

## CITY OF JOONDALUP

MINUTES OF THE POLICY COMMITTEE MEETING HELD IN CONFERENCE  
ROOM 2, JOONDALUP CIVIC CENTRE, BOAS AVENUE, JOONDALUP ON  
THURSDAY 24 AUGUST 2006

## ATTENDANCE

## Committee Members:

Cr S Hart	- Presiding Person	South-East Ward
Cr J Park	- Deputy Presiding Person	Central Ward
Mayor T Pickard		
Cr K Hollywood		North Ward
Cr S Magyar		North-Central Ward
Cr M Evans	- from 1834 hrs	South-West Ward

## Observer:

Cr R Fishwick	South Ward
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## Officers:

Chief Executive Officer:	G HUNT
Director, Governance and Strategy:	I COWIE
Manager Organisational Development:	G BLAKE
Administrative Services Coordinator:	J HARRISON

## DECLARATION OF OPENING

The Presiding Person declared the meeting open at 1830 hrs.

## APOLOGIES/LEAVE OF ABSENCE

Apology for absence - Cr Currie

The Chief Executive Officer advised that Cr Currie has submitted his resignation as Committee member due to conflicting commitments with the Committee's meeting arrangements. A report is to be submitted to the Council meeting on 29 August 2006 recommending that Cr Fishwick be appointed as South Ward member to replace Cr Currie.

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**CONFIRMATION OF MINUTES****MINUTES OF THE POLICY COMMITTEE HELD 20 JUNE 2006**

**MOVED** Mayor Pickard **SECONDED** Cr Magyar that the minutes of the meeting of the Policy Committee held on 20 June 2006 be confirmed as a true and correct record.

**The Motion was Put and**

**CARRIED (5/0)**

**In favour of the Motion:** Mayor Pickard, Crs Hart, Park, Magyar and Hollywood.

**ANNOUNCEMENTS BY THE PRESIDING PERSON WITHOUT DISCUSSION**

Nil

**DECLARATIONS OF INTEREST**

Nil

**IDENTIFICATION OF MATTERS FOR WHICH THE MEETING MAY SIT BEHIND CLOSED DOORS**

Nil

**PETITIONS AND DEPUTATIONS**

Nil

**ITEM 1            COUNCIL POLICIES - [26176, 83573]**

**WARD:**            All

**RESPONSIBLE**    Mr Ian Cowie  
**DIRECTOR:**        Governance and Strategy

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**PURPOSE**

To provide the Policy Committee with feedback from public submissions received on the following draft Council Policies:

- Financial Planning – Strategic Matters;
- Economic Development;
- Community Development; and
- Public Participation.

## EXECUTIVE SUMMARY

Council endorsed the following Council Policies to be released for a 45-day public comment on 26 April 2006 (*CJ 065-04/06 refers*):

- Financial Planning – Strategic Matters;
- Economic Development;
- Community Development; and
- Public Participation.

Two submissions were received and both related to the Economic Development Policy. Details of those submissions can be found in Attachment 1 to this report. Recommended amendments have been made to the Economic Development Policy which can be found in Attachment 2 of this report.

*It is recommended that the Policy Committee NOTES the public comments received, endorses the minor amendments to the Economic Development Policy and refers the Council Policies to Council for adoption.*

## BACKGROUND

Council established a Policy Committee and endorsed a Policy Governance Framework at the meeting of 26 April 2005 (*CJ064 – 04/05 refers*). The role of the Policy Committee is to review and develop Council Policies which are defined in the Policy Framework as, *those policies that set governing principles and guide the direction of the organisation to align with community values and aspirations.*

At the meeting of the Policy Committee on 11 April 2006, Council Policies on Sustainability, Financial Planning – Strategic Matters, Economic Development, Community Development and Public Participation were presented. The Committee took the following decisions:

- To amend the draft Sustainability Policy following input from the Sustainability Advisory Committee; and
- To advertise the Council Policies on Financial Planning – Strategic Matters, Economic Development, Community Development and Public Participation for public comment for a 45 day period

The Council Policies were advertised in the local community newspapers, placed on the City's website, and were available from the Customer Service Centres and Libraries from 10 May to 26 June 2006. The comments received from the community have been summarised and are shown as Attachment 1 to this report.

## DETAILS

### Issues and options considered:

Two submissions were received at the close of the public comment period on 26 June 2006, one from the Joondalup Business Association, and one from the Business Development Association (North West Metro). Both submissions were in relation to the Economic Development Policy and have been summarised for consideration by the Policy Committee, in Attachment 1 to this report.

Minor changes are recommended to the Economic Development Policy following a review of the public submissions, and these amendments are highlighted in red text in Attachment 2 to this report.

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**Link to Strategic Plan:**

This item has a general connection to the Strategic Plan.

**Legislation – Statutory Provisions:**

Section 1.3(2) states that the Act is intended to result in:

- (a) Better decision-making by local government
- (b) Greater community participation in the decisions and affairs of local government
- (c) Greater accountability of local governments to their communities; and
- (d) More efficient and effective local government

The degree to which this is achieved is dependant on the processes and practices for planning, and policy development. The policies presented in this report help the City to achieve outcomes envisaged in the legislation.

The Local Government Act amendments of 2004-05 require that a local government considers sustainability as a core component of its decision making function.

**Risk Management considerations:**

The Policy Framework *has* been designed to enhance the ability of Elected Members to participate in the strategic management of the City of Joondalup by focusing on policy development.

Community consultation is highly desirable in the consideration and development of significant policies, and the consideration of public comment received on the Council Policies will assist in policy formulation that has greater accountability to the community.

**Financial/Budget Implications:**

Not Applicable.

**Policy Implications:**

This report provides information on submissions received with respect to the following draft Council Policies:

- Financial Planning – Strategic Matters;
- Economic Development;
- Community Development; and
- Public Participation.

**Regional Significance:**

The draft Economic Development Policy promotes a regional approach to economic development through the establishment of regional networks.

**Sustainability Implications:**

The draft Council Policies addressed in this report are forward looking, and align with the City's Vision to be, *a sustainable City and community that are recognised as innovative, unique and diverse.*

**Consultation:**

The draft Council Policies were advertised in the local community newspapers, on the City's website, and were available from the City's Customer Service Centres and Libraries for a period of 45 days from 10 May to 26 June 2006. Two submissions were received at the close of the public comment period on 26 June 2006, one from the Joondalup Business Association, and one from the Business Development Association (North West Metro).

**COMMENT**

The Policy Committee was established to assist structured policy discussion, and to provide recommendations to the Council on strategic (Council) policies.

The draft Council Policies on Financial Planning – Strategic Matters, Economic Development, Community Development and Public Participation establish strategic policy positions of the Council, and in so doing, balance the issues against the differing values, interests and aims of all stakeholders in order to achieve a balance for the greater good of the community.

The community submissions received are in support of the Economic Development Policy, and minor amendments are recommended to the Policy to promote greater coordination with other local government authorities and State and Federal Government in the delivery of business support services throughout the region, and the attraction of new business investment.

The community submissions indicate a willingness to work with the City to develop strategies to achieve the Policy outcomes.

**ATTACHMENTS**

Attachment 1	Summary of Community Submissions
Attachment 2	Draft Economic Development Policy (with amendments in red text)
Attachment 3	Draft Financial Planning Policy – Strategic Matters
Attachment 4	Draft Community Development Policy
Attachment 5	Draft Public Participation Policy

**VOTING REQUIREMENTS**

Simple Majority

**OFFICER'S RECOMMENDATION:**

That the Policy Committee:

- 1 NOTES the contents of the Community Submissions;
- 2 ENDORSES the amendments to the draft Economic Development Strategy;
- 3 REFERS the following Council Policies to Council for adoption:
  - Economic Development, as shown on Attachment 2 to this Report;
  - Financial Planning – Strategic Matters, as shown on Attachment 3 to this Report;
  - Community Development, as shown on Attachment 4 to this Report, and;
  - Public Participation as shown on Attachment 5 to this Report.

The Director Governance and Strategy provided an overview of the proposed policies.

*Cr Evans entered the Room at 1834 hrs.*

**MOVED Mayor Pickard SECONDED Cr Magyar that an additional Point 4 be added to the motion to read:**

- "4 REQUESTS Council to thank those persons who made a submission for their contribution."**

**The Motion was Put and**

**CARRIED (6/0)**

**In favour of the Motion:** Mayor Pickard, Crs Hart, Park, Magyar, Hollywood and Evans.

**MOVED Mayor Pickard SECONDED Cr Magyar that the Community Development Policy be amended as follows:**

**Page 1, Dot Point 6 of the City's role, be amended to read: *"Ensure where possible that all community members have the opportunity to become engaged in the community development process and are able to access social and economic benefits"*.**

**The Motion was Put and**

**CARRIED (6/0)**

**In favour of the Motion:** Mayor Pickard, Crs Hart, Park, Magyar, Hollywood and Evans.

**MOVED Cr Magyar SECONDED Cr Park** that the Public Participation Policy be amended to delete the first paragraph of the Statement and replace it with the following:

**“In recognition of Section 1.3(2)(c) of the Local Government Act 1995, the City has a stated objective to encourage greater community participation in the decisions and affairs of the local government.”**

**The Motion was Put and**

**CARRIED (6/0)**

**In favour of the Motion:** Mayor Pickard, Crs Hart, Park, Magyar, Hollywood and Evans.

**MOVED Cr Magyar SECONDED Cr Park** that the Policy Committee:

- 1 NOTES** the contents of the Community Submissions;
- 2 ENDORSES** the amendments to the draft Economic Development Strategy;
- 3 REFERS** the following Council Policies to Council for adoption:
  - (a) Economic Development**, as shown on Attachment 2 to this Report;
  - (b) Financial Planning – Strategic Matters**, as shown on Attachment 3 to this Report;
  - (c) Community Development**, as shown on Attachment 4 to this Report, subject to the following amendment:

Page 1, Dot Point 6 of the City’s role, be amended to read:  
*“Ensure where possible that all community members have the opportunity to become engaged in the community development process and are able to access social and economic benefits”;*
  - (d) Public Participation** as shown on Attachment 5 to this Report, subject to the first paragraph of the Statement being deleted and replaced with the following:

**“In recognition of Section 1.3(2)(c) of the Local Government Act 1995, the City has a stated objective to encourage greater community participation in the decisions and affairs of the local government.”**
- 4 REQUESTS** Council to thank those persons who made a submission for their contribution.

**The Motion was Put and**

**CARRIED (6/0)**

**In favour of the Motion:** Mayor Pickard, Crs Hart, Park, Magyar, Hollywood and Evans.



**ITEM 2            PROPOSED POLICY TO ASSIST WITH  
ASSESSING REQUESTS FOR PURCHASE OF  
PUBLIC OPEN SPACE RESERVES – [89391]****WARD:** All**RESPONSIBLE** Mr Chris Terelinck  
**A/DIRECTOR:** Planning and Community Development

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**PURPOSE**

The purpose of this report is for Council to consider adopting a policy to provide guidance for assessment where requests are made by third parties to purchase portions of public recreation reserves or public open space (POS) in the City of Joondalup.

**EXECUTIVE SUMMARY**

Council has considered a number of requests by residents seeking to purchase portion of POS reserves that abut their property. In response to these requests, Council resolved to refer the issue of sale of open space to the Policy Committee. As a result, a draft policy was developed and endorsed by Council at its meeting of 26 April 2006, for the purposes of advertising.

Two submissions were received during the advertising period, generally supporting the intent of the policy, but both requested a number of modifications to the policy, primarily to provide more weight that requests to purchase POS should not be supported.

Subject to minor modification in response to the concerns raised, it is recommended that the revised policy be adopted.

**BACKGROUND**

Council has considered various requests for excision of portions of POS reserves where adjacent landowners have sought to amalgamate the land into their landholding.

In September 2005 (Item CJ203 – 09/05 refers), the Council considered a request for sale of portion of a POS reserve to an adjoining landowner. Part 3 of the resolution was that the issue of the sale of public open space be referred to the Policy Committee with a request that the Committee considers whether a Council policy should be developed around this issue.

In the last 3 years, the Council has considered a number of requests for sale of portion of POS reserves to adjoining neighbours. A summary of the Council decisions regarding such requests is detailed below:



- In September 2005 (Item CJ203 – 09/05 refers), Council considered and did not support a request by a landowner seeking to excise 227m<sup>2</sup> of Castlecrag Park (67 Castlecrag Drive, Kallaroo) to be amalgamated with the applicant's adjoining residential property.
- In August 2005 (Item CJ180 – 08/05 refers), Council considered and did not support a request by a landowner, seeking to excise 57m<sup>2</sup> of Cumberland Park (2 Cumberland Way, Beldon) to be amalgamated with the applicant's adjoining residential property.
- In November 2003 (Item CJ260 – 11/03 refers), Council considered and did not support a request by a landowner, seeking to excise 53m<sup>2</sup> of Hawick Park (2 Hawker Avenue, Warwick) to be amalgamated with the applicant's adjoining residential property.

In the above cases, the Council did not support the requests with the primary reason being that the loss of public open space was not considered to be in the best interests of the broader community, or orderly and proper planning.

Council, at its meeting of 20 September 2005, in considering the request to excise portion of Castlecrag Park (Item CJ203 09/05) also resolved as follows:

- 3     *REFERS the issue of the sale of public open space to the Policy Committee with a request that the Committee considers whether a Council policy should be developed around this issue.*

In response to the Council resolution of September 2005, a draft policy was developed and presented to the Policy Committee meeting on 11 April 2006. The Policy Committee recommended to Council that the policy be advertised for 30 days.

Council, at its meeting of 26 April 2006 (Item CJ077-04/06 refers), resolved to adopt the draft policy entitled 'Requests for Sale of Public Open Space Reserves' and advertise it for public comment for a period of thirty (30) days. The policy has now been advertised and is presented to Council for consideration for adoption.

## DETAILS

A copy of the policy as advertised is provided in Attachment 1. The policy establishes guidelines for assessment of requests for sale of POS. It also details that there is a general presumption against sale of POS unless a clear benefit to the community is established. Where such a community benefit is established, the policy details the process for advertising such requests. The policy also details that sustainability objectives must also be met in assessing such requests.

## Consultation:

The policy was advertised via a notice in the Joondalup Times, a notice on the City's website and the policy was displayed at the City's libraries, as well as the Whitfords Customer Service Centre and the Administration Centre. Two submissions were received, which have been summarised in Attachment 2.

**Policy implications:**

In the event that the Council resolves not to adopt the policy, the Council can use the Department for Planning & Infrastructure guidelines for assessment of requests to excise portions of POS.

**Risk Management considerations:**

If the Council did not adopt a policy regarding this matter, there is a risk that decisions could be made on an ad hoc basis.

**Legislation – Statutory Provisions:**Reserves

A reserve is the setting aside of Crown Land for a specific purpose, generally a public purpose. Under Section 41 of the Land Administration Act 1997 (LAA), the Minister for Lands may set aside Crown Land by a Ministerial Order in the public interest. The majority of the requests received relate to POS reserves that are given up by a developer when land is subdivided and set aside under Section 20A of the former Town Planning and Development Act as a reserve for "Public Recreation" (now Section 152 under the Planning & Development Act 2005). The POS land ceded under the Planning and Development Act is subsequently clearly identified as a reserve for "Public Recreation".

Once created, a reserve is usually placed under the care, control and management of a State Government department, Local Government or incorporated community group by way of a Management Order. A Management Order under the LAA does not convey ownership of the land, however it does allow as much control as is essential for the management of the land.

In regard to a request to excise portion of a reserve, if the Council resolves to not support the request, the matter does not proceed. If the excision/cancellation or closure of the reserve is supported, Council makes a recommendation to the Department for Planning and Infrastructure (formerly Department of Land Administration), who is the determining authority.

The provisions of the Department for Planning & Infrastructure (DPI) guidelines to dispose of S.20A reserves state that "there are strong moral considerations which underlie the State's policy on ensuring a high level of protection for reserves created under Section 20A of the Town Planning Development Act." The guidelines go on to state that a "necessity or desirability of a high order is to be established before a proposal affecting a Section 20A reserve may be approved." The guidelines outline that where the reserve is to be substantially reduced, the proposal must be sign posted indicating the intended change, advertised in a local newspaper and letters sent to nearby landowners.

District Planning Scheme No 2

Clause 8.11 of District Planning Scheme No. 2 (DPS2) relates to local planning policies. Clause 8.11.3 outlines the procedures for making and amending a local planning policy. A draft policy, once adopted by Council, is required to be advertised for a minimum of 21 days with a notice to be placed in the local paper for two consecutive weeks. After the comment period closes, Council is required to review

the draft policy in light of any submissions and shall then resolve either to finally adopt the policy, with or without modifications, or not to proceed with the draft policy. Following adoption of the policy, notification shall be published once in a newspaper circulating the Scheme Area.

**Link to Strategic Plan:**

The following objective and strategy in the City's Strategic Plan 2003 – 2008 is applicable to this report:

Objective 3.1 To develop and maintain the City of Joondalup's assets and built environment.

Strategy 3.1.3 Create and maintain parklands that incorporate nature and cultural activities accessible to residents and visitors.

**Financial/Budget Implications:**

DPI guidelines to dispose of S.20A reserves (POS) state that when the disposal of a reserve is supported, the funds received from the sale of the land must be used to fund the purchase of replacement recreation land or to undertake capital improvements to other recreation reserves in the general locality.

**Regional Significance:**

POS reserves are created and made accessible for the use of the community for recreational activity, passive or active and provide for visual relief in the built environment. The principle of retaining such reserves for the community is of significance.

**Sustainability implications:**

By ensuring that public open space reserves are retained in full and such requests for minor excisions are not supported, it will maximise environmental sustainability. In assessing such requests, due consideration should be given to retention of existing natural bush land and acknowledgement that POS reserves also provide visual relief in addition to passive and active recreation areas.

**COMMENT****Submissions and Proposed Modifications to the Draft Policy**

The submissions received on the policy raise questions as to why the policy is being introduced, question certain aspects of the policy and request a number of modifications (the submission table is included as Attachment 2 and a copy of the recommended modified policy is included in Attachment 3).

In both submissions, a point is raised as to how Council would assess requests for excisions of POS that are not lodged by adjoining owners, but, for example, by a developer. This is a valid concern and it is recommended that the policy be modified to delete reference to adjoining owners to address this point. The policy would therefore refer to the sale of POS and not specify to whom.

Another of the issues raised in both submissions questions how community benefit will be assessed and suggests that degradation or lack of maintenance of POS should not be considered a reason for POS to be sold. This is a valid argument and it is recommended that an additional point be included in the policy being, new clause 3(c):

*Maintenance of a reserve is not a relevant matter in assessing whether the proposed excision would have a clear benefit to the community.*

Clarification was sought as to exactly what is POS and therefore what land this policy would apply to. The policy is proposed to be modified to detail that it applies to land reserved for parks and recreation under DPS2, in addition to land that is created as a public recreation reserve.

In response to concerns raised in the submissions, modifications to the advertising section are recommended to provide greater clarity that advertising is to occur on the City's notice boards and the City's website. In regard to the concern about advertising and the extent of consultation for letters to nearby owners, it is not recommended that a blanket provision be applied as the extent of consultation could vary dependant on the details of the specific request.

In addition, it is recommended that the policy be modified to state that the costs associated with advertising in the newspaper and the sign on site should be met by the applicant.

A point is made in one of the submissions that all POS is of benefit to the community in some way. This point is noted and therefore as detailed in the policy as advertised, the onus is on the applicant to demonstrate how loss of any POS would benefit the community and promote sustainability objectives.

#### Other proposed modification

In the event that the purchase of land is referred to Council, it is also considered appropriate that the applicant obtain a valuation from the Valuer General's Office on the land proposed to be purchased, at the applicant's cost. The draft Policy is proposed to be modified to reflect this requirement.

#### **Modifications to Delegation Notice**

In regard to the delegation of a decision that a request to purchase POS not proceed, in accordance with the standard practice contained within the existing town planning delegation, it is recommended that such delegation be given to the Director Planning & Community Development as well as the Manager Approvals, Planning & Environmental Services. It is recommended that the town planning delegation notice be modified accordingly.

In conclusion, the City receives a number of requests for excisions of POS reserves. There is no practice or procedure currently in place to deal with such requests and therefore this could result in a lack of consistency when dealing with such requests. The proposed policy will allow for the request to be dealt with under delegated authority in situations where such requests do not meet sustainability objectives and/or benefit the community. In addition the policy provides for standard assessment criteria and advertising requirements for dealing with such requests. Introduction of

this policy will ensure that such requests are dealt with in a consistent and efficient manner.

In summary, it is recommended that the policy as modified in Attachment 3 be adopted as final and the delegation notice amended to provide for this delegation.

## ATTACHMENTS

Attachment 1	Draft Policy as advertised
Attachment 2	Submission Table
Attachment 3	Proposed Modified Policy

## VOTING REQUIREMENTS

Simple Majority

## OFFICER'S RECOMMENDATION

That the Policy Committee RECOMMENDS that Council:

1. Pursuant to Clause 8.11.3 of District Planning Scheme No 2 ADOPTS for final approval the policy regarding Requests for Sale of Public Open Space Reserves, as modified and forming Attachment 3 to this Report;
2. In accordance with the abovementioned policy, AMENDS the Town Planning Delegations by inserting new clauses 2(i) & 3(h), as follows:
  - 2(i) the determination that a request for sale of POS should not proceed where:
    - (i) there is no clear benefit to the community; and/or
    - (ii) such proposals do not promote sustainability objectives.

And

- 3(h) the determination that a request for sale of POS should not proceed.

The Director Governance and Strategy provided an overview of the report.

Minor typographical adjustments will be made to the policy.

**MOVED Cr Park SECONDED Cr Hollywood that the policy relating to Requests for Sale of Public Open Space Reserves be amended by the inclusion of the words "... outside of any direct financial contribution" as follows:**

- after the words "A clear benefit to the community, ....." in 3(b) – Policy Statement;
- at the end of the third dot point under "4 – Sustainability":

**The Motion was Put and**

**CARRIED (6/0)**

**In favour of the Motion:** Mayor Pickard, Crs Hart, Park, Magyar, Hollywood and Evans.



**MOVED Mayor Pickard SECONDED Cr Magyar** that the policy relating to Requests for Sale of Public Open Space Reserves be amended to delete Clause 3(a) and replace it with the following words:

**"The Council views POS as an extremely valuable community asset."**

**The Motion was Put and**

**CARRIED (6/0)**

**In favour of the Motion:** Mayor Pickard, Crs Hart, Park, Magyar, Hollywood and Evans.

**MOVED Cr Hollywood SECONDED Cr Park** that the Policy Committee **RECOMMENDS** that Council:

- 1** Pursuant to Clause 8.11.3 of District Planning Scheme No 2 **ADOPTS** for final approval the policy regarding Requests for Sale of Public Open Space Reserves, as modified and forming Attachment 3 to this Report, subject to the following amendments:

- (a) Clause 3(a) being deleted and replaced with the following words:

**"The Council views POS as an extremely valuable community asset."**

- (b) the inclusion of the words *"... outside of any direct financial contribution"* as follows:

- after the words "A clear benefit to the community, ....." in 3(b) – Policy Statement;
- at the end of the third dot point under "4 – Sustainability";

- 2** In accordance with the abovementioned policy, **AMENDS** the Town Planning Delegations by inserting new clauses 2(i) & 3(h), as follows:

- 2(i)** the determination that a request for sale of POS should not proceed where:

- (i) there is no clear benefit to the community; and/or
- (ii) such proposals do not promote sustainability objectives.

**And**

- 3(h)** the determination that a request for sale of POS should not proceed.

**The Motion was Put and**

**CARRIED (6/0)**

**In favour of the Motion:** Mayor Pickard, Crs Hart, Park, Magyar, Hollywood and Evans.

**ITEM 3                    A NUCLEAR FREE CITY – POLICY – [04135]**

**WARD:**                    All

**RESPONSIBLE**        Mr Ian Cowie  
**DIRECTOR:**            Governance and Strategy

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**PURPOSE**

To inform the Policy Committee of a new policy entitled: The City of Joondalup is a "Nuclear Free City" which was formally adopted by Council on 18 July 2006.

To provide the Policy Committee with a copy of the policy document.

**EXECUTIVE SUMMARY**

Council approved adoption of a new policy that the City be designated a "Nuclear Free City" on 18 July 2006.

**BACKGROUND**

At its meeting on 18 July 2006, Council resolved that:

*"the following policy be ADOPTED:*

*"The City of Joondalup accepts that the transport, storage, treatment and use of radioactive substances could involve potential threats to the health and well-being of residents of the City and declares:*

- 1        that approval will not be given for the building of any nuclear power stations, enrichment plants, weapons plants, or radio-active storage facilities within the City;*
- 2        that approval will not be given for the storage of uranium, nuclear waste, or other materials connected with the nuclear power industry within the City's boundaries or transportation through the City;*
- 3        that the responsible use of radioactive material in hospitals, health facilities, and within smoke detectors is acceptable as the benefits to residents far outweigh the risks to the community at large;*
- 4        that the City of Joondalup be designated a 'Nuclear-Free City'."*

**DETAILS**

An extract from the minutes of the meeting of Council held on 18 July 2006 with the Motion on adoption of a "Nuclear-Free City" policy (C44-07/06 refers) can be found in Attachment 1 to this report. A copy of the new policy document can be found in Attachment 2 to this report.



**Issues and options considered:**

Not applicable

**Link to Strategic Plan:**

The Policy is linked to the Key Focus Area: Community Wellbeing and the outcome:

*The City of Joondalup is a safe and healthy City.*

**Legislation – Statutory Provisions:**

Not applicable

**Risk Management considerations:**

Not applicable

**Financial/Budget Implications:**

Not applicable

**Policy implications:**

Links to the Sustainability Policy

**Regional Significance:**

Not applicable

**Sustainability implications:**

The policy supports sustainability in the City of Joondalup

**Consultation:**

Not applicable

**COMMENT**

Nil

**ATTACHMENTS**

Attachment 1	Notice of Motion
Attachment 2	Policy – The City of Joondalup is a “Nuclear Free City”

**VOTING REQUIREMENTS**

Simple majority

The Director Governance and Strategy provided an overview of the report.

**MOVED Cr Magyar SECONDED Cr Park that the Policy Committee NOTES the content of the Council Policy: The City of Joondalup is a "Nuclear Free City."**

**The Motion was Put and**

**CARRIED (5/1)**

**In favour of the Motion:** Crs Hart, Park, Magyar, Hollywood and Evans. **Against the Motion:** Mayor Pickard

## **ITEM 4            FREEMAN OF THE CITY – [01435]**

**WARD:**            All

**RESPONSIBLE**    Mr Ian Cowie  
**DIRECTOR:**       Governance and Strategy

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### **PURPOSE**

To provide the Policy Committee with:

- Information on the concept of "Freeman" as an award
- Examples of local government policies with respect to a "Freeman" award
- A draft policy entitled: "Freeman of the City of Joondalup"

### **EXECUTIVE SUMMARY**

The honour of "Freeman" has been awarded in the past, in both Australia and other countries in recognition of the exceptional contribution of individuals to their communities. At least three local governments in Western Australia have developed policies that enable them to confer such honour on individuals. A draft policy, entitled "Freeman of the City of Joondalup," has been provided for consideration by the Policy Committee.

### **BACKGROUND**

The award of "Freeman" or "Free" status dates back to medieval times when city and town charters drew a distinction between free men, and vassals of a feudal lord. Early "Freedom of the City" ceremonies had great importance in affirming that the awardee enjoyed privileges such as the right to earn money and own land, and protection within the town.

In contemporary society, the award of "Freedom of a City" tends to be entirely ceremonial, given by the local government in many Towns and Cities to those who have served in some exceptional capacity, or upon any person to whom the City wishes to bestow an honour. In general, the award is made rarely e.g., a maximum of one per year and under strictly controlled conditions.

**DETAILS**

The Cities of Cockburn, Perth and Wanneroo have developed awards which confer the title "Freeman" to individuals who have made a significant and meritorious contribution to the local community, to Australia and to humanity "...which can be seen to stand above the contributions of most other persons..."

**Issues and options considered:**

The policies of the Cities of Cockburn, Perth and Wanneroo pertinent to an award of Freeman can be found in Attachments 1, 2 and 3 to this report.

The Policy Committee may consider:

- (a) Referring to one of the local government policies in Attachments 1, 2 and 3 as the basis of a draft policy for the City;
- (b) Adopting the draft Council policy "Freeman of the City," which can be found in Attachment 4.

**Link to Strategic Plan:**

The value of Respect, which states:

*We will respect community and individual contributions.*

**Legislation – Statutory Provisions:**

Not applicable

**Risk Management considerations:**

Not applicable

**Financial/Budget Implications:**

Minimal, covering award provision and invitations to events.

**Policy implications:**

Not applicable

**Regional Significance:**

Not applicable

**Sustainability implications:**

Not applicable

**Consultation:**

Not applicable

**COMMENT**

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The City does not have a means by which to recognise the contribution of exceptional individuals who, through their personal endeavours and commitment, have made an outstanding contribution to the community, Australia and humanity. By developing a policy, the City will be able to celebrate the outstanding achievements of local people.

**ATTACHMENTS**

Attachment 1	City of Wanneroo Policy – Award of the Title “Honorary Freeman of the City of Wanneroo
Attachment 2	City of Perth Policy – Conferring of Honours by the City of Perth
Attachment 3	City of Cockburn Policy – Honorary Freeman of the City of Cockburn
Attachment 4	Draft Policy – “Freeman of the City of Joondalup”

**VOTING REQUIREMENTS**

Simple majority

**OFFICER'S RECOMMENDATION**

That the Policy Committee:

- 1 NOTES policies of other local governments with respect to the award of “Freeman” or similar;
- 2 APPROVES the draft policy entitled: “Freeman of the City of Joondalup” and refers the document to Council to:
  - (a) Endorse the draft policy as presented, or as amended by the Policy Committee;
  - (b) Make the draft policy available for public comment for a specified period.

The Director Governance and Strategy provided an overview of the report.

**MOVED Mayor Pickard SECONDED Cr Magyar that the draft policy entitled: “Freeman of the City of Joondalup” be amended as follows:**

- Award Criteria - 2<sup>nd</sup> dot point be amended to read: “They will have lived in, worked in or served the City of Joondalup or its former entity for a significant number of years .....
- Award Criteria – 3<sup>rd</sup> dot point be amended to read: “...in the City of Joondalup or its former entity.”
- Entitlements, 3<sup>rd</sup> dot point be amended to read: ...will be provided with a plaque ....
- Entitlements – an additional dot point added to read: “A portrait of the Freeman will be hung in the Civic Centre.

- **Process of nomination – 2<sup>nd</sup> dot point to be amended to read:** “Nomination must be sponsored by an elected member and supported in writing by at least 3 other elected members” and this dot point be moved to be the first dot point.

**The Motion was Put and**

**CARRIED (4/2)**

**In favour of the Motion:** Mayor Pickard, Crs Hart, Magyar and Hollywood **Against the Motion:** Crs Park and Evans

**MOVED Mayor Pickard SECONDED Cr Magyar that the Policy Committee:**

- 1 **NOTES policies of other local governments with respect to the award of “Freeman” or similar;**
- 2 **APPROVES the draft policy entitled: “Freeman of the City of Joondalup” subject to the following amendments:**
  - **Award Criteria - 2<sup>nd</sup> dot point be amended to read:** “They will have lived in, worked in or served the City of Joondalup or its former entity for a significant number of years .....
  - **Award Criteria – 3<sup>rd</sup> dot point be amended to read:** “...in the City of Joondalup or its former entity.”
  - **Entitlements, 3<sup>rd</sup> dot point be amended to read:** ...will be provided with a plaque ....
  - **Entitlements – an additional dot point added to read:** “A portrait of the Freeman will be hung in the Civic Centre.
  - **Process of nomination – 2<sup>nd</sup> dot point to be amended to read:** “Nomination must be sponsored by an elected member and supported in writing by at least 3 other elected members” and this dot point be moved to be the first dot point.
- 3 **REFERS the document to Council to:**
  - (a) **endorse the draft policy as amended by the Policy Committee;**
  - (b) **make the draft policy available for public comment for a specified period.**

**The Motion was Put and**

**CARRIED (4/2)**

**In favour of the Motion:** Mayor Pickard, Crs Hart, Magyar and Hollywood **Against the Motion:** Crs Park and Evans

**MOTIONS OF WHICH PREVIOUS NOTICE HAS BEEN GIVEN**

Nil.

**REQUESTS FOR REPORTS FOR FUTURE CONSIDERATION**

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**City's Art Collection – (Policy 5-3 - Cultural Development)**

Mayor Pickard requested a review of the policy on the City's art collection. Mayor Pickard considered the wording of the policy did not express its intent, and also felt it important that elected members become more involved in the City's art collection.

**Action: Director Planning and Community Development**

**Use of Council Chamber and meeting rooms (Policy 8-3 – Elected Members - General)**

Mayor Pickard requested a review of the policy relating to the use of the Council chamber and meeting rooms. Mayor Pickard considered there is a need to build relationships and engage with State and Federal politicians and the current policy did not allow the hosting of events of a political nature to be approved.

**Action: Director Governance and Strategy**

**CLOSURE**

There being no further business, the Presiding Person declared the Meeting closed at 1936 hrs; the following Elected members being present at that time:

Cr S Hart  
Cr J Park  
Mayor T Pickard  
Cr K Hollywood  
Cr S Magyar  
Cr M Evans  
Cr R Fishwick

PROPOSED POLICIES FOR THE CITY OF JOONDALUP COUNCIL ON: FINANCIAL PLANNING, ECONOMIC DEVELOPMENT, COMMUNITY DEVELOPMENT AND PUBLIC PARTICIPATION. SCHEDULE OF SUBMISSIONS FOLLOWING ADVERTISING (CLOSED 29 MAY 2006)

NO	NAME OF SUBMITTER	SUBMITTER'S COMMUNITY ROLE	RELEVANT POLICY	SUBMISSION SUMMARY	COMMENT
1	Joondalup Business Association	Representative body for small businesses in the City of Joondalup who promote, sustain and encourage new small business to the region.	Draft Economic Development Policy	<p>Support for the Policy.</p> <p>Major themes included:</p> <ul style="list-style-type: none"> <li>Linking industry development with workforce development to promote great local employment of Joondalup residents. This requires a close partnership between CoJ and local training providers.</li> </ul>	<p>The creation of local business networks and an emphasis on regional development are expressly stated in the Draft Policy. Investment attraction is stated in the Policy, however this is not in a regional context and should be amended accordingly. However, any specific activities will be addressed at a strategic level.</p>
				<ul style="list-style-type: none"> <li>A regional approach to economic development should be emphasised more heavily within the Policy. This specifically relates to regional industry development and investment attraction. A specific area of focus for industry development should include Tourism.</li> </ul>	<p>Within the area of the policy that deals with a coordinated approach to economic development it should also refer to service delivery to businesses within the region. This reinforces the regional viewpoint of economic development activities pursued by the City.</p>
				<ul style="list-style-type: none"> <li>Keen to comment on the actual delivery strategies that will aspire to the contents of the Policy.</li> </ul>	<p>The policy refers directly to existing industry bases such as Tourism to be used as leverages for new business opportunities.</p>



NO	NAME OF SUBMITTER	SUBMITTER'S COMMUNITY ROLE	RELEVANT POLICY	SUBMISSION SUMMARY	COMMENT
2	Business Development Association (North West Metro)	Aims to assist in the formation and development of new and sustainable small businesses in the region.	Draft Economic Development Policy	<p>Support for the Policy.</p> <ul style="list-style-type: none"> <li>Needs of non-retail small businesses should be considered in the Council's Economic Development Policy.</li> </ul> <p>Suggestions for development on a strategic level:</p> <ul style="list-style-type: none"> <li>Increase in commercial premises to accommodate the growth of local businesses so they stay within the local area.</li> <li>CoJ should be proactive in encouraging a greater diversity of business opportunities to Joondalup, making it something other than a shopping destination.</li> </ul>	<p>The attraction of diverse local businesses can be achieved under the Policy's key role of external/new business investment. To encourage diversity and local employment this can be refined at a strategic level by attracting investment in line with the skill-set of the workforce.</p> <p>The other strategic issues raised can be addressed under the Policy's key role of overcoming local inhibitors that impact on business and industry development/growth.</p>

## POLICY – ECONOMIC DEVELOPMENT

**STATUS:** *Council Policy - A strategic policy that sets governing principles and guides the direction of the organisation to align with community values and aspirations.*

*Council policies are developed by the Policy Committee for approval by Council.*

**RESPONSIBLE DIRECTORATE:** Governance and Strategy

**OBJECTIVE:** To support local and regional economic development.

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### STATEMENT:

The City of Joondalup has an important role to play in both Local and Regional economic development facilitation. The following are the key roles for the City in Economic Development:

**Establishing and maintaining an environment that is advantageous for investment including:**

- Facilitating local strategic planning and development investigations.
- Identification of local economic development issues, strengths and priorities.
- Development and maintenance of an efficient / streamlined local development approvals process and regulatory environment.
- Facilitating local infrastructure developments and improvements.
- Facilitating initiatives to address local inhibitors that are impacting on business and industry development and growth.
- Researching and providing information and advice to business and industry on the local economy.
- Establishing external partnerships with Federal, State and Local Governments, and the Private sector wherever possible to achieve local economic development objectives.
- Leveraging the existing industry base to foster new business opportunities (ie Health, Retail, Education, Tourism, Research and Development, Construction, Property and Business etc)

**Managing a co-ordinated approach to economic development including:**

- Facilitating, co-ordinating and prioritising local funding submissions to State and Federal Governments relating to local industry development and employment projects and initiatives.
- Representation and lobbying of economic development issues and priorities to State and Commonwealth Government Agencies.
- Working with other Local Government Authorities as well as State and Federal agencies where possible to coordinate the delivery of business support services within the region.

**Facilitating local business including:**

- Facilitation of business networks.
- Working with existing businesses to assist their development.
- Research and Development.

**Attracting external investment including:**

- Promoting the area to day visitors, tourists and residents.
- Attraction of new business investment both independently and in conjunction with other Local Government Authorities and relevant State and Federal Government agencies.

**Community Economic Development including:**

- Identifying and harnessing local community resources and opportunities and stimulating sustainable economic and employment activity.

**Sustainability Statement**

Economic development is vital to the future of the City of Joondalup given that it is destined to become Perth's second major CBD and regional hub of the North. This Policy establishes a framework for economic development whereby Council will work to develop and grow a strong economy that delivers increased employment and wealth and therefore contributes to an improved quality of life for the community.

The Policy promotes:

- A regional approach to economic development including pooling of resources, exchange of information, and support and mentoring through the establishment of regional networks.
- Processes and structures that encourage businesses, industries, and institutions to collaborate as well as compete, and to become environmentally sound, financially viable, and socially responsible, investing in the local community in a variety of ways.

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File No:  
Previous Policy No:  
Amendments:  
Related Documentation:  
Issued:

## POLICY – FