CONTROL CONFERENCE AND WORKSHOP 19–22 SEPTEMBER 2000 – [39870]**

**WARD - All**

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CJ000801\_BRF.DOC:ITEM 3

**SUMMARY**

The purpose of this report is to recommend attendance of the Strategic Co-ordinator Community Security & Safety at the Crime Mapping: Adding Value to Crime Prevention & Control Conference and Workshop to be held in Adelaide from 19-22 September 2000.

**BACKGROUND**

The Australian Institute of Criminology (AIC) is a national organisation that aims to explore and explain issues of public policy significance in crime prevention and criminal justice. The Institute's work is communicated to government, media and the public through its conferences, seminars, workshops and publications. This conference is one means of exploring and communicating ideas and strategies about the significant issues, to the public, of crime prevention and crime mapping.

The Australian Institute of Criminology, in conjunction with the University of Adelaide Key Centre for Social Applications of GIS, have combined to establish a conference which aims to discuss current and potential uses of computerised mapping and associated GIS technologies in adding value to public policy and practice in the fields of crime prevention and crime control.

**DETAILS**

The aims and objectives of the conference are based around 3 major topics:

- Mapping for Crime Prevention;
- Mapping for Crime Control;
- Mapping for Regional Comparisons of Crime.

A number of speakers have been scheduled to discuss a number of crime mapping and crime prevention issues plus an address by the Director of the Australian Institute of Criminology Dr Adam Graycar on the topic of "Local Government and Crime Prevention". The Federal Minister for Justice and Customs, Senator Amanda Vanstone, will also be in attendance.

In addition to the conference, the University of Adelaide Key Centre for Social Applications of GIS is conducting a one-day conference workshop on mapping using MapInfo which has been designed for people to learn and obtain an insight into the application of crime mapping and strategies that can be applied.

Whilst in Adelaide the Strategic Co-ordinator Community Security & Safety has requested to visit the City of Onkaparinga to learn more about their successful graffiti campaign. The program, a comprehensive model based on rapid clean-up strategies, volunteer support and community education, tracks and identifies more frequent tags and taggers, seeks restoration justice on behalf of the community and provides tangible consequences and offers counselling to offenders. This model was developed over a period of nine years and is marketed world wide as a unique benchmark for graffiti control.

#### **COMMENT/FUNDING**

As Council would be aware community security and safety remains one of the highest concerns for the community and the City has embraced these concerns by creating the Safer Community Program. Part of the role of the Strategic Co-ordinator Community Security & Safety is to keep abreast with industry developments and initiatives in crime prevention measures and the conference and workshop is primarily targeted for administrative, operational and technical applicants.

Account No:	11 20 22 222 3302 0001
Budget Item:	Conferences
Budget Amount:	\$ 2,500
Actual Cost:	\$ 2,300 (approximate)

**MOVED Cr Ewen-Chappell, SECONDED Cr Hollywood that Council APPROVES the attendance of the Strategic Co-ordinator Community Security & Safety at the Crime Mapping: Adding Value to Crime Prevention and Control Conference and Workshop and visit to the City of Onkaparinga from 19-22 September 2000 to be held in Adelaide, at an estimated cost of \$2,300.**

**The Motion was Put and**

**CARRIED**

**CJ199 - 08/00 APPOINTMENT OF NEW MEMBERS TO THE JOONDALUP SOUTH AND NORTH YOUTH ADVISORY COUNCILS – [38245]**

**WARD - All**

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CJ000801\_BRF.DOC:ITEM 4

#### **SUMMARY**

At the Council meeting of 22 December 1998 (Item CJ298-12/98 refers), approval was given for the development of a Youth in Government Program for the City of Joondalup.

A component of the Program is the operation of two (2) locally based Youth Advisory Councils. These Youth Advisory Councils have been operational for one year and vacancies have arisen. A selection process to fill these vacancies has been completed for the Joondalup South and North Youth Advisory Councils and appointment of the new members to these Youth Advisory Councils is required.

## BACKGROUND

At the Council meeting held on 22 December 1998, it was resolved that the Joint Commissioners:

- “1 **ENDORSE in principle the Youth in Government Program as put forward in Report CJ298-12/98;**
- 2 **DISBAND the Junior Council in its current form and replace it with the Junior Council Program as put forward in Report CJ298-12/98.”**

The City’s Youth In Government Program draws together and integrates the City’s Youth Action Plan, the Youth Parliament Programs of the Federal and State Governments and the State Government’s Youth Advisory Council Program (YAC’s).

The Youth in Government Program includes a range of initiatives that incorporate:

- the development of two Youth Advisory Councils;
- a revised Youth Council Program;
- participation in State Youth Parliament;
- participation in Federal Youth Parliament.

Report CJ25-06/99 refers to the appointment of the Councils.

The main objectives of the Youth in Government Program are:

- To provide an opportunity for young people throughout the City of Joondalup to raise, discuss and advocate on issues that are of significance to them.
- To provide opportunities for young people to learn about and participate in the decision making process of all levels of Government.
- To implement a meaningful and effective Youth Advisory Council structure that is accessible to the wider youth community.

### Promotional Strategies

A key objective of the Program is to encourage participation from all sectors of the youth community and this has been reflected in the promotional strategies to recruit members. These strategies included:

- an advertisement in University Newspapers (Harrabee , The Voice)
- detailed letters and promotional materials to school principals
- detailed letters and promotional materials to youth service providers in the local area
- school visits
- liaison with disability support groups and service providers
- promotional materials sent to local employment agencies

These advertisements invited young people to apply for membership of the Youth Advisory Councils.

## DETAILS

### Term of Office

Members of the Youth Advisory Councils are selected to serve a one or two year term. The purpose of this is to ensure that there is a continuity of experience through the Youth Advisory Councils. For this reason, there are eight vacancies on each of the Youth Advisory Councils. The vacancies occurred as a result of natural attrition and members volunteering to step down.

The outgoing members of the Youth Advisory Councils are listed below.

<b>JOONDALUP SOUTH</b>		<b>JOONDALUP NORTH</b>	
<b>Name</b>	<b>Suburb</b>	<b>Name</b>	<b>Suburb</b>
Neil Van Drunen	DUNCRAIG	Anne Ngo	CONNOLLY
Janelle Van Sant	SORRENTO	Megan Smolders	OCEAN REEF
Natasha Burns	WARWICK	Heather Gibbons	JOONDALUP
Nina Calogero	MARMION		
Janelle Budge	GREENWOOD		
Kristy Pickett	WOODVALE		
Aaron Tait	WOODVALE		

### Selection Process

Fourteen (14) nominations were received for the 8 available places on the Joondalup South Youth Advisory Council and eight (8) applications were received for the 8 available places on the Joondalup North Youth Advisory Council.

Applications for each Council were reviewed by a peer panel of current Youth Advisory Councillors based on selection criteria including age, residential address, school attended, employment status and community involvement. These criteria were developed in order to ensure that there was a wide representation of young people and that one group was not over-represented. Once the applications were assessed referees were contacted for 8 suitable applicants for each Youth Advisory Council and a recommendation made that the 16 applicants be assessed.

### Terms of Reference

An umbrella Terms of Reference (adopted CJ352-10/99) for both Youth Advisory Councils in the City is attached. (See Attachment 1)

### Future Directions

Following appointment to the Councils, the Youth Advisory Councillors will begin meeting on a monthly basis.



**Current Members**

<b>JOONDALUP SOUTH</b>		<b>JOONDALUP NORTH</b>	
<b>Name</b>	<b>Suburb</b>	<b>Name</b>	<b>Suburb</b>
1. Steven Baron	PADBURY	1. Aman Pabla	OCEAN REEF
2. Hayley Brooks	WARWICK	2. Tracey-Lee McDonald	OCEAN REEF
3. Ryan Clapp	KINGSLEY	3. Philippa Brown	MULLALOO
4. Rachel Curtis	PADBURY	4. Timothy Lee	EDGEWATER
5. Heidi Delaney	HILLARYS	5. Sara McMillan	OCEAN REEF
6. Garrath Dingley	DUNCRAIG	6. Emma Nolan	EDGEWATER
7. Robert Harwood	PADBURY	7. Joshua King	HEATHRIDGE
8. Andrew Logan	CRAIGIE	8. Emma Dee	CURRAMBINE
9. Jayne Miller	HILLARYS	9. Tara Lee Brayshaw	EDGEWATER
10. Natasha Newman	GREENWOOD		
11. Andrew Wallis	WARWICK		

**New Members**

12. Jared Robb	DUNCRAIG
13. Michelle McFarlane	SORRENTO
14. Tegan Smith	DUNCRAIG
15. Amanda Benfall	KINGSLEY
16. Enid Chua	KINGSLEY
17. Ryan Kukura	DUNCRAIG
18. Julian Tompkin	WOODVALE
19. Luke Williams	GREENWOOD

**New Members**

10. John Saratsis	OCEAN REEF
11. Anna Kim	BELDON
12. Jennifer Dedman	OCEAN REEF
13. Adam Wade	JOONDALUP
14. Lauren Kotce	CURRAMBINE
15. Natalie Marsh	BELDON
16. Suzanne Akila	CONNOLLY
17. Viet Nguyen	OCEAN REEF

The age ranges of the nominees for Joondalup Youth Advisory Councils are as follows:

<b>JOONDALUP SOUTH</b>		<b>JOONDALUP NORTH</b>	
<b>Age</b>	<b>Frequency</b>	<b>Age</b>	<b>Frequency</b>
<b>15 Years</b>	<b>3</b>	<b>15 Years</b>	<b>3</b>
<b>16 Years</b>	<b>6</b>	<b>16 Years</b>	<b>5</b>
<b>17 Years</b>	<b>5</b>	<b>17 Years</b>	<b>6</b>
<b>18 Years</b>	<b>2</b>	<b>18 Years</b>	<b>1</b>
<b>19 Years</b>	<b>1</b>	<b>19 Years</b>	<b>3</b>
<b>21 Years</b>	<b>1</b>		

**MOVED Cr Kadak, SECONDED Cr Mackintosh that Council:**

- 1 REMOVES and THANKS the following outgoing members of the Youth Advisory Councils;**

**Joondalup South**

**Neil Van Drunen  
Janelle Van Sant  
Natasha Burns  
Nina Calogero  
Janelle Budge  
Kristy Pickett  
Aaron Tait**

**Joondalup North**

**Anne Ngo  
Megan Smolders  
Heather Gibbons**

- 2 APPOINTS the following nominees as members of the Joondalup Youth Advisory Councils;**

**Joondalup South**

1. Steven Baron
2. Hayley Brooks
3. Ryan Clapp
4. Rachel Curtis
5. Heidi Delaney
6. Garrath Dingley
7. Robert Harwood
8. Andrew Logan
9. Jayne Miller
10. Natasha Newman
11. Andrew Wallis
12. Jared Robb

**Joondalup North**

1. Aman Pabla
2. Tracey-Lee McDonald
3. Philippa Brown
4. Timothy Lee
5. Sara McMillan
6. Emma Nolan
7. Joshua King
8. Emma Dee
9. Tara Lee Brayshaw
10. John Saratsis
11. Anna Kim
12. Jennifer Dedman

**Joondalup South**

13. Michelle McFarlane
14. Tegan Smith
15. Amanda Benfall
16. Enid Chua
17. Ryan Kukura
18. Julian Tompkin
19. Luke Williams

**Joondalup North**

13. Adam Wade
14. Lauren Kotce
15. Natalie Marsh
16. Suzanne Akila
17. Viet Nguyen

- 3 THANKS all nominees who nominated for memberships of the Joondalup Youth Advisory Councils;**

- 4 SETS the following quorums for Joondalup Youth Advisory Councils:**

**Joondalup South Youth Advisory Council – 10**

**Joondalup North Youth Advisory Council - 9**

**The Motion was Put and**

**CARRIED BY AN  
ABSOLUTE MAJORITY**

Appendix 2 refers

*To access this attachment on electronic document, click here: [Attach2min080800.pdf](#)*

**CJ200 - 08/00      MINUTES OF JOONDALUP YOUTH ADVISORY  
COUNCILS MEETINGS – JULY, 2000 – [38245]****WARD - All**

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CJ000801\_BRF.DOC:ITEM 5

**SUMMARY**

Meetings of the Joondalup North and South Youth Advisory Councils were held on 17 and 19 July, 2000 and the minutes of both meetings are submitted for noting by Council.

**DETAILS**

The minutes of the Joondalup North Youth Advisory Council held on 17 July, 2000 at Anchors Youth Centre are included as Attachment 1.

The minutes of the Joondalup South Youth Advisory Council held at Joondalup Library on 19 July, 2000 are included as Attachment 2.

No action is required from these minutes.

A report on the Telstra Youth Rally Project advising of the latest developments will be submitted to Council in due course.

**MOVED Cr Kadak, SECONDED Cr Rowlands that Council NOTES the unconfirmed Minutes of the:**

- 1      Joondalup North Youth Advisory Council meeting held on 17 July, 2000 forming Attachment 1 to Report CJ200-08/00;**
- 2      Joondalup South Youth Advisory Council meeting held on 19 July, 2000 forming Attachment 2 to Report CJ200-08/00.**

**The Motion was Put and****CARRIED**

Appendices 3 and 4 refer

To access this attachment on electronic document, click here: [Attach3brf080800.pdf](#)  
[Attach4brf080800.pdf](#)

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**CJ201 - 08/00 THE TRANSFER OF SERVICES TO THE COMMUNITY BASED SECTOR AND A NEW ROLE FOR COMMUNITY SERVICES – [40958]**

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This Item was heard later in the meeting, following Item CJ202-08/00.

**CJ202 - 08/00 GRANNY SPIERS COMMUNITY HOUSE - APPLICATION FOR FINANCIAL ASSISTANCE FOR THE CRÈCHE FACILITY – [37505]**

**WARD - All**

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CJ000801\_BRF.DOC:ITEM 7

**SUMMARY**

On Friday 2 June 2000, the City of Joondalup received a letter from the Chairperson of Granny Spiers Community House (Inc) requesting deficit funding for a projected shortfall in income for the operation of its crèche. The sum requested was \$7,695. The receipt of the application for funding was communicated to elected members and, following the Council meeting of 13 June 2000, a more detailed application for funding was requested from Granny Spiers in accordance with the City's Community Funding Program Guidelines. The more detailed application was received on 5 July 2000 and the amount listed as income required from the City of Joondalup was \$6,695.

Given the need to fast track this application so that it could be considered by Council as part of the 2000/2001 budget process, and in view of accusations of bias made against Council officers who have been dealing with the matter of Granny Spiers, an independent assessment was made of the funding application by the consulting firm Jill Cameron and Associates. Based on the consultant's report and on the facts that the request falls outside of the Community Funding Program Guidelines and the City should not be funding the expansion of the crèche, it is recommended that Council rejects this application for funding.

This report is concerned only with the crèche facility at Granny Spiers Community House which is the subject of the funding application.

**BACKGROUND**

A report was considered at the 11 May 1999 meeting of the Joint Commissioners (Item CJ153-05/99 refers) and approval given for negotiation with the Commonwealth Department of Health and Family Services. The aim of negotiations was to transfer the funds which had been provided to the City for the employment of a crèche worker at Granny Spiers to Granny Spiers Community House with effect from 1 July 1999. Approval was also given to invite Granny Spiers to submit an application through the Community Funding Program for a one off grant to subsidise the salary of a crèche worker for one year.

A further report was considered at the 13 July 1999 meeting of the Joint Commissioners (Item CJ242-07/99 refers) and approval given to provide a one off grant of \$8,695 to Granny Spiers to subsidise the salary of a crèche worker for 30 hours per week for 42 weeks of the 1999/2000 financial year. It should be noted that Granny Spiers requested \$11,835 which included:

- An extension of the position from 42 to 45 weeks;
- Provision of 8 days sick leave relief; and
- An Administration Fee;

none of which the City had previously paid.

At the 14 February and 6 June 2000 Council Briefing Sessions supplementary information was provided to Elected Members on the Community Funding Program, a changing role for Council in supporting community organisations, the Council support already provided to Granny Spiers, the funding sources of the crèche and the current climate surrounding grant funding and administration by Federal and State Government departments. Detailed information was provided to elected members via a briefing paper on 6 June 2000 and subsequent memorandum of 6 June 2000 and 12 June 2000.

On Friday 2 June 2000, the City of Joondalup received a letter from the Chairperson of Granny Spiers Community House (Inc) requesting funding of \$7,695 for a projected shortfall in income for the operation of its crèche for the 2000/2001 financial year. The application for funding was communicated to elected members. At the Council meeting of 13 June 2000 the following resolution was made:

That Council LISTS as an item of high importance in the 2000/2001 draft budget, gap funding of \$7,695 for a crèche worker at Granny Spiers Community House, for the financial year 2000/01.

Subsequently, a more detailed application for funding was requested from Granny Spiers in accordance with the City's Community Funding Program Guidelines. The more detailed application was received on 5 July 2000 which listed an amount of \$6,695 as the income required from the City of Joondalup and which included all information requested except for a statement of income and expenditure to date for the 1999/2000 financial year. This has still not been received.

Due to the need to fast track the application to allow it to be considered as part of the 2000/2001 budget process and due to accusations regarding bias previously made against Council Officers, Jill Cameron and Associates was engaged by the City to assess the funding application. Ms Cameron's expertise in the children's services area is unique in Western Australia and includes the following:

- Director Lady Gowrie Child Centre Perth 1980 to 1986;
- Department for Community Development, (formerly Department for Community Services and now Department of Family and Children's Services) Western Australia. Positions included: Assistant Director, Family & Children's Services, Manager, Children's Services Senior Programmes Officer (Family and Individual Services Programme), Consultant. As a consultant Ms Cameron reviewed the Child Care Regulations in 1987. In other positions Ms Cameron developed and implemented the new child care regulations together with a separate support and resourcing structure that is still in place today. In

addition she had carriage of the planning and implementation of a growth strategy for children's services that saw some 250 services established during her time there;

- Consultant in her own business since 1993 – relevant projects include:
  - Business planning and financial and management assessment of some 20 children's services including being subcontracted by the YMCA to undertake a review of the former City of Wanneroo Outside School Hours Care services;
  - Subcontracted to Deloitte Consulting Group to undertake national child care projects;
  - Children's Services projects for the ACT, SA, QLD and WA governments;
  - Attendance Patterns and Fee Charging Practices in Long Day Child Care Centres and Family Day Care Schemes (with Deloitte Touche Tohmatsu) for Commonwealth Department of Human Services and Health, Canberra;
  - Evaluation of the Lotteries Commission Promoting Excellence Program;
  - Immunisation Review for the City of Joondalup – recently completed.

Ms Cameron was also the recipient of an Edith Cowan Women's Fellowship to study international trends in children's services.

Jill Cameron and Associates charged \$600 for the assessment of this funding application.

## **DETAILS**

### **Analysis of capacity of Granny Spiers to operate crèche on a break even basis**

The consultant's report provides an analysis of the capacity of Granny Spiers Community House (Inc) to operate its crèche on a break even basis in 2000-2001. The sample crèche budget on which the consultant's report is based was determined by Ms Cameron in consultation with the Coordinator and Chairperson of Granny Spiers Community House Inc and with information provided by them.

The conclusion reached in the consultant's report is that, on the basis of information provided by the Granny Spiers Community House (Inc), the crèche is now more generously funded than occasional child care services in Western Australia. Ms Cameron notes that the sample budget which she developed to assist with the analysis indicates that Granny Spiers Community House (Inc) could operate the crèche and achieve a break even position by:

- reallocation of a percentage of income to the crèche budget from the Family and Children's Services funded Family Support Program or other Government funded programs and from amenities fees;
- careful monitoring and detailed recording of child attendance information to enable the staffing structure and levels to be finely tuned while maintaining appropriate staff:child ratios; and
- development of cash flow projections to facilitate accurate monitoring of the crèche financial position. This would build onto the Management Committee's development of the 2000-2001 crèche budget (the first specifically for this service component) and provide a basis for effective future planning and long term viability.

The consultant's report suggests that no further action to fund the crèche facility operated by Granny Spiers Community House (Inc) is required by Council given that:

- Council's Community Funding Policy and Program Guidelines do not include provision for recurrent funding;
- it is possible for the Granny Spiers Community House crèche to maintain its current level of service and achieve a break even position; and
- resources are available through the Lotteries Commission Promoting Excellence Program to assist not for profit community organisations to undertake strategic and business planning with a view to achieving viable and sustainable services.

### **Sources of government funding**

The consultant's report notes Granny Spiers Community House (Inc) current sources of Government funding as:

- Family and Children's Services Family Support Program (\$56,000 per annum)
- Family and Children's Services Financial Counselling Program (\$44,106 per annum)
- Family and Children's Services Occasional Care Program (\$3,315 per annum for two and a half years)
- Disability Services Commission (\$8,000 for SKIPS - Special Kids Integrated Parent Support Group)
- Commonwealth Department of Family and Community Services (\$10,616 for the salary of a crèche worker - this information was obtained from the Department).

In 2000-2001 the crèche will receive funding from the Commonwealth Department of Family and Community Services Occasional Care Program and the State Family and Children's Services Occasional Care Program.

### **Focus of assessment by consultant**

The consultant focused her assessment on the capacity of Granny Spiers to operate the crèche on a break even basis and to identify sources of funding and support which would assist the organisation to achieve sustainable financial viability in its operation of the crèche. The sample budget which Ms Cameron developed using information provided to Council officers by Granny Spiers Community House, together with notes she prepared to explain where the budget varies from the draft budget prepared by the Management Committee, can be found at Appendix 1. For ease of comparison, the budget prepared by the Management Committee has been included in the Appendix.

The significant differences are summarised below.

### ***Salary related costs for the crèche workers***

The Consultant's budget includes a total of \$31,052 for crèche workers' salary related costs while the Management Committees' budget includes only \$23,780 for the same costs. The consultant notes that no details were available to indicate the basis of the salary budget developed by Granny Spiers, nor were the 1999/2000 financial year's actual expenditure figures available. Ms Cameron estimated the salaries budget on the basis of information provided by Granny Spiers about the operation of the crèche. On this basis, the salary component of the budget is higher than that in the Management Committee's budget. The consultant has provided a table showing the hours of operation and staffing levels for Term 3 2000 as part of her note 1 (found in Appendix 1) **This table shows 8 staffed sessions per week.**

It should be noted here that the one off funding provided by the City for the 1999/2000 financial year was for crèche worker hours of **30 per week for 42 weeks**, the consultant's budget is based on **50 per week for 42 weeks** and the budget provided by the Management Committee appears to be based on approximately **40 per week for 42 weeks**. Furthermore, in March 2000 Granny Spiers provided information that the crèche operated **seven staffed sessions per week** as follows:

Day of Week	Name of Group	Time
Monday	Playgroup	9.30 - 11.30
Monday	Teenage Mums	1.00 - 3.00
Tuesday	Positive Parenting	10.00 - 12.00
Tuesday	Young Mums' Friendship Group	1.00 - 3.00
Wednesday	SKIPS	9.45 - 11.45
Thursday	Post Natal Depression Group	10.00 - 12.00
Friday	Post Natal Depression Group	10.00 - 12.00

As can be seen, Granny Spiers has increased its service provision in the knowledge that the grant from Council was provided as a one off and while working with officers at Family and Children's Services to review and restructure the management, financial arrangements and operation of its child care services with a view to making efficiencies.

### Reception costs

The consultant's budget does not include an amount for a receptionist on the basis that it is not practice for occasional care services to employ a receptionist. The Management Committee's budget includes an amount for \$3,000.

### Sources of income

The budget prepared by the Management Committee includes an amount of \$6,695 as income from the City of Joondalup and the consultant's budget does not. The consultant's budget includes an amount of \$10,181 as income from the Family Support Program and the Management Committee's does not.

The consultant notes that Granny Spiers receives approximately \$56,000 from State Family and Children's Services for the operation of the Family Support Program, of which the crèche is an integral component. Further, she notes that Family and Children's Services have indicated that it is legitimate for Family Support Program funds to be used in the operation of the crèche. In her sample budget, 18% of the Family and Children's Services Grant has been allocated as crèche income. She notes most importantly that, **if the Management Committee's estimate of all crèche workers' salary related costs (\$23,780) is accurate and is \$7,272 less than the estimate in the sample budget (\$31,052), then the contribution towards the operation of the crèche from Family Support Program or other funds would be reduced to \$2,909 (5% of the FSP grant).**

### Letter from the State Minister for Family and Children's Services

A letter was sent to the State Minister for Family and Children's Services, Mrs June van de Klashorst MLA requesting information on the outcome of the advice provided to Granny Spiers by officers of the Department of Family and Children's Services. The following response to the Mayor was received on 18 July 2000 (quoted in full):



Thank you for your letter of 7 June 2000 requesting information about Granny Spiers Community House.

Further to the meeting held on 23 March 2000, I am able to confirm that the management committee of Granny Spiers Community House accepted the offer of assistance to refine the administrative practices of the creche service. They also accepted the offer of Occasional Care funding of \$3,315 per annum to provide 2080 hours of child care each year. The organisation submitted a Letter of Offer to provide the service and has been awarded Preferred Service Provider status. The funding period will be from 1 July 2000 to 31 December 2002.

The funding through the Occasional Child Care Program is a subsidy towards the operating costs of the child care service and it is the responsibility of service management to establish a level of fees which results in a viable service.

The local Children's Services Officer has worked with the organisation to develop the service model and to refine several administrative practices of the creche. A break-even budget has now been prepared and this will enable the service to manage within defined budget parameters. The Children's Services Officer will continue to monitor the service to ensure compliance with the agreement.

The Department values the contribution of the non-government sector and will continue to support Granny Spiers to ensure quality outcomes for the local community.

#### **COMMENT/FUNDING**

The consultant notes that until recently, Granny Spiers Community House Inc did not operate with a separate budget or cash flow projections for its crèche which has been treated as an integral component of the overall operation of the house. The organisation has therefore had limited information on which to base its budget projections or to undertake detailed performance monitoring. Independent analysis has been undertaken in an effort to better understand the operation of the crèche and its financial situation. The analysis is based on information provided by Granny Spiers Community House (Inc). It suggests that the crèche is now more generously funded than comparable occasional child care services in Western Australia and could be provided on a break even basis within current funding levels. The consultant notes that her analysis is in no way intended to question the honesty or integrity of the Management Committee or staff of the Community House or the crèche.

The letter from the Minister for Family and Children's Services quoted above confirms the consultant's view that the creche service can be provided on a break even basis within current funding levels.

The consultant also notes that resources are available through the Lotteries Commission Promoting Excellence Program to assist not for profit community organisations to undertake strategic and business planning with a view to achieving viable and sustainable services. Should Granny Spiers Community House (Inc) decide to seek Promoting Excellence funding, Council could support the organisation by providing an officer to assist with the preparation of the funding application.

The consultant has concentrated her efforts on the crèche and has made logical transfers of income into the sample budget from other areas of the centre's operation. However, as the income and expenditure statement for the whole organisation has not been made available, it is not known whether the transfer of these funds would have a negative impact on the other programs. The organisational budget provided by Granny Spiers in its funding application has a budgeted deficit of \$5,290. Therefore, even though it is logical and appropriate, allocating funds from other programs as crèche income may not assist the service overall.

The recommendation is to reject the application for funding because:

- the request falls outside of Council's Community Funding Program Guidelines;
- Granny Spiers has not provided a statement of income and expenditure to date for the 1999/2000 financial year\*;
- the City should not be funding the expansion of the crèche; and
- an independent consultant recommends against it.

(\*In the May 1999 application for funding Granny Spiers provided a year to date income and expenditure statement to 13 May 1999)

However, if Council wishes to consider a one off grant, this one off grant could acknowledge that Granny Spiers has correctly estimated its salary budget (their estimate of \$23,780, the consultant's \$31,052) and also acknowledge some of the industry standards pointed out by the consultant such as deleting the receptionist's costs. This would mean that the sample budget provided by the consultant would include an amount of \$2909 as income required from the Family Support Program to achieve a balanced budget. A one-off grant of \$2909 would alleviate the need to allocate funds from other programs and would enable Granny Spiers the time to seek Promoting Excellence funding and to use those funds to undertake strategic and business planning with a view to achieving viable and sustainable services.

**OFFICER'S RECOMMENDATION:** That Council DOES NOT APPROVE the application for funding of \$6,695 made by Granny Spiers Community House Inc for a projected shortfall in income for the operation of its crèche for the following reasons:

- 1 the request falls outside of Council's Community Funding Program Guidelines;
- 2 Granny Spiers has not provided a statement of income and expenditure for the 1999/2000 financial year;
- 3 the City should not be funding the expansion of the crèche;
- 4 an independent consultant recommends against it.

Mayor Bombak read correspondence he had received today from Jill Cameron and Associates (Appendix 14 refers) and advised this was pertinent to any debate that may occur.

To access attachment14 on electronic document, click here: [Attach14min080800.pdf](#)

Cr Wight left the Chamber, the time being 2059 hrs and returned at 2104 hrs.

Cr Hurst left the Chamber, the time being 2059 hrs.

Discussion ensued.

**MOVED Cr Kadak, SECONDED Cr Ewen-Chappell** that Council **APPROVES** for the 2000/2001 financial year gap funding of \$6,695 for a creche worker at Granny Spiers Community House.

Cr Kadak stated the intent of this resolution was to uphold the spirit of Council's unanimous decision of 13 June 2000 which listed the gap funding as an item of high importance and that the funds will enable Granny Spiers the time to get whatever funding and advice necessary to undertake strategic and business planning with a view to achieving a viable and sustainable service.

Discussion ensued. Cr Ewen-Chappell advised that residents of the City of Wanneroo used the facilities provided by Granny Spiers Community House as a regional facility and believed the residents of Wanneroo should petition their local government to secure funds for this facility.

Mayor Bombak sought clarification on whether Granny Spiers Community House was a regional facility. Director, Community Development advised Granny Spiers drew a considerable client population from the City of Wanneroo. However, Granny Spiers has been unable to provide exact numbers of clients attending from Wanneroo.

Appendix 12 refers

To access this attachment on electronic document, click here: [Attach12ag080800.pdf](#)

*Cr Kenworthy left the Chamber, the time being 2117 and returned at 2119 hrs*

*Cr Hurst entered the Chamber, the time being 2119 hrs.*

## **MEETING TO ADJOURN – [02154] [08122]**

**In accordance with clause 5.1 of the City's Standing Orders the Mayor declared the meeting adjourned for 15 minutes, the time being 2125 hrs, reconvening at 2140 hrs.**

## **MEETING TO RECONVENE – [02154] [08122]**

**The meeting was reconvened at 2140 hrs to further consider Cr Kadak's Motion in relation to CJ202-08/00 – Granny Spiers Community House – Application for Financial Assistance for the Creche Facility.**

**The Motion as Moved by Cr Kadak and Seconded by Cr Ewen-Chappell  
Was Put and**

**LOST**

Cr Magyar called for a Point of Order in relation to a proposed Motion by Cr Hollywood stating that if a previous Motion of Council is to be substantially altered, a Rescission Motion is required giving 7 days notice.

Chief Executive Officer advised Cr Magyar had been consulted on this issue to ascertain whether he required a legal opinion to be sought, with Cr Magyar suggesting that it would not be necessary to obtain a legal opinion.

Cr Magyar made reference to Section 4.4 of the City's Standing Orders and requested that this be read by Chief Executive Officer.

**MOVED Cr Hollywood, SECONDED Cr Nixon that Council:**

- 1 PROVIDES a final one-off grant of \$2,909 in the 2000/2001 financial year to Granny Spiers Community House Inc to subsidise the salary of a creche worker and operations of the Association's creche facility;**
- 2 PREPARES a contract for the administration and accountability of these funds in accordance with Council's Community Funding Program;**
- 3 NOTES the funding application received from Granny Spiers Community House Inc for the current financial year does not meet the eligibility and assessment criteria of Council's Community Funding Policy and Guidelines;**
- 4 ADVISES Granny Spiers Community House Inc that any future funding applications submitted to Council will only be considered by Council where the Association meets the eligibility and assessment criteria of Council's Community Funding Program;**
- 5 NOTES the level of other on-going support provided by Council to Granny Spiers Community House Inc.**

Cr Ewen-Chappell sought clarification of the on-going support referred to in Point 5.

**The Motion was Put and**

**CARRIED**

**CJ201 - 08/00 THE TRANSFER OF SERVICES TO THE  
COMMUNITY BASED SECTOR AND A NEW ROLE  
FOR COMMUNITY SERVICES – [40958]**

**WARD - All**

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CJ000801\_BRF.DOC:ITEM 6

**SUMMARY**

This report seeks Council's in principle endorsement for the establishment of a new community based organisation to undertake the delivery of the majority of aged and disability and children and family services currently provided by the City's Community Services Business Unit. The transfer of services to this organisation would not involve contracting out, but a formal transfer of Commonwealth and State funds to the new organisation which would take total responsibility for the running of the services.

The transfer of the City's services to such an organisation would free up staff in Community Services to largely focus on the following:

- consulting with the community to assess its service and lifestyle needs;
- planning for services to meet those needs;
- lobbying Commonwealth and State governments to develop funding programs to meet those needs;
- developing community infrastructure;
- mentoring and supporting community groups;
- playing a coordination role with other levels of government to ensure that adequate funds and services are provided within the City;
- playing a coordination role with non-government agencies and other levels of government to ensure that the best use is made of the resources available in the City, and
- initiating innovative responses to community need.

In articulating these changes, this report:

- provides a brief history to the proposed changes;
- provides a picture of what currently exists in Community Services and its cost;
- provides a picture of what Community Services could look like by January 2001;
- presents options for the provision of community services in the City of Joondalup;
- looks at the advantages of the transfer of services; and
- suggests a way forward.

This report deals only with the Community Services component of the Community and Health Services Business Unit and does not deal with the Whitford and Ocean Ridge Outside School Hours Care (OSHC) Services which are the subject of a separate report to be reconsidered by Council on 22 August 2000. These services are being dealt with separately because of:

- the low numbers of children using both after school care services and the impact of this on their viability;
- the high cost of these services to the ratepayers and the subsequent need to transfer these services sooner rather than later; and
- the capacity to ensure the long term viability of these services by transferring Whitfords to an existing service in the same suburb thus avoiding duplication of service and Ocean Ridge to a service provider currently offering 8 OSHC services in the North Metropolitan area thus gaining economies of scale.

## **BACKGROUND**

### **Joondalup – a maturing City**

The former City of Wanneroo played a pioneering role in the development of community services in the region. As Wanneroo became one of the fastest growing local government authorities in the country with very little in the way of community services and no service provision organisations, Council performed a crucial role as the almost sole provider of community services in the region.

In relatively recent times, there has been a significant growth in non-government agencies in the City, particularly with the establishment of the Joondalup Lotteries House. The City of Joondalup has matured and now has different community needs and expectations. The split of the former City of Wanneroo and the creation of the Cities of Wanneroo and Joondalup has provided an ideal opportunity for Council to reconsider the role of the City of Joondalup in the provision of community services.

### **Current role and the City's strategic direction**

Community Services currently provides a large range of human services, particularly in the areas of aged, disability, children's and family services. These direct service delivery programs employ 23 staff members of whom 19 are permanent members of staff. Currently, almost all staff time in Community Services is focused on service provision which leaves very little time for any sort of development and leadership role within the City. In accordance with the City's Strategic Plan.

The City's Strategic Plan clearly identifies the important role of leadership the City must play in developing and implementing models to involve the community in identifying and meeting community needs. Currently, the Business Unit's focus prevents it from actively and appropriately undertaking this key role. In order to meet the objectives of the City's Strategic Plan, there is a need to develop a better balance between the roles of service provision and community development.

Re-engineering the Business Unit to focus on its community development role is seen as being critical to the level of success the unit has in contributing to the City's strategic direction. Re-focusing to a role of facilitation rather than service delivery will enable staff to address local and sub-regional issues rather than operational management issues and will provide a model for the development of future service delivery through more effective utilisation of resources.

### **Current programs in Community Services**

Currently, Community Services has two main sub-units:

- Aged and Disability Services; and
- Children and Family Services.

Within Community Services is also responsibility for the infrastructure for a number of early childhood centres, child health centres and community centres. This area is currently under review because the responsibilities were transferred to Community and Health Services without processes and systems in place and without resources to manage these facilities.

The sub-units are supported by an administrative team.

Aged and Disability Services currently consists of:

- Joondalup Client Support Services (Home and Community Care Funded - HACC);
- Joondalup Day Centre (HACC);
- Joondalup Food Services (HACC);
- Joondalup Home Support Services (HACC);
- Joondalup Podiatry Service (HACC);
- Joondalup Voluntary Services (HACC)
- Community Aged Care Packages (Health and Family Services);

- Child Respite (Disability Services Commission);
- Podiatry; and
- Community Transport.

Children and Family Services currently consists of:

- Family Day Care (Family and Community Services – Cmth FCS);
- Occasional Care (Family and Children’s Services State FCS);
- Outside School Hours Care (Cmth FCS);
- Financial Counselling (Cmth FCS and State FCS);
- Family Liaison Counselling (Cmth FCS); and
- Youth Services.

The current organisational chart for Community Services appears as show in Attachment 1.

The total budgeted income and expenditure for all services and facilities in Community Services is as follows:

Sub-unit/area	Income	Expenditure	Council Contribution to Operations	Service Contribution to Council
Aged and Disability	1,194,657	1,129,088		65,569
Children and Family	1,354,340	1,657,660	303,320	
C & HS Admin	0	282,141	282,141	
Community Buildings	13,490	301,687	288,197	
Community Funding	0	14,800	14,800	
<b>TOTAL</b>	<b>2,562,487</b>	<b>3,385,376</b>	<b>888,458</b>	<b>65,569</b>

#### Key to Columns in above table

<b>Income -</b>	This column represents the income received from fees and from Commonwealth and State government grants.
<b>Expenditure -</b>	This column represents the expenditure on each program excluding profit/loss on asset disposal, depreciation and corporate overheads.
<b>Council Contribution Service Contribution to Council</b>	This column represents the amount that Council contributes towards the expenditure in each program
<b>Contribution to Council</b>	This column indicates that, in the case of Aged and Disability Services, expenditure before profit/loss on asset disposal, depreciation and corporate overheads is less than the grants provided to these programs.

As can be seen from this table, the total contribution made by Council, less the overall contribution of the services to Council, is **\$822,889**. These funds would be used to continue to employ management and administrative support staff, research and development staff, youth services staff and local areas development staff. The exact numbers of staff and structure of the business unit will not be decided until information is available from the community consultations and needs analyses.

Please note that these figures are based on the adopted budget for 1999/2000 and do not include:

- Non operating grants/contributions
- Profit/loss on asset disposal
- Depreciation
- Corporate overheads
- 1999/2000 operational strategic initiatives.

### **Community Services in 2001**

It is proposed that by January 2001, Community Services have one main team - Local Areas Development Team with appropriate administrative and research support. In addition, a resource to administer the community buildings has been recommended as a strategic initiative in the 2000/2001 budget.

The Local Areas Development Team will be responsible for:

- consulting with the community to assess its service and lifestyle needs;
- planning for services to meet those needs;
- lobbying Commonwealth and State governments to develop funding programs to meet those needs;
- developing community infrastructure;
- mentoring and supporting community groups;
- playing a coordination role with other levels of government to ensure that adequate funds and services are provided within the City;
- playing a coordination role with non-government agencies and other levels of government to ensure that the best use of the resources available in the City is made;
- initiating innovative responses to community need; and
- providing a small amount of direct service provision. (For example, Anchors Youth Service and the Holiday Programs for young people).

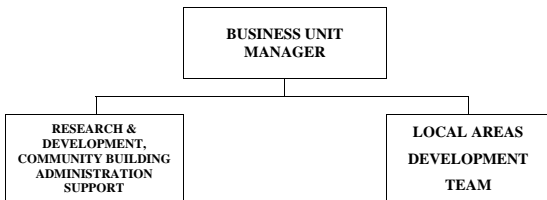
This means that the majority of Aged and Disability Services and Children and Family Services would be transferred to the non-government sector. At this stage, Volunteer Services and Community Transport are being reviewed and their future will be determined following the review. Youth Services will need to remain a service provided by Council because of the lack of State and Commonwealth resources currently targeted at this area. The Whitford and Ocean Ridge Outside School Hours Care (OSHC) Services are the subject of a separate report to be reconsidered by Council on 22 August 2000. These services are being dealt with separately because of:

- the low numbers of children using both after school care services and the impact of this on their viability;
- the high cost of these services to the ratepayers and the subsequent need to transfer these services sooner rather than later; and
- the capacity to ensure the long term viability of these services by transferring Whitfords to an existing service in the same suburb thus avoiding duplication of service and Ocean Ridge to a service provider currently offering 8 OSHC services in the North Metropolitan area thus gaining economies of scale.

While actual staffing arrangements and management structure are yet to be determined, the new organisational chart could look something like the one that appears below:



## CITY OF JOONDALUP COMMUNITY SERVICES



### DETAILS – TRANSFER OF SERVICES

#### Options for service provision

There are four broad options available for the City, as follows:

1. Call for tenders from existing agencies to take over the services and/or negotiate with existing services to take over the services on a service by service basis;
2. Advise the funding bodies that the City will no longer provide direct service and leave it to the funding agencies to go through the process of calling for tenders and renegotiating with other agencies;
3. Retain the status quo; and
4. Establish a new community based organisation in consultation with staff to undertake the delivery of services.

#### *Preferred option*

It is proposed to establish a new community based organisation to service the City of Joondalup, with, in the short term, the following services currently provided by the City being transferred to that agency:

- Joondalup Client Support Services (Home and Community Care Funded - HACC);
- Joondalup Day Centre (HACC);
- Joondalup Food Services (HACC);
- Joondalup Home Support Services (HACC);
- Joondalup Podiatry Service (HACC);
- Community Aged Care Packages (Health and Family Services);
- Child Respite (Disability Services Commission).
- Family Day Care (Family and Community Services – Cmth FCS);
- Occasional Care (Family and Children’s Services State FCS); and
- Financial Counselling (Cmth FCS and State FCS).

**This is the preferred option because it avoids the disadvantages of the other options.**

The calling for tenders to sub-contract the service delivery to one large existing agency was not chosen because of:

- **The likelihood that the City would be required to pay redundancy monies to the staff in the order of \$205,000.**
- **The City having little influence in the service delivery issues or priorities of the successful bidder.**

Negotiating with a range of existing agencies and splitting the services across those agencies using a transmission of business model was not chosen because:

- **Again, the requirement to pay redundancy to staff.**
- **Negotiating with a range of organisations and the implications for Local Government tender regulations.**
- **A potential for confusion within the community regarding who was delivering what service.**
- **The City acting as a ‘middleman’ with a funding agreement from the funding agencies and a further agreement with the delivery agents.**
- **An unnecessarily complicated model.**

Withdrawing from program delivery by simply writing to the funding bodies and advising that Joondalup is no longer prepared to deliver the services was not chosen because:

- **Redundancy payments would still be required.**
- **Funding bodies would probably seek the return of any capital equipment purchased through the funds provided.**
- **There would probably be a time lag between the City withdrawing its service and the various funding agencies developing alternative delivery agencies within the City.**
- **This option was seen to have a potentially deleterious impact on service continuity and on the community.**

**Retaining the status quo** was not chosen because it does not resolve the problems facing Community Services or assist in developing the opportunity to refocus on local area development and facilitation within the community.

#### **Other factors in choosing the “new organisation” model**

The “Transmission of Business” Federal Court Full Bench decision which effectively states that conditions of employment must transfer, together with entitlements, in the event of a transmission of business to another agency, was considered as a key factor in choosing this model.

The “new organisation” model has also been chosen because of the existing funding levels of the services. At this stage, there appears to be sufficient Commonwealth and State funding to establish an organisation with the necessary infrastructure to manage all services.

The model has also been informed by successful experiences in other local government areas. For example, in the southern suburbs Care Options was formed in July 1997 to link three organisations who were previously under individual sponsorship from either Local Government or Community Based management. The three organisations, Rockingham Home Support, South West Community Options and the Rockingham Respite and Support Service, had all been operating since the early 1980s and were HACC funded. By merging to form Care Options, they now offer flexible community care services to residents in the Local Government Areas of Fremantle, South Fremantle, Melville, Cockburn, Kwinana and Rockingham. A measure of the success of Care Options is that other agencies have approached the organisation wishing to come under the same umbrella.

It should be noted that the development of the Care Options organisation involved absolutely no public criticism whatsoever.

The City of Swan has also had success with the development of new community based organisations for the provision of services. Swan has clearly defined its role in the community services area as one of community development. Rather than taking on the administration of new services, Council has adopted a policy of community development through establishment of partnerships with the local community, all tiers of government, non-government agencies and the private sector in the planning and development of services and facilities. Staff work with existing organisations or assist in the establishment of new organisations to provide community services in the Swan area. The recent development of a 50 bed aged persons' hostel provides an example of the "new organisation" model. In developing this service, Swan established a steering committee and ultimately a separately incorporated organisation – *The Aged Persons' Homes Trust* which has two places on its Board for Council.

#### **Advantages of the "new organisation" model**

- The organisation would be self-sufficient, have the capacity to attract additional funding from agencies such as the WA Lotteries Commission, be a registered Public Benevolent Institution under the Australian Taxation Office and be managed by a Board of Directors determined through a constitution established under the Associations Incorporation Act 1987. Through attracting additional funding to develop additional services it will be employing more people in the Joondalup area.
- The new organisation would also be able to offer the existing services at a lower cost than Council because of lower overheads. This would eventually result in greater service provision for the community.
- The City would also have the opportunity to influence the service delivery process or priorities if it has involvement in the establishment of a new organisation. This would not be the case if the services were taken over by an existing agency.
- The "new organisation" model would also maintain consistent and high levels of customer service with existing staff remaining the contact points for clients.
- The new organisation would have the capacity for greater responsiveness to its customers because a smaller organisation allows for more direct participation in decision making with the consequent responsiveness to needs that accompanies this opportunity.

### **Advantages of transferring services to a new community based organisation**

The transfer of services to this new organisation would free up staff and resources to:

- Build on strategic initiatives such as:
  - the Youth in Public Space Project with its implementation of a range of strategies to improve relationships between young people and other members of the community;
  - the Community Consultation and Needs Analysis Project with its identification of all existing community and health services and its involvement of the community in the assessment of gaps in services; and
  - the Community Buildings Project with its goal of administering community buildings in ways that give greatest benefit to the communities in which they are located.
- Develop innovative service responses to issues identified by the community through the Crime and Community Safety Study and the Customer Satisfaction Monitor 2000, particularly in relation to youth and their perceived involvement in criminal and antisocial behaviour.
- Take a more proactive planning, development, coordination and leadership role within the community in line with the organisation's strategic plan.
- Through being more proactive in the planning and development of services, rather just providing services, the City's exposure to public criticism would be reduced – Council would have the capacity to respond in a planned and effective manner and would be fully informed of community issues before they reach crisis point.
- Through having the time to consult with the community, to work with it to develop services, to mentor and support community groups, to develop partnerships and to play a coordination role, additional services will be able to be developed.
- The transferring of a large proportion of the service delivery components of the Community Service business sub-unit will also assist the Resource Management Directorate. It will no longer be required to administer the sometimes complex, and by necessity flexible, financial arrangements inherent in the various funding programs, thus freeing up valuable corporate overhead time and resources.

### **Principles**

In developing the proposal to transfer the services to a new organisation, there are a number of key principles to be considered.

***Service delivery should not suffer:***

The funding agencies will expect the level of service to continue at its current level and, indeed, there is the potential to increase service delivery through the separation from the administrative requirement's inherent in the Local Government Act and a large organisation. In creating a new organisation it will be necessary to ensure that all parties are fully aware of the process and the expected outcome and be in agreement with the philosophical basis for the change.

***Staff should not lose entitlements:***

The relevant Industrial Award for community based workers in the Community Services area is the Social and Community Service Award (SACS) WA. Occasional Care staff are paid under the Children's Services (Private) Award 1990. By ensuring that existing staff retain their existing entitlements, any industrial difficulties will be minimised. With this in mind, it is proposed that existing staff be transferred to the nearest level on the SACs Award regardless of the normal award level of the position they fill. The transfer should ensure that there is no reduction in annual salary or benefits and so some staff may have a small increase in salary, of around \$500 - \$800 per annum in the short term while others may incur over award payments to ensure no loss of entitlement. The accrued entitlements of Long Service Leave, Sick Leave and Annual Leave should transfer with the staff.

Similarly, the Superannuation contributions should not reduce. This can be addressed through the budgetary process and, to simplify the transfer, the new organisation can seek to retain membership to the Local Government Superannuation Fund, as a number of organisations related to Local Government have done.

In terms of the change of staff over time, new staff appointed by the new organisation should be appointed under the SACs Award with the appropriate entitlements. It is envisaged that this changeover will take between 5 and 7 years to complete. While there may be some salary anomalies for a period of time, it is considered that this is a better option than facing possible industrial action or the expense of redundancy payments and the accompanying disorder during a transition period.

***The new organisation should be a viable functioning agency from its inception***

It is important that the new organisation is fully equipped with all the accouterments required to ensure that it is both fully functional and efficient. With this in mind, it is considered that the most appropriate way to achieve this is through two mechanisms:

- Transfer of assets from within the City that are currently utilised by the services; and
- Provision of a one-off grant for the purchase of additional infrastructure requirements if necessary, such as a photocopier and printers.

Details of these requirements would be communicated to Council for the appropriate approvals.

***The City should support the further development of the new organisation***

After the transfer of services to the new organisation, the City would continue to play a supportive role in the new organisation's development and service delivery. This would be best managed through an involvement in the organisation's Board of Management. This could either be in an ex officio capacity or in a manner similar to the role played by Council with the Joondalup Lotteries House. However, it should be emphasised that the new organisation would be a separately incorporated body and so Council would have involvement but no risk or liability exposure.

**Issues involved in the development of the new organisation**

There is a range of issues which require addressing in the development of a new incorporated body if it is to function effectively for the benefit of the community.

***Location***

The services are not centre-dependent, in that they provide services either in a facilitatory capacity or in the homes of clients. Therefore, the distribution of the client group through the City is not a key feature of the service's location.

**Bearing in mind the accommodation needs, it may be possible for the new organisation to operate from the Kingsley Community Centre, currently occupied by the City of Wanneroo, which is due to vacate the premises in mid-December 2000 and within the Kingsley Family Day Care building currently occupied by the City's Family Day Care Playgroups, Toy Library and Occasional Care Service.**

This location has a history of involvement with community services, being the location of the City's Community Services until prior to the recent refurbishment of the administration centre at Boas Avenue. It is close to other community facilities including a child care and child health centre. The location is also readily accessible to the City as a whole. It has the capacity to provide meeting facilities for agencies within the City and, importantly, the facility provides confidential interview rooms for all clients, families and carers.

**However, if Council has other priorities for the use of the Kingsley location, further work will be undertaken to locate appropriate premises for the new organisation. An amount for rent has been included in the budget.**

***Budget***

The preliminary budget for the project provides for an income of \$2,276,391 and expenditure of \$2,251,535 giving the organisation a small surplus of \$24,856.

The income includes:

- an increase in fees from HACC Programs as the Coordinator Aged and Disability Services calculates that the new fees policy will bring such an increase;
- an increase in fees from the Podiatry Program as current receipt of fee income warrants this;
- staffing transferred to the equivalent level of the SACs Award with no loss of entitlements for each position;

- 15 percent employer contribution for each staff member's superannuation;
- rent of \$30,000 per annum;
- Governance costs of \$8,000;
- an increase in Family Day Care Operational Subsidy to equal the amount allowed for all equivalent full time places;
- all positions with employee on-costs at 23% to include superannuation, leave loading sick leave etc.

### ***Implementation of new organisation***

An amount of \$29,500 has been included in strategic initiatives in the City's 2000/2001 draft budget to employ a project officer for six months to undertake the work associated with the establishment of a new organisation and the transfer of the City's services to that organisation.

### ***Steps In The Process***

1. Discussions with the Health Department of Western Australia (HACC Program), the Commonwealth Department of Family and Community Services and the Disability Services Commission to address management and operational issues;
2. Preparation of a Constitution for the new body (a model is available from care Options Incorporated, based in the South West metropolitan area)
3. Determination of the Interim Board of Management, to include one elected member from the City of Joondalup, Manager Community Services & Health, City of Joondalup, 4 community representatives, to be selected through a process of calling for expressions of interest, and the Transfer Project Officer (ex-officio)
4. At the first interim committee meeting outline the committee's role and establish a work plan to:
  - commence incorporation process,
  - seek relevant legal and industrial advice,
  - work on industrial relations issues and develop staff management practices,
  - make application for a Lotteries Commission grant to enable a business plan to be developed,
  - work on financial management issues; and
  - to ensure that policies and procedures are developed for the new organisation.
5. At subsequent committee meetings:
  - develop vision, mission and values statement for the new organisation;
  - finalise and gain endorsement for rules (constitution) and gain endorsement to send rules to Corporate Affairs;
  - resolve any outstanding Industrial Relations matters and determine required action;
  - finalise organisation's inaugural budget;
  - finalise policy and procedures and endorse policy and procedure statements;
  - work with consultant contracted with Lotteries funds to develop a business and marketing plan for the new organisation.
6. Consolidate loose ends.

## COMMENT

In order to assist the City in meeting its strategic objectives, it is considered an appropriate time to divest the City of the majority of its direct delivery role in a range of community services, specifically aged and disability services, children's services and financial counselling.

There are a number of ways in which this could be undertaken and the most appropriate and productive is considered to be the establishment of a new organisation which has as its focus, the delivery of community services within Joondalup.

The existing staff, employees of the City of Joondalup, would be transferred to the new organisation, taking with them their accrued leave entitlements, by agreement. They would retain their benefits for the term of their employment with the new organisation. The City would be responsible for that portion of sick leave and long service leave accrued during their service with the City. The new organisation would be responsible for any leave entitlements accrued subsequent to the organisation becoming the employer. However, for existing staff, entitlements would accrue at the rate they would have had the service remained with the City.

New staff employed by the organisation following its incorporation would be taken on under the SACs Award and accompanying entitlements. The City would carry no responsibility for any new staff.

The service would employ approximately 24 staff and would require an office which has access to parking and child care and is reasonably central and accessible. The Kingsley Community Centre, currently occupied by the City of Wanneroo but due to be vacated in mid December, is considered the most appropriate and convenient location at this time.

Transferring the services to the non-government sector would require the transfer of a range of assets to ensure that the new organisation is fully operational. The funding agencies, which currently support the programs, will be approached to continue to fund the services. The preliminary budget indicates that this can be undertaken without subsidisation from the City.

It is envisaged that the implementation of this direction would be undertaken in stages. The Implementation Project Officer (funding for position included in the draft 2000/2001 budget as a strategic initiative) would develop a detailed implementation plan and undertake some preliminary development work. A progress report would then be submitted to Council. Provided that Council endorses the implementation plan, the next stage would commence and would involve more detailed work. Nearing the completion of that work, a further report would be submitted to Council to gain formal approval for the transfer and requesting approval for matters such as:

- the transfer of staff provisions and assets to the new organisation;
- the relinquishment of State and Commonwealth Government grants so that they can be transferred to the new organisation;
- a leasing arrangement if the new organisation is located in a Council building; and
- a one off grant for equipment if required.

An indication of Council's general endorsement of this future direction is sought to enable further work to be completed. As part of the budget process, Council will consider the funding for the project officer to undertake the work associated with the establishment of a new organisation and the transfer of the City's services to that organisation.



**OFFICER'S RECOMMENDATION:** That Council:

- 1 ENDORSES, in principle, a future direction for the City's Community Services of establishing a new community based organisation to undertake the delivery of the majority of aged and disability and children and family services currently provided by the Community Services Business Unit;
- 2 NOTES that a further report will be submitted to Council which will provide a detailed implementation plan for approval by Council.

**ADDITIONAL INFORMATION**

Following on from the Briefing Session of 1 August 2000 at which it was suggested that consideration be given to a formal community consultation exercise being implemented in relation to the proposed transfer of services to the community based sector and a new role for the City's Community Services, the following additional information is provided.

**PROPOSAL FOR CONSULTATION PROCESS**

A two stage process for a community consultation could be considered. The first stage would be similar to the process adopted for the City's Principal Activities Plan. The steps in the first stage would be to:

- Redraft Council Report CJ201 – 08/00 to create a shorter and more “user friendly” document; and
- Advertise the availability of the document in the press, on the website and through the City's libraries and call for written responses within a 28 calendar day period.

Depending upon the response to, and level of interest in, the document, a second stage of more comprehensive and in depth community consultation could be implemented. This stage could involve strategies such as holding focus groups and community meetings, particularly with current users of the City's Community Services.

**TIMING OF CONSULTATION PROCESS**

The Implementation Project Officer could begin the consultation process at the same time as developing the detailed implementation plan for the execution of this direction as outlined in Council Report CJ201 – 08/00. A progress report detailing the outcomes of the consultation process and the proposed implementation plan would then be submitted to Council for approval. Provided that the community consultation supports the proposed direction and Council endorses the implementation plan, further detailed implementation work would then commence.

**NEED FOR CHANGE TO RECOMMENDATIONS IN COUNCIL REPORT CJ201-08/00**

In view of the proposed community consultation exercise, the recommendations in Council Report CJ201 – 08/00 will need to be amended to read as follows:

**AMENDED RECOMMENDATION**

“That Council:

- 1 ENDORSES, in principle, a future direction for the City’s Community Services of establishing a new community based organisation to undertake the delivery of the majority of aged and disability and children and family services currently provided by the Community Services Business Unit;
- 2 ENDORSES the two stage consultation process outlined in this additional information memorandum to Council Report CJ201 – 08/00;
- 3 NOTES that a further report will be submitted to Council which will provide the outcome of the community consultation exercise together with a detailed implementation plan for approval by Council.”

**MOVED Cr Magyar, SECONDED Cr Carlos that Council:**

- 1 **INVESTIGATES a change in the role of the City’s Community Services by establishing a new community based organisation to undertake the delivery of the majority of aged and disability and children and family services currently provided by the Community Services Business Unit;**
- 2 **ENDORSES the two stage consultation process outlined in this additional information memorandum to Council Report CJ202-08/00;**
- 3 **DEFERS endorsement in the change in the role of the City’s Community Services Business Unit until Council is satisfied that the community supports the change and the detailed implementation plan will not cause a decrease in the services provided to the community;**
- 4 **NOTES that a further report will be submitted to Council which will provide the outcome of the community consultation exercise together with a detailed implementation plan for approval by Council.**

Discussion ensued. Director, Community Development advised he did not see a problem with Point 1 of the proposed recommendation. He reiterated his comments made at Council Meeting held on 25 July 2000 that it was important to clarify the distinction in relation to this issue for the benefit of elected members in that it is not a matter of the contracting out of services, but the transfer of services; in effect the amalgamation of services that exist in the community.

**The Motion was Put and**

**CARRIED**

Appendix 11 refers

*To access this attachment on electronic document, click here: [Attach11brf080800.pdf](#)*

*Cr Nixon left the Chamber at 2154 hrs.*

**INFRASTRUCTURE MANAGEMENT****CJ203 - 08/00 TENDER NO 103-99/00 - SUPPLY OF UNDERGROUND BORING SERVICES - [44847]****WARD - All**

CJ000801\_BRF.DOC:ITEM 8

**SUMMARY**

Tenders were advertised statewide for the Supply of Underground Boring Services, in accordance with the Conditions of Tender supplied. Tenders closed on 20 June 2000 and an extract from the Schedule of Prices is detailed on Attachment 1.

Four tenders were received as follows:-

    Boss Earthmoving, 190 Berehaven Avenue, Thornlie;  
    Georgiou Drilline Pty Ltd, 312 Victoria Road, Malaga;  
    Samson Horizontal Boring, 18 Hanlin Way, Samson;  
    Underground Services Australia Pty Ltd, 53 Buckingham Drive, Wangara.

This report recommends acceptance of the tender (including the price schedule) submitted by Underground Services Australia Pty Ltd, in accordance with the Conditions of Tender, for a period of 12 months from 1 September 2000 to 31 August 2001, with an option to extend for 2 x 12 month periods or part thereof, subject to satisfactory performance and Council's approval

**BACKGROUND**

This is a new tender for underground boring services and is required due to the increasing installation of inground reticulation within medians and road verges.

**DETAILS**

The Conditions of Tender require tenderers to submit a unit rate for 80mm and 200mm pipe within three locations, being:-

    Residential - Standard Road Crossing;  
    Arterial - 15-25 metre Road Crossing;  
    Residential - Verge Crossover;

For a period of 12 months, commencing 1 September 2000, with an option to extend 2 x 12 months or part thereof, subject to Council's approval. These locations represent normal locations for the underground boring services anticipated for inground reticulation.

The City's Conditions of Tender provided the following selection criteria for acceptance of the tender:-

- Schedule of Rates
- Availability
- Resources
- Compliance with tender
- Previous experience
- Safety management.

All tenders received were evaluated against the selection criteria under the City's Contract Management framework.

The evaluation process highlighted that Underground Services were able to provide the best value for money tender, due to availability, price and satisfactory previous service record.

The tender from Boss Earthmoving lacked details and did not comply with the required performance and resources to undertake 200mm boring, which is a major component of the proposed underground boring services contract.

#### **COMMENT/FUNDING**

Operations Services has previously engaged the services of various contractors for underground boring, following submission of quotes. Due to the increasing expenditure, and to ensure that better value for money is received, a public tender is now required.

Funds have been allocated on a project basis, as required. The major portion of these works is via the Capital Works Program for dry parks and medians inground reticulation.

#### **MOVED Cr Ewen-Chappell, SECONDED Cr Rowlands that Council:**

- 1 ACCEPTS the tender (including the price schedule) submitted by Underground Services Australia Pty Ltd for Tender Number 103-99/00 Supply of Underground Boring Services, in accordance with the Conditions of Tender, for a period of 12 months from 1 September 2000 to 31 August 2001, with an option to extend for 2 x 12 month periods or part thereof, subject to satisfactory performance and Council's approval;**
- 2 AUTHORISES signing of the contract documents.**

**The Motion was Put and**

**CARRIED**

Appendix 5 refers

*To access this attachment on electronic document, click here: [Attach5brf080800.pdf](#)*

**CJ204 - 08/00      TENDER 104-99/00 - HIRE OF PLANT, AUXILIARY  
PLANT AND VEHICLES - [45847]****WARD - All**

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CJ000801\_BRF.DOC:ITEM 9

**SUMMARY**

Tenders were advertised statewide for the Hire of Plant, Auxiliary Plant and Vehicles, in accordance with the Conditions of Tendering supplied. Tenders closed on 20 June 2000 and an extract from the Schedule of Prices is detailed on Attachment 1 and it is recommended to approve various tenderers.

**BACKGROUND**

This contract has previously been split between various suppliers and due to the variety of hired plant items and no single-source supplier that can provide the best value for money, this process should continue.

**DETAILS**

15 tenders were received as follows:-

- Action Water Tankers, Hazelmere
- Aquaduct Reticulation, High Wycombe
- ATML Bobcat Service, Craigie
- Bobco Earthmoving, Hillarys
- Boss Earthmoving, Maddington
- Brooks Hire Service Pty Ltd, Canning Vale
- Coates Hire, Belmont
- Cockburn Wreckair Hire, Belmont
- Dalco Earthmoving, Osborne Park
- Executive Plant Hire, Osborne Park
- Kwik Crane Hire Services, Morley
- Mayday Earthmoving, Osborne Park
- Mini Excavators Pty Ltd, Bassendean
- Stampalia Contractors, Wanneroo
- M Vandertogt, Balga

The Schedule of Rates provided in the tender documentation has identified where mobilisation of plant can be included. Mobilisation charges are accepted for items of plant that specifically require transfer via a low loader/prime mover unit, eg. track excavator and roller 6 tonne - 30 tonne. All other items are for hourly hire charge only. The conditions of tender require tenderers to submit an hourly rate for various plant items (refer Attachment 1).

The following tenderers have submitted tenders for specific areas and prices appear to be of a consistent nature:-

Mayday Earthmoving  
Executive Plant Hire  
Dalco Earthmoving.

The above companies have submitted tenders for the major portion of plant items of the plant items indicated and the rates submitted are very competitive. These companies have all submitted similar prices and discussions with company representatives indicate that all are owned by Chivas Enterprises Pty Ltd and trade as individual subsidiaries.

Individual assessment of each plant item was required, with specific consideration given to availability, location and the Schedule of Rates. All tenders received have also been evaluated against the selection criteria contained within the City's Contract Management framework.

Due to the various categories requested within the Schedule of Rates, eg. mobilisation rates, minimum charge, stand-down charges and with or without operator, the evaluation process required detailed analysis.

Hourly rates often failed to reflect the additional charges applied. These were recalculated and evaluated to provide a direct comparison between all tenderers.

Each plant type was evaluated separately to ensure that value and availability were maximised.

As a result of the evaluation process, multiple tenderers have been recommended for the supply of equipment, due to availability, age of equipment and price.

It is recommended that the tender be awarded as follows:-

**Backhoe (supply of all types)**

Awarded to: Dalco Earthmoving @ \$56.10 per hour with operator.

**Loaders (bucket capacity 1.2 to 3.5m<sup>3</sup>)**

Awarded to: Stampalia Contractors @ \$71.50 per hour with operator.

**Loader (with clearing rake)**

Awarded to: Stampalia Contractors @ \$71.50 per hour with operator AND  
M Vandertogt @ \$70.00 per hour with operator.

Awarding this item to two contractors will provide an option for supply. Both contractors have a single loader with rake and availability is often a problem for specific works.

**Skid Steer Loader (all types)**

Awarded to: Mini Excavators @ \$56.25 per hour with operator and truck.

**Mini Excavators (all sizes)**

Awarded to: Mini Excavators @ \$45.00 per hour with operator.

**Crane (6-10 tonne)**

Awarded to: Kwik Earthmoving @ \$95.00 per hour with operator.

In accordance with Clause 27(b) of the General Conditions of Contract, it is recommended that part only of the tender be accepted, due to the changed nature of works undertaken by Operations Services and the requirement for various hired items being reduced. The items to be deleted are the track excavator and rollers and compactors (all types). These items, when required, will be hired via quotation for specific works.

**COMMENT/FUNDING**

Acceptance of various tenderers is preferred as this will ensure better supply and availability, as required. Due to the changes within the Operations Services unit the hire requirements are considerably lower than in previous years and many items listed would not now require a tender.

The major plant items where 1999/2000 costs have exceeded \$50,000 are mini excavators and skid steer loaders. Operations Services has listed purchase of a skid steer loader as a strategic initiative for the 2000/2001 Budget and, if purchased, this will eliminate the requirement to hire.

Mini excavator hire is specifically related to inground irrigation and as this work is essentially seasonal, the hire option is preferred. Crane loader and track excavator costs range between \$15,000 and \$30,000 annually.

Funds are allocated on a project basis, as required, or as maintenance funds listed in the annual maintenance budget for a specific location.

**OFFICER'S RECOMMENDATION: That Council:**

1 ACCEPTS the tender (including the price schedule) submitted by:

- (a) Dalco Earthmoving, for the supply of backhoes (all types) with operator, for Tender Number 104-99/00 Hire of Plant, Auxiliary Plant and Vehicles, in accordance with the Conditions of Tender, for a period of 12 months from 1 September 2000 to 31 August 2001, with an option to extend for 2 x 12 month periods or part thereof, subject to satisfactory performance and Council's approval;
- (b) Stampalia Contractors, for the supply of loaders (bucket capacity 1.2 to 3.5m<sup>3</sup>) @ \$71.50 per hour with operator, for Tender Number 104-99/00 Hire of Plant, Auxiliary Plant and Vehicles, in accordance with the Conditions of Tender, for a period of 12 months from 1 September 2000 to 31 August 2001, with an option to extend for 2 x 12 month periods or part thereof, subject to satisfactory performance and Council's approval;

- (c) Stampalia Contractors, for the supply of loader (with clearing rake) @ \$71.50 per hour with operator, for Tender Number 104-99/00 Hire of Plant, Auxiliary Plant and Vehicles, in accordance with the Conditions of Tender, for a period of 12 months from 1 September 2000 to 31 August 2001, with an option to extend for 2 x 12 month periods or part thereof, subject to satisfactory performance and Council's approval;
- (d) M Vandertogt, for the supply of loader (with clearing rake) @ \$70.00 per hour with operator, for Tender Number 104-99/00 Hire of Plant, Auxiliary Plant and Vehicles, in accordance with the Conditions of Tender, for a period of 12 months from 1 September 2000 to 31 August 2001, with an option to extend for 2 x 12 month periods or part thereof, subject to satisfactory performance and Council's approval;
- (e) ACCEPTS the tender (including the price schedule) submitted by Mini Excavators, for the supply of skid steer loaders (all types), for Tender Number 104-99/00 Hire of Plant, Auxiliary Plant and Vehicles, in accordance with the Conditions of Tender, for a period of 12 months from 1 September 2000 to 31 August 2001, with an option to extend for 2 x 12 month periods or part thereof, subject to satisfactory performance and Council's approval;
- (f) Mini Excavators, for the supply of mini excavators (all sizes) @ \$45.00 per hour with operator, for Tender Number 104-99/00 Hire of Plant, Auxiliary Plant and Vehicles, in accordance with the Conditions of Tender, for a period of 12 months from 1 September 2000 to 31 August 2001, with an option to extend for 2 x 12 month periods or part thereof, subject to satisfactory performance and Council's approval;
- (g) ACCEPTS the tender (including the price schedule) submitted by Kwik Earthmoving, for the supply of cranes (6-10 tonne) @ \$95.00 per hour with operator, for Tender Number 104-99/00 Hire of Plant, Auxiliary Plant and Vehicles, in accordance with the Conditions of Tender, for a period of 12 months from 1 September 2000 to 31 August 2001, with an option to extend for 2 x 12 month periods or part thereof, subject to satisfactory performance and Council's approval;

2 AUTHORISES signing of the contract documents.

**ADDITIONAL INFORMATION**

It is noted that the above tender listed as Item CJ204-08/00 requires an amendment to Recommendation 1 (f) to cover the difference in cost for the small and large size excavators:

The recommendation 1(f) should therefore read:

“ACCEPTS the tender (including the price schedule) submitted by Mini Excavators, for the supply of mini excavators (all sizes) @ \$45.00-\$60.00 per hour with operator, for Tender Number 104-99/00 Hire of Plant, Auxiliary Plant and Vehicles, in accordance with the Conditions of Tender, for a period of 12 months from 1 September 2000 to 31 August 2001, with an option to extend for 2 x 12 month periods or part thereof, subject to satisfactory performance and Council's approval.”



**MOVED Cr Ewen-Chappell, SECONDED Cr Kadak that Council:**

- 1**       **ACCEPTS the tender (including the price schedule) submitted by:**
- (a) Dalco Earthmoving, for the supply of backhoes (all types) with operator, for Tender Number 104-99/00 Hire of Plant, Auxiliary Plant and Vehicles, in accordance with the Conditions of Tender, for a period of 12 months from 1 September 2000 to 31 August 2001, with an option to extend for 2 x 12 month periods or part thereof, subject to satisfactory performance and Council's approval;**
  - (b) Stampalia Contractors, for the supply of loaders (bucket capacity 1.2 to 3.5m<sup>3</sup>) @ \$71.50 per hour with operator, for Tender Number 104-99/00 Hire of Plant, Auxiliary Plant and Vehicles, in accordance with the Conditions of Tender, for a period of 12 months from 1 September 2000 to 31 August 2001, with an option to extend for 2 x 12 month periods or part thereof, subject to satisfactory performance and Council's approval;**
  - (c) Stampalia Contractors, for the supply of loader (with clearing rake) @ \$71.50 per hour with operator, for Tender Number 104-99/00 Hire of Plant, Auxiliary Plant and Vehicles, in accordance with the Conditions of Tender, for a period of 12 months from 1 September 2000 to 31 August 2001, with an option to extend for 2 x 12 month periods or part thereof, subject to satisfactory performance and Council's approval;**
  - (d) M Vandertogt, for the supply of loader (with clearing rake) @ \$70.00 per hour with operator, for Tender Number 104-99/00 Hire of Plant, Auxiliary Plant and Vehicles, in accordance with the Conditions of Tender, for a period of 12 months from 1 September 2000 to 31 August 2001, with an option to extend for 2 x 12 month periods or part thereof, subject to satisfactory performance and Council's approval;**
  - (e) ACCEPTS the tender (including the price schedule) submitted by Mini Excavators, for the supply of skid steer loaders (all types), for Tender Number 104-99/00 Hire of Plant, Auxiliary Plant and Vehicles, in accordance with the Conditions of Tender, for a period of 12 months from 1 September 2000 to 31 August 2001, with an option to extend for 2 x 12 month periods or part thereof, subject to satisfactory performance and Council's approval;**
  - (f) ACCEPTS the tender (including the price schedule) submitted by Mini Excavators, for the supply of mini excavators (all sizes) @ \$45.00-\$60.00 per hour with operator, for Tender Number 104-99/00 Hire of Plant, Auxiliary Plant and Vehicles, in accordance with the Conditions of Tender, for a period of 12 months from 1 September 2000 to 31 August 2001, with an option to extend for 2 x 12 month periods or part thereof, subject to satisfactory performance and Council's approval;**

- (g) **ACCEPTS the tender (including the price schedule) submitted by Kwik Earthmoving, for the supply of cranes (6-10 tonne) @ \$95.00 per hour with operator, for Tender Number 104-99/00 Hire of Plant, Auxiliary Plant and Vehicles, in accordance with the Conditions of Tender, for a period of 12 months from 1 September 2000 to 31 August 2001, with an option to extend for 2 x 12 month periods or part thereof, subject to satisfactory performance and Council's approval;**

**2 AUTHORISES signing of the contract documents.**

**The Motion was Put and**

**CARRIED**

Appendix 6 refers

*To access this attachment on electronic document, click here: [Attach6brf080800.pdf](#)*

**CJ205 - 08/00 TENDER NO 105-99/00 LAYING OF BRICK PAVERS  
WITHIN THE CITY OF JOONDALUP - [46847]**

**WARD - All**

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CJ000801\_BRF.DOC:ITEM 10

**SUMMARY**

Tenders were advertised statewide for the Laying of Brick Pavers Within the City of Joondalup, in accordance with the Conditions of Tender supplied. Tenders closed on 20 June 2000 and an extract from the Schedule of Prices detailed in this report.

This report recommends acceptance of the tender (including the price schedule) submitted by A-Line Brickpaving and Tapps Contracting Pty Ltd, in accordance with the Conditions of Tender, for a period of 12 months from 1 September 2000 to 31 August 2001, with an option to extend for 2 x 12 month periods or part thereof, subject to satisfactory performance and Council's approval

**BACKGROUND**

The 1998/99 contract for the laying of brick pavers was awarded to A-Line Brickpaving for a period of 12 months, with an option to extend for a further 12 month period subject to agreement by Council. The option was not progressed due to various issues, such as:-

- (a) Inability of contractor to complete works within the recommended timeframe;
- (b) The extent of the City's proposed 2000/2001 works program.

## DETAILS

Two tenders were received as follows:-

A-Line Brickpaving, 6 Titicaca Court, Joondalup;  
Tapps Contracting Pty Ltd, 3/136 Balcatta Road, Balcatta.

The current works program contains a significant brickpaving component and the ability to commence and complete works within a specific time period is essential. The two tenders received have been utilised previously by Council and it is recommended that both are accepted and the works shared on a geographical basis. Acceptance of both tenders will allow the City the flexibility to allocate work to the available contractor.

Due to the extent of large brickpaving projects within the northern suburbs, reliance on a single contractor has previously affected the works program.

The price schedules submitted vary slightly in price, as depicted below:-

ITEM	DESCRIPTION	UNIT	Tapps Contracting	A-Line Brickpaving
1	Prepare site (boxing out), supply bedding sand, prepare bedding sand and lay brick pavers in accordance with Specification	m <sup>2</sup>	\$19.80	\$20.00
2	Supply bedding sand, prepare bedding sand and lay brick pavers in accordance with Specification	m <sup>2</sup>	\$15.40	\$16.50
3	Prepared bedding sand and lay brick pavers in accordance with Specification.	m <sup>2</sup>	\$13.20	\$12.50
4	Remove existing brick paving and stack on pallets (stacks supplied by Principal's representative	m <sup>2</sup>	\$7.70	\$6.00

The major portion of work incorporates Items 1 and 2 for new works. Items 3 and 4 apply for restoration works within existing paved areas, eg. City Centre repairs.

## COMMENT/FUNDING

The prices submitted by A-Line Brickpaving are the same as the 1999/2000 contract price and this factor was recognised in the evaluation process.

Expenditure for this work involves capital works projects, particularly roadworks relating to school parking and safety and intersection treatments (major and minor).

**MOVED Cr Wight, SECONDED Cr Mackintosh that Council:**

- 1 ACCEPTS the tender (including the price schedule) submitted by:**
- (a) A-Line Brickpaving for Tender Number 105-99/00 Laying of Brick Paving Within the City of Joondalup, in accordance with the Conditions of Tender, for a period of 12 months from 1 September 2000 to 31 August 2001, with an option to extend for 2 x 12 month periods or part thereof, subject to satisfactory performance and Council's approval;**
  - (b) Tapps Contracting Pty Ltd for Tender Number 105-99/00 Laying of Brick Pavers Within the City of Joondalup, in accordance with the Conditions of Tender, for a period of 12 months from 1 September 2000 to 31 August 2001, with an option to extend for 2 x 12 month periods or part thereof, subject to satisfactory performance and Council's approval;**
- 2 AUTHORISES signing of the contract documents.**

**The Motion was Put and****CARRIED**

**CJ206 - 08/00 TENDER 106-99/00 - SUPPLY & DELIVERY OF PRECAST STORMWATER DRAINAGE PIPES, FITTINGS AND ANCILLARY PRODUCTS - [47847]**

**WARD - All**

CJ000801\_BRF.DOC:ITEM 11

**SUMMARY**

Tenders were advertised statewide for the Supply & Delivery of Precast Stormwater Drainage Pipes, Fittings and Ancillary Products, in accordance with the Conditions of Tendering supplied. Tenders closed on 20 June 2000 and an extract from the Schedule of Prices is detailed on Attachment 1.

This report recommends acceptance of the tender (including the price schedule) submitted by Rocla Pipeline Products for the supply of stormwater pipes and well liners (items 1-13), and Tyson Precast Products for ancillary products (items 14-38), in accordance with the Conditions of Tender, for a period of 12 months from 1 September 2000 to 31 August 2001, with an option to extend for 2 x 12 month periods or part thereof, subject to satisfactory performance and Council's approval.

**BACKGROUND**

The previous contract was held by CSR Humes for precast stormwater pipes, and CSR Wembley Cement for ancillary products, until 30 June 2000.

No tender has been submitted by CSR Wembley Cement for this tender for this year.

Both CSR Humes and CSR Wembley Cement have been the suppliers of various products over a number of years to the City of Joondalup and the former City of Wanneroo.

Supply problems have been experienced with ancillary products in recent years and Operations Services has initiated various trials with equivalent products from Tyson Precast Products to alleviate the shortages.

## **DETAILS**

Five tenders were received as follows:-

CSR Humes, Victoria Park  
Georgiou Group Pty Ltd, Malaga  
Reinforced Concrete Pipes Pty Ltd, Spearwood  
Rocla Pipeline Products, Kewdale  
Tyson Precast Products, Malaga

Due to the variety of products listed within the tender, no company is able to supply all items. The Schedule of Prices lists all items and supply options.

All tenders received have been evaluated against the selection criteria contained within the City's Contract Management framework.

## **COMMENT/FUNDING**

The supply and delivery of ancillary products has been reviewed to ensure availability is satisfactory, given that the City of Joondalup's storage capacity is limited. Tyson Precast Products has demonstrated its capacity to supply on demand.

The supply and delivery of precast stormwater pipes is of minimal concern as Council has not previously encountered a supply problem. Supply is direct to site, thus minimising storage requirements.

The price increase for pipe and well liners is low and is slightly higher for ancillary items, eg:-

### Well Liners

Former supplier - CSR Wembley Cement (\$168)  
Rocla Pipeline Products (\$172.20)

### Circular Covers

Former supplier - CSR Wembley Cement (\$78)  
Tyson Precast (\$88)

### 300mm Pipes

Former supplier - CSR Humes (\$13 per metre)  
Rocla Pipeline (\$14.85 per metre)

375mm Pipes

Former supplier - CSR Humes (\$18 per metre)  
Rocla Pipeline (\$19.80 per metre)

525mm Pipes

Former supplier - CSR Humes (\$32 per metre)  
Rocla Pipeline (\$35.75 per metre)

900mm Pipes

Former supplier - CSR Humes (\$82 per metre)  
Rocla Pipeline (\$90.20 per metre)

1500mm Pipes

Former supplier - CSR Humes (\$510 per metre)  
Rocla Pipeline (\$506 per metre)

300mm-525mm are the basic pipe sizes used by the City.

Funds have been allocated on a project basis, as required. A major portion of these works is carried out via the Capital Works Program.

**MOVED Cr Kadak, SECONDED Cr Wight that Council:**

- 1 ACCEPTS the tender (including the price schedule) submitted by:**
  - (a) Rocla Pipeline Products for supply of stormwater pipes and well liners (items 1-13), for Tender Number 106-99/00 Supply & Delivery of Precast Stormwater Drainage Pipes, Fittings and Ancillary Products, in accordance with the Conditions of Tender, for a period of 12 months from 1 September 2000 to 31 August 2001, with an option to extend for 2 x 12 month periods or part thereof, subject to satisfactory performance and Council's approval;**
  - (b) Tyson Precast Products for supply of ancillary products (items 14-38), for Tender Number 106-99/00 Supply & Delivery of Precast Stormwater Drainage Pipes, Fittings and Ancillary Products, in accordance with the Conditions of Tender, for a period of 12 months from 1 September 2000 to 31 August 2001, with an option to extend for 2 x 12 month periods or part thereof, subject to satisfactory performance and Council's approval;**
- 2 AUTHORISES signing of the contract documents.**

**The Motion was Put and**

**CARRIED**

Appendix 7 refers

To access this attachment on electronic document, click here: [Attach7brf080800.pdf](#)

**CJ207 - 08/00      CONTRACT EXTENSION - CONTRACT 034-99/00  
SUPPLY & LAYING OF ASPHALT PRODUCTS -  
[39821]**

**WARD - All**

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CJ000801\_BRF.DOC:ITEM 12

**SUMMARY**

The contract for the Supply and Laying of Asphalt Products has been reviewed for extension, in accordance with the General Conditions of Contract Clause 23.

In accordance with the guidelines for GST, the contract is subject to minor variation following written agreement between the Contractor and the City of Joondalup.

The contract has been reviewed and recommended for an extension of 12 months, commencing 1 July 2000.

**BACKGROUND**

Contract No 034-99/00 Supply & Laying of Asphalt Products

Following a public tender the City entered into an agreement with Asphaltech Pty Ltd for the Supply and Laying of Asphalt Products for a period of 12 months, commencing 1 July 1999, with a provision for 2 x 12 month extensions.

Clause 45 Part B Special Conditions of Contract states:-

*“Subject to the satisfactory performance of the contract and under the provision of following sub clause d) of the clause 45, the Principal may consider to extend the contract further for two periods each of 12 months or a part thereof. Such extension of this contract shall be in accordance with the same terms and conditions, or with negotiated price adjustments for CPI as published by the Australian Bureau of Statistics and material cost increase/decreases, of this contract and shall be at the discretion of the Principal.”*

The Contractor requested the City to consider the extension for 12/24 months in accordance with the terms and conditions of the contract.

**DETAILS**

Since the contract first commenced the bitumen and asphalt industries have undergone substantial changes. Due to fluctuating fuel prices, the price of bitumen has risen substantially. The market price of bitumen in general has risen markedly. Extensive negotiations with the Contractor's representatives have been conducted to determine the following:-

- (a) CPI increase requested via negotiated price adjustment for material cost increase/decrease;

- (b) GST component agreement;
- (c) Establishment of a reasonable, negotiated pricing due to increase in material costs and CPI increase;

The contractor has submitted a new price structure considering the increase in CPI and the material price across the industry. The requested price increase was \$6.40 per tonne for all gap graded mixes and \$5.25 per tonne of all other standard mixes.

The increase has been investigated and attributed mainly to bitumen price increases. The price increase in gap graded mixes is slightly higher than the standard mixes due to a higher bitumen content contained in the mix. An industry wide benchmarking exercise has revealed that at the most recent round of Asphalt tenders, it is evident that the asphalt prices have increased. The following information was provided verbally by Council Officers from other authorities and is based on tenders that were advertised during 2000 for 10 mm granite, 50 blow asphalt:

City of Cockburn	\$96.00/tonne
Town of Cambridge	\$96.00/tonne
City of Melville	\$107.00/tonne
Shire of Mundaring	\$99.00/tonne
Town of Victoria Park	\$97.00/tonne
City of Rockingham	\$91.00/tonne

City of Joondalup's revised price for the equivalent mix is \$85.75 per tonne.

Therefore, it is recommended that Council extends the contract for a period of twelve months from 1 July 2000 to 30 June 2001.

#### **COMMENT/FUNDING**

The contractor has complied with the contract period clause which requires the contractor to notify the principal in writing at least 120 days prior to expiry of the contract, expressing its intentions to be considered for renewal of the contract.

Funds are allocated via the Capital Works Program, in accordance with the works schedule identified for Road Preservation.

#### **MOVED Cr Mackintosh, SECONDED Cr Wight that Council:**

- 1 AUTHORISES the extension of Contract 034-99/00 Supply & Laying of Asphalt Products, for a period of 12 months from 1 July 2000 to 30 June 2001 (10% GST rate to apply from 1 July 2000);**
- 2 ACCEPTS the revised Schedule of Rates shown as Attachment 1 to Report CJ207-08/00.**

**The Motion was Put and**

**CARRIED**

Appendix 8 refers

To access this attachment on electronic document, click here: [Attach8brf080800.pdf](#)



<b>PLANNING AND DEVELOPMENT</b>
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**CJ208 - 08/00      PROPOSED ANCILLARY ACCOMMODATION TO EXISTING SINGLE HOUSE: LOT 542 (33) TILLER ROAD, OCEAN REEF - [49341]**

**WARD** - Marina

CJ000801\_BRF.DOC:ITEM 13

**SUMMARY**

An application has been received for the addition of ancillary accommodation to an existing house on Lot 542 (33) Tiller Road, Ocean Reef. The proposal exceeds the City's "Height and Scale of Buildings within a Residential Area" Policy 3.1.9. and has been advertised, with 2 objections being received.

Councillor Magyar has asked that Council list this matter for consideration. This request is made in accordance with the adopted delegated authority guidelines. The guidelines include provision for applications to be brought forward for Council deliberation, rather than being determined under delegated authority.

Technically, the proposal projects into the height envelope, described in the Height and Scale of Buildings Policy. The extent of the intrusion is minor (and is described hereunder).

It is recommended that Council exercises discretion by varying the policy and approves the proposed projection into the height envelope.

**BACKGROUND**

At its meeting held on 25 July 2000 (Item CJ190-07/00 refers) Council resolved:

**“That the matter pertaining to proposed ancillary accommodation to existing single house Lot 542 (33) Tiller Road, Ocean Reef be DEFERRED to give residents in the area the opportunity to present a deputation to Council.”**

Lot No	Lot 542 D 73953 Vol 1805 Fol 218		
Street Address	33 Tiller Road, Ocean Reef WA 6027		
Land Owner	Margot R Denkinger & Max Denkinger		
MRS Zoning	Urban		
TPS Zoning	Residential Development R20		
Land Use	Single House	Permissibility of Use	P
Lot Area	819m <sup>2</sup>		

### Site History

The site is located on the corner of Tiller Road and Spinnaker Drive. An existing single storey house has been developed, with minor additions being added to the ground floor level. A substantial brick fence surrounds the property and screens the house from both streets.

The site is situated on the west side of a hill. Homeowners in the immediate area enjoy views westward to the ocean. Often, views are obtained by looking over other neighbouring properties on the hillside.

## DETAILS

### Proposal

The proposal is comprised of an upper floor addition to be used as “ancillary accommodation”. Ancillary accommodation is defined in the R Codes as;

*“Self contained living accommodation on the same site as a single house and may be attached or detached from the single house existing on the lot.”*

The term has essentially replaced that of a “granny flat”.

The ancillary accommodation proposal contains 2 bedrooms, lounge, kitchen, bathroom, toilet, study and balcony and has an area of 143.6m<sup>2</sup>, which is in addition to the existing 218.6m<sup>2</sup> of the ground floor. The proposal has a separate entry point at ground level, and is self-contained.

### TPS1 and Policy

The City’s Height and Scale of Buildings in Residential Area Policy 3.1.9 was adopted under the City’s Town Planning Scheme No 1. The Policy identifies a three dimensional building envelope. If a development projects outside the envelope an application for Approval to Commence Development is required in addition to a building licence. Adjoining owners are invited to comment on applications that exceed the height envelope.

A portion of the upper floor projects into the side of the height envelope, due to its proximity to the side boundary. This is shown on the attachment plan. The proposal does not project through the top of the height envelope.

The proposed setbacks conform to the requirements of the Residential Planning Codes.

### Advertising and Submissions

At the close of the 14-day submission period, two letters of objection were received from the nearby owners. Concerns were raised in relation to the following aspects of the proposal:

- *The proposal exceeds the City’s Height and Scale of Buildings within a Residential Area Policy;*
- *The proposed addition blocks/impedes the ocean views of adjoining lots. The loss of these ocean views would adversely affect the owner’s rightful enjoyment and amenity of their property and the surrounding area;*
- *The loss of these ocean views would adversely affect property value by reducing it in any future sale; and*

- *The current owners/occupiers of the subject lot have purchased this building with full knowledge of the existing surrounding area and that any extension of the sort proposed would seriously affect the enjoyment of their properties by adjoining owners and the surrounding area generally.*

The objectors' enjoy a view over the subject lot toward the ocean to the west.

Significantly, the adjoining property owner who is closest to the area of the upper floor in question has not objected to the proposed addition.

#### Applicant Justification

In order for the building to comply with the policy, the upper floor would need to be repositioned away from the boundary. Alternately, a 700mm portion would need to be removed from its side (which is nearest the side lot boundary) for the proposed building to comply with the policy. The applicant has advised that to reduce the proposal would make it too small and relocation is not viable. Furthermore the applicant has provided the following justification for the proposal:

- *We designed the two storey development generally in accordance with your building threshold envelope;*
- *The north western part of the development is up to 90% in compliance with the City's Policy;*
- *At the front corner the ground floor garage wall was followed for structural reasons for the second storey addition and this part of the first floor side wall exceeds the building envelope by 30-40cms;*
- *There are no major window openings on the northern side boundary which maintains privacy;*
- *The rear part of the proposed extension complies with the City's Policy and would block views, therefore the front portion of the extension would not add to the obstruction of views.*

The owners and their daughter occupy the existing residence. The extension would enable the owners to lead a somewhat independent life following their retirement.

#### **COMMENT**

The City's policy does not constitute a prohibition on the height and scale of buildings. It provides for an "as of right approval" if residential buildings are within the building envelope. The policy also provides guidance for the assessment of applications that may exceed the policy limits.

Requests for the exercise of discretion in regard to the policy are managed through the Development (Planning) Approval process.

The Height Policy seeks to regulate the height and scale of development by taking into account:

- The measurement from the natural ground level or levels after subdivision;
- Allowing a maximum wall height on the boundary of 3.5 metres, a roof sloping up at 45 degrees to a maximum height of 8.5 metres;
- Making provision for minor projections into the envelope. (Eaves and chimneys and the like may project).

The requested variation to the City's Height and Scale of Buildings in a Residential Area Policy 3.1.9 is minimal. The proposal would not exceed the maximum height allowable under the policy.

The proposal would project into the 'side' of the height envelope, due to its proximity to the side lot boundary. The near neighbour has not objected to the bulk of the proposal.

The proposal as submitted is considered to be in context with the existing streetscape and the general amenity of the area. The street is characterised by a mix of single and double storey dwellings.

The use of the ancillary accommodation aspect can be regulated by appropriate conditions of approval.

The view from the proposed extension and the interruption of view to be caused by the proposed building can also be considered pursuant to clause 3.20 (c) of TPS1. Notably, if the proposal were modified to comply with the City's standards, the proposal would have essentially the same impact on views.

Given that the development does not create excessive building bulk or scale, it is supported. The proposal conforms to the minimum setback and site requirements of the R-Codes. It is recommended that discretion be exercised to grant a variation to policy.

The use of the site for ancillary accommodation is typically regulated by way of a legal agreement between the applicant and Council. This is triggered by the adoption of a condition of development approval, as included below. The title for the property is proposed to be modified by the granting of an approval such that a notation is added to maintain the use of the site in keeping with the permissible uses of the Town Planning Scheme.

**MOVED Cr Magyar, SECONDED Cr Rowlands that Council APPROVES the application and plans dated 30 March 2000 and 8 June 2000, submitted by P R Developments on behalf of the owners Max and Margo Denkinger for ancillary accommodation to the existing single house on Lot 542 (33) Tiller Road, Ocean Reef, subject to the following conditions:**

- 1 the ancillary accommodation shall not be used other than as accommodation for dependent member(s) of the family of the occupier(s) of the principal dwelling on the same lot;**
- 2 that wherever possible, service utilities including sewer; water; telephone connections, electric power and gas shall be common and not separate from the existing single house on the subject land;**

- 3 a notification under Section 70a of the Transfer of Land Act is to be prepared in a form acceptable to the City and lodged with the Registrar of Titles for endorsement on the Certificate of Title for the subject lot, prior to the commencement of development works. This notification is to be sufficient to alert prospective purchasers of the use and restrictions of the ancillary accommodation as stipulated under condition 1 of this approval. The notification should (at the full cost of the applicant) be prepared by the City's solicitor McLeod & Co and be executed by both the landowner and the City;
- 4 the materials and finishes of the ancillary accommodation must compliment the existing single house on the lot.

**The Motion was Put and**

**CARRIED**

Appendix 9 refers

To access this attachment on electronic document, click here: [Attach9brf080800.pdf](#)

**CJ209 - 08/00 REQUESTS FOR CANCELLATION AND  
SUBSEQUENT PURCHASE OF PORTIONS OF  
RESERVE 33747: MINCHIN RESERVE, PADBURY -  
[41156]**

**WARD - Pinnaroo**

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CJ000801\_BRF.DOC:ITEM 14

**SUMMARY**

Two separate applications have been received for the cancellation and subsequent purchase of portions of Minchin Reserve, Padbury. They are identified as Access (1), portion of Minchin Reserve between Lot 7 (9) and Lot 6 (7) Minchin Court and Access (2) portion of Minchin Reserve between Lot 4 (3) Minchin Court and Lot 391 (60) Buchanan Way. (See Attachment 1) The report identifies a third access point (Access 3) between Lot 396 (50A and 50B) and Lot 395 (52) Buchanan Way to Minchin Reserve, because it is likely to be influenced by the treatment of the other two access points.

The first application from the landowner adjoining Access (2), stated that he endures frequent acts of anti-social behaviour and vandalism. The second application from the landowner adjoining Access (1) stated that the land is overgrown and unkempt and in summer months likely to be dangerous due to fire hazards and snakes. As any amendment to either Access (1) or (2) of Minchin Reserve may have an impact on Access (3), City officers sought the comments of the landowners adjoining Access (3). They stated that they do endure some minor nuisance with noise and rubbish from pedestrians using Access (3). However, if Access (1) or (2) were closed, it could make a dramatic difference to what they presently experience and this would be of concern to them. The Western Australian Planning Commission (WAPC) advised that it would support closure of one access only.

All three strips are used for pedestrian access to Marmion Avenue. Access (2), with its constructed footpath is used more than the other two. If Access (2) was closed, it may result in moving the anti-social problems to Access (1) and Access (3). If Access (1) was closed, those pedestrians using it would probably use the PAW further north to Nicholls Place or Access (2). All three pedestrian access points through Minchin Reserve to Marmion Avenue are used presently and rather than increase the pedestrian traffic for any particular access, the most reasonable course of action is for all three access points to remain. Based on the above, the applications to close portions of Minchin Reserve between Lot 7 (9) and Lot 6 (7) Minchin Court and Lot 4 (3) Minchin Court and Lot 391 (60) Buchanan Way, are not recommended to be supported for closure.

## **BACKGROUND**

At its meeting held on 25 July 2000 (CJ192-07/00 refers) Council resolved:

**“That the matter pertaining to requests for cancellation and subsequent purchase of portions of Reserve 33747: Minchin Reserve, Padbury be DEFERRED pending further consideration by elected members.”**

Minchin Reserve (Reserve 33747), a Section 20A Reserve, is Crown Land with a Management Order in favour of the City of Joondalup. It has been set aside for the purposes of Public Recreation. This linear strip of Public Open Space (POS) was set aside as part of the POS requirement for the area when the surrounding land was subdivided for residential purposes.

In general, the Department of Land Administration (DOLA) Section 20A Guidelines state that a reserve created under Section 20A is required to be retained for its designated purpose. DOLA will consider amending or cancelling and disposing of a reserve when it can be demonstrated that this action will have minimal impact on the vicinity. The determination of this would include taking account of comments received as a result of public advertising period. When the disposal of a reserve is supported, the funds received from the sale of the land must be used to fund the purchase of replacement recreation land or to undertake capital improvements to other recreation reserves in the general locality.

Should Council wish to progress the application, the proposal to amend the Reserve would need to be advertised by way of on site signs and a notice in the local newspaper. Residents living opposite or adjacent to the Reserve would also need to be advised in writing of the proposal to enable them to be given the opportunity to comment.

## **DETAILS**

### **Access (1) between Lot 6 (7) Minchin Court and Lot 7 (9) Minchin Court**

A new owner of a property adjoining Access (1) has written to the City requesting the cancellation and subsequent purchase of the portion of Minchin Reserve adjoining her property. She states in her letter that the area is frequently overgrown and could possibly be a fire hazard in the summer. The applicant advises that she has seen many reptiles in this portion of Minchin Reserve, which concerns her in the summer months. She refers to Access (2) as a proper accessway, as it is paved and has bollards, making it a safe, even, easy access between Minchin Court and Marmion Avenue.

Access (1) does not have a footpath, however tracks through the area indicate that people do use it to get to Marmion Avenue and out of all three access points, this is the nearest access to the bus stops on both sides of Marmion Avenue.

The City referred the application to the service authorities and was advised there is no plant within this portion of Minchin Reserve and therefore there were no objections to the proposal.

#### **Access (2) between Lot 4 (3) Minchin Court and Lot 391 (60) Buchanan Way**

The landowner adjoining Access (2) requested cancellation of this portion of Minchin Reserve stating that he endures regular examples of anti-social behaviour relating to the accessway. These include graffiti attacks on his side and rear fence; gatherings of people behind his back fence to drink and use drugs; missiles such as bottles thrown over his fence smashing in his yard or on his roof; several instances of fence damage; bashing the fence to deliberately create noise which then disturbs his neighbour's dog. He states that he has telephoned the police on a number of occasions due to groups of 15 to 20 youths loitering in the walkway. Recently, a group of youths damaged his fence requiring five panels of super six fencing to be replaced. He advises that the anti-social behaviour began following the installation of the footpath.

The applicant further stated that the walkway is not an essential route to shops or schools and though he uses the walkway himself when walking or cycling along Marmion Avenue, he states that there are other routes that he can take. He would rather put up with the inconvenience caused by its closure, than have to continue to put up with the vandalism and anti-social problems that take place.

This application has been referred to the service authorities and the Western Australian Planning Commission. Telstra, Alinta Gas and Western Power do not have any service plant within the PAW and therefore have raised no objections to the proposal.

The Water Corporation objected to the proposal due to having a sewer main located within the PAW. This objection will be withdrawn if the two adjoining landowners agree to two conditions. The Water Corporation requires an easement free of cost to protect its plant and the two adjoining landowners would also need to adhere to a condition regarding the location of new boundaries by existing sewer manholes. The two adjoining landowners have been advised of these conditions.

#### **Access (3) – Lot 396 (50A and 50B) Buchanan Way and Lot 395 (52) Buchanan Way**

As any amendment to Minchin Reserve would likely impact on Access (3), City officers met with the owners of the above properties to ascertain their views. Adjoining landowners stated though they do get some noise from people using the access and there was some evidence of rubbish, however, the nuisance being experienced now was not significant. They stated that should either Access (1) or (2) be closed, it could dramatically affect the amount of pedestrian traffic between their properties and the likelihood of more anti-social problems. They advised that this would certainly be cause for concern and would wish the portion between their properties closed.

## COMMENT

The application received for Access (2) states anti-social behaviour as the reason for requesting closure; the application for closure of Access (1) is concerned that the subject land is unsightly and serves no real purpose. The Western Australian Planning Commission advises that it would support closure of only one access from Minchin Reserve.

If Council supports closure of Access (1), pedestrian usage and associated anti-social behaviour will possibly increase for Access (2). If Access (2) was closed, the anti-social behaviour may not necessarily cease, as adjoining fences are low and missiles could still be thrown over the fence; youths could still congregate at the back of the properties. It is also likely that the anti-social behaviour will be transferred to Access (1) or Access (3).

A convenient pedestrian route to Marmion Avenue from this area is necessary in relation to accessing bus stops and Access (2) presently appears to be the most convenient due to it having footpath. Pedestrians do use Access (1) and Access (3), although they have to walk through sand and scrub as can be seen from Attachments (2), (3) and (4). To close Access (2) on the grounds of anti-social behaviour, is likely to transfer the behaviour to the two remaining access points. In addition, the anti-social behaviour described may not be completely eliminated if closure of this access was to take place, due to low fencing on the adjoining properties and the fact that the property still abuts Minchin Reserve at the rear.

The appearance of Access (1) can be improved by regular maintenance. To assist the landowners adjoining Access (2) with the anti-social problems, the City could conduct more frequent patrols in the Minchin Court area. Accordingly, it is recommended that the applications to close portions of Minchin Reserve between Lot 7 (9) and Lot 6 (7) Minchin Court, and Lot 4 (3) Minchin Court and Lot 391 (60) Buchanan Way, Padbury are not supported.

**OFFICER'S RECOMMENDATION:** That Council DOES NOT SUPPORT the cancellation and subsequent purchase of either of the portions of Minchin Reserve between:

- 1 Lot 7 (9) and Lot 6 (7) Minchin Court, Padbury;
- 2 Lot 4 (3) Minchin Court and Lot 391 (60) Buchanan Way, Padbury.

**MOVED Cr Rowlands, SECONDED Cr Wight that the matter pertaining to the cancellation and subsequent purchase of either of the portions of Minchin Reserve between Lots 7 (9) and 6 (7) Minchin Court, Padbury and Lots 4 (3) Minchin Court and 391 (60) Buchanan Way, Padbury be DEFERRED pending further consideration by elected members.**

**The Motion was Put and**

**CARRIED**

Appendices 10(a) and 10(b) refer

*To access this attachment on electronic document, click here:* [Attach10abrf080800.pdf](#)  
[Attach10bbrf080800.pdf](#)



**REPORT OF THE CHIEF EXECUTIVE OFFICER****C47-08/00 SAFER COMMUNITY PROGRAM 2000/01 BUDGET – [39908]****WARD - All**

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**SUMMARY**

The proposed budget for the Safer Community Program was considered at the Special Council Meeting of 2 August 2000 as part of the 2000/2001 Budget process and the item failed to be carried by the required absolute majority. In view of the ramifications of this decision and the integrated effects it has on the other budget decisions it will be necessary for the matter to be further considered. The options available to Council are to proceed with the Safer Community Program as proposed; or to delete it altogether, that is, not fund the program. It is also possible to reduce the scope of the program or revert back to a Ranger service.

The purpose of this report is to provide information on the proposed Safer Community Program for the 2000/01 financial year and to outline the implications if the program is abandoned.

The Safer Community Program has been recognised as a best practice model and the report recommends that the program continue. Also a recent market survey has indicated again that security initiatives are a high priority service for the Council to provide. Further the survey indicates that the community seeks a higher profile/visibility of the service.

**BACKGROUND**

In 1997, the City of Joondalup introduced a mobile security ranger service using multi-skilled personnel to carry out the duties of security officers as well as ranger duties.

In July 1999, the City launched the Safer Community Program which encompasses a range of initiatives, part of which is mobile security patrols (City Watch). The program was funded by a separate charge to normal rates in the 1999/2000 Budget.

The Safer Community Program encompasses the following:

- **Partnerships:** Educating through schools, community participation specific community development projects and initiatives and providing funding to organisations such as Neighbourhood Watch, Constable Care, Safety House and providing support for the Safer WA Joondalup Committee;
- **Graffiti Control:** This involves the service of reporting and removing graffiti from private and public property and education programs;

- **Urban Design:** Improving street lighting, public accessways, landscaping, building design and infrastructure safety;
- **City Watch:** This program primarily involves the mobile security ranger patrols and general security awareness initiatives. The program for 2000/01 proposes an enhanced customer service model.

This Safer Community Program recognises the increasing concerns in the community in regard to personal security and safety and the protection of both personal and public property.

Recent market research clearly indicates that security and safety remains the highest priority for members of the community.

There has been disputation about the extent or type of program which can be addressed by the Security and Property Surveillance charge. This culminated in the Department for Local Government agreeing to the City's position and indicating it will address the Regulations.

In March 2000, Council noted a report titled "Crime and Community Safety Study" (Item CJ065-03/00 refers). This report confirmed the City's holistic approach to developing a Safer Community. It also recognised that various agencies have specific roles to play and the importance of the Local Government in developing and co-ordinating community safety issues. To this end Council has made representations to WAMA seeking action to clarify the roles of the parties involved.

In preparing the Safer Community Program budget the following is pertinent:

- Budget Preparation Concerns about the performance of mobile security resulted in the preparation of a Service Level Agreement (SLA) – (see Attachment A).

The SLA proposes that the City is divided into six zones. Each zone is patrolled 24 hours per day, seven days per week. Up to 33 staff would be required depending upon the shift arrangements and management structure. Additional patrols would address the CBD during specified/key times.

- 27 June 2000 (CJ153-06/00) Consideration by Council of the guiding principles in establishing the budget. It was resolved:

**“MOVED Cr Carlos, SECONDED Cr Magyar that Council ADOPTS the following as ‘guiding principles’ for the 2000/01 rating year:**

- 1 the security charge be continued with funding to be via a universally applied charge as permitted by S6.38 of the Local Government Act 1995 and Regulation 54 of the Local Government (Financial Management) Regulations 1996; and**

- 2 a submission be compiled to the Minister for Local Government, WAMA and the Local Government Department with a view to broadening the powers of the Act in relation to the expenditure of funds raised from the Security Charge.**

Discussion ensued.

**The Motion was Put and**

**CARRIED”**

- 3 July 2000 Budget Workshop No. 4:  
Discussion on issue of Security Charge;
- 4 July 2000 Elected Members Briefing:  
Presentation – Safer Community Program, Enhanced City Watch Service.
- 17 July 2000 Budget Workshop No. 5:  
Memorandum – Proposed Safer Community Program 2000/01 Budget. Included financial details for each component of the Safer Community Program.
- 24 July 2000 Budget Workshop No. 6:  
Overhead slide detailing expenditure across each element of the Safer Community Program.
- 1 August 2000 Elected Members Briefing:  
Market research indicating community concern about crime and security.

At the Special Council meeting on 2 August 2000 the following recommendation was considered:

**JSC27-08/00 PRESCRIBED SERVICE – SECURITY CHARGE – [43198J]**

**RECOMMENDATION**

That Council BY AN ABSOLUTE MAJORITY in accordance with the provisions of Sections 6.32 and 6.38 of the Local Government Act 1995 IMPOSES for the 2000/01 financial year, a security charge of \$27.00, on each piece of land (rateable and non rateable).

This item did not receive an absolute majority and therefore was not carried. As this charge is integrated into other documents which have been carried as part of the budget process further consideration on this issue is required.

The Council can therefore consider this matter again.

## **DETAILS**

The options available to Council are to proceed:

- with the Safer Community Program as proposed; or
- to delete it altogether, that is, not fund the program; or
- to reduce the scope of the program.

The approach taken in developing the draft budget was to identify the strategies considered appropriate to meet the overall Safer Community Program objectives and have these initiatives costed to form the draft budget. This draft budget was then reviewed and reduced to enable the previous year's charge to be maintained at the existing level. Expected grants and carry forward funds from 1999/2000 cushioned the budget figure for this year.

If Council does not support the continuation of the Security Charge then the extent Council wishes to fund, from Municipal funds, all or part of the Safer Community Program needs to be determined.

To fund all or part of the program may require major reductions in other areas of the Municipal Operating and Capital Works Budget and risk the consequence of an adverse community reaction. Alternatively to reduce the proposed program will impact adversely on staffing levels of the City and support to community and volunteer groups, for example Neighbourhood Watch, Safety House, Constable Care, Junior Ranger Program and other community education programs.

### **Proposed Program -**

The Safer Community Program as proposed in the 2000/01 budget papers requires:

- \$2,003,289 which would be funded by the \$27 security charge (\$1,487,781);
- Government and Safer WA grants (\$194,644); and
- Carry forward funds (\$320,864).

Expenditure would be incurred:

- principally by the Mobile Security Program as detailed in the Service Level Agreement at a cost of \$1,207,344;
- Graffiti Control;
- Mural Arts Program;
- Neighbourhood Watch and other Partnership and Community programs;
- Urban Design; and
- Administration.

The expenditure is detailed at Attachment B.

### **Abandon the Safer Community Program**

The Safer Community Program is funded from the \$27 Security Charge. Some aspects such as the Community Connections project are also funded across other Council programs. The deletion of the Safer Community component may have adverse impacts on other municipal funded programs.

Implications are broadly identified on Attachment C.

The financial implications are as follows:

#### Cultural Development - Mural Arts Programme

##### **Service:**

Mural Arts Programme would cease. This would mean there would be no murals painted on bus shelters or underpasses or workshops conducted with young people to provide mural art training. This decision would also have staff implications.

Costs of maintaining bus shelters would increase due to increased graffiti that would occur to bus shelters and underpasses.

#### **Security Ranger Service**

##### **Service:**

The Security Ranger Service will end and become solely a Ranger Service. The service will operate between the hours of 6.00 am to 8.30 pm 7 days per week. At times there will be only one (1) Ranger on patrol in the municipality.

The City will not be able to conduct special operations such as blitzes on dogs and their owners on the foreshore or reserves or anti social behaviour on any public open space or shopping centres/public facilities.

The current service receives approximately 200 - 250 security specific service calls a month from the community. These matters will have to be referred onto the police for action who will then prioritise these requests with all others they receive.

The partnership with the Police will diminish, as there will not be sufficient resources to commit to working consistently with the Police. Reports to Police on suspicious activities will also be significantly reduced.

There will be a reduction in the reporting level for graffiti, damage to Council buildings and Public property and consequently graffiti and damage will be more apparent.

Community acceptance of the service could be questioned with only a limited amount of staff on duty at any given time.

Joondalup CBD specific patrols will cease on Thursday, Friday and Saturdays.

The Responsible dog ownership and community education programs will not be resourced and therefore not conducted.

Community consultation through Neighbourhood Watch, Safer WA, etc will cease to occur.

This again would have staff implications.

### **Financial Costs:**

Call out fees to attend Council alarms will increase, as Rangers will not be on duty after 8.30 pm.

A number of temporary staff have been employed to bolster the service. Funds have already been expended this year in anticipation of funds from the Security Charge. There will be a requirement therefore to utilise some of the \$320,864 in funds that have been brought forward to be off set against the expenditure incurred by Ranger Services for security functions which have been carried out since 1 July 2000.

### **Community Connections Program**

#### **Service**

The Community Connections programme would be wound back by approximately 40% of current operations reducing the extent of consultation and liaison with the community and information provision on Council services.

The City's sponsorship of the Constable Care Programme at \$20,000 and Safety House at \$5,000 will cease.

### **Graffiti**

Failure to fund the Graffiti task force will result in the City needing to fund graffiti removal from bus shelters at an estimated cost of \$50,000. The current program to remove, free of charge to residents, graffiti from private property would lapse.

Should it be determined that the removal of graffiti from private and public fences and walls adjoining reserves and streets continues, an additional amount of \$100,000 would be required out of municipal funds. Should this contribution be discontinued the State government partnership would fold and graffiti on these structures would remain the responsibility of the property owner.

Arrangements with the State Graffiti Task Force is the cheapest option for Council for the removal of graffiti rather than the establishment of in house teams or city contractors.

### **Urban Design**

Urban design projects such as lighting to improve safety would not proceed.

### **Other Matters**

Other matters the Council should be aware of are:

#### Safer WA Community Security Program 2000/2001 Funding Round

The City of Joondalup has submitted ten applications for funding to the Department of Local Government for a variety of initiatives and projects, as follows:

- Junior Ranger Program;
- Safe and Health Families Seminars;
- Youth and Public Space;
- Safer Community Banner Challenge;
- Stop Burglary Program;
- Elder Protection;
- Protective Behaviours;
- Urban management for street lighting upgrades (3).

These initiatives have been developed from information provided in the recent Crime & Security Safety Study and some form part of the City's Safer Community Program, as outlined in this paper.

The City has received advice to-date from the Ministry for Local Government that four applications for funding have been successful totalling, \$17,920 under the Safer WA Community Security Program. The City's contribution to the four projects is \$39,940, which will need to be found from municipal funds if the projects are to proceed. The successful projects are:

<b>Project</b>	<b>Safer WA Grant</b>	<b>Municipal Funds Required</b> (If Security Charge abandoned.)
Junior Ranger Program	\$5,000	\$37,300
Stop Burglary Campaign	\$2,640	\$2,640
Protective Behaviour Workshops	\$6,800	Nil
Elder Protection Network	\$3,480	Nil
<b>Totals</b>	<b>\$17,920</b>	<b>\$39,940</b>

## COMMENT/FUNDING

The City's Safer Community Program has been recognised as leading edge and best practice. It is in the early phases of development and has not reached its potential. It is possible for the Council to abandon or modify the Safer Community Program. It is proposed that the program continues.

The financial implications for abandoning the Safer Community Program are:

	\$	\$
Staff costs		213,393
Projects		39,940
Graffiti Removal (Bus shelter)		50,000
Graffiti Removal (Private and public fences and walls)		100,000
Less funding for redundancy and other related items currently in the Municipal program.	181,230	
<b>Balance</b>		<b>\$222,103</b>

## **RECOMMENDATION**

That Council BY AN ABSOLUTE MAJORITY:

- 1 APPROVES in accordance with the provisions of Sections 6.32 and 6.38 of the Local Government Act 1995 IMPOSES for the 2000/01 financial year, a security charge of \$27.00, on each piece of land (rateable and non rateable);
- 2 APPROVES the budget for the Safer Community Program 2000/01 as outlined in Attachment B.

## **ADDITIONAL INFORMATION**

Executive Manager, Strategic Planning referred to the Late Item, Safer Community Program 2000/01 Budget and advised that there has been concern expressed about implementation of the model security patrol (City Watch Program).

A presentation has been prepared for tonight's Council meeting should the Council so desire it. It will provide details of the Safer Community Program, funding and allow for clarification of matters of concern.

Issues of concern may relate to:

- options for provision of service, staff or outsourced;
- implementation program;
- image – uniforms, badging of vehicles;
- ability to address seasonal factors.

Given these concerns, should Council wish to become involved in these matters an additional recommendation seeking a report on implementation would be appropriate:

The Recommendation would therefore be amended as follows:

## **AMENDED RECOMMENDATION**

That Council BY AN ABSOLUTE MAJORITY:

- 1 in accordance with the provisions of Sections 6.32 and 6.38 of the Local Government Act 1995 IMPOSES for the 2000/01 financial year, a security charge of \$27.00, on each piece of land (rateable and non rateable);
- 2 APPROVES the budget for the Safer Community Program 2000/01 as outlined in Attachment B;
- 3 SEEKS a report on the implementation of the options and timetable for implementing the Mobile Security Service.



**MOVED Cr Rowlands, SECONDED Cr Patterson that Council:**

- 1 in accordance with the provisions of Sections 6.32 and 6.38 of the Local Government Act 1995 IMPOSES for the 2000/01 financial year, a security charge of \$27.00 on each piece of land (rateable and non rateable);
- 2 APPROVES the budget for the Safer Community Program 2000/01 as outlined in Attachment B to Report C47-08/00;
- 3 in conjunction with the May 2001 Council elections, asks for a referendum to ascertain the electors' preparedness to accept the ongoing imposition of a security charge to fund the City's Safer Community Programme;
- 4 following the referendum, undertakes market research to verify the outcome of the referendum.

Discussion ensued, with Cr Patterson offering alternative wording for the proposed motion. Mayor Bombak suggested that points 3 and 4 as raised by Cr Rowlands be withdrawn and a detailed report submitted to the elected members' briefing session.

**Cr Rowlands, with the approval of Cr Patterson, requested that the Motion be**

**WITHDRAWN**

**MOVED Cr Rowlands, SECONDED Cr Patterson that Council:**

- 1 in accordance with the provisions of Sections 6.32 and 6.38 of the Local Government Act 1995 IMPOSES for the 2000/01 financial year, a security charge of \$27.00 on each piece of land (rateable and non rateable);
- 2 APPROVES the budget for the Safer Community Program 2000/01 as outlined in Attachment B to Report C47-08/00;
- 3 SEEKS a report on the implementation of the options and timetable for implementing a Mobile Security Service.

Discussion ensued.

*Cr Kenworthy left the Chamber at 2230 hrs and returned at 2232 hrs.*

**The Motion was Put and**

**CARRIED BY AN  
ABSOLUTE MAJORITY**

It was requested that the votes of all members present be recorded:

In favour of the Motion: Mayor Bombak, Crs Mackintosh, Hurst, Kenworthy, Patterson, Wight, Barnett, Rowlands and Kadak.

Against the Motion: Crs Walker, Hollywood, Magyar, Carlos and Ewen-Chappell.

*Appendix 13 refers.*

*To access this attachment on electronic document, click here: [Attach13min080800.pdf](#)*

**PERSONAL EXPLANATION – CR D CARLOS**

Cr Carlos referred to the Council's decision earlier in the meeting to providing funding of \$2,909 to Granny Spiers Community House. Cr Carlos advised he would pay the sum of \$3,786 currently paid to him in Council allowances, and following this payment will reduce his Council allowances by \$9,000.

**DATE OF NEXT MEETING**

The next meeting of the Council has been scheduled for **7.00 pm** on **TUESDAY, 22 AUGUST 2000** to be held in the Council Chamber, Joondalup Civic Centre, Boas Avenue, Joondalup

**CLOSURE**

There being no further business, the Mayor declared the Meeting closed at 2250 hrs; the following elected members being present at that time:

J BOMBAK, JP  
P KADAK  
L A EWEN-CHAPPELL  
D S CARLOS  
S P MAGYAR  
J F HOLLYWOOD, JP  
A A WALKER  
P ROWLANDS  
T BARNETT  
A W WIGHT, JP  
A L PATTERSON  
G KENWORTHY  
J A HURST  
C MACKINTOSH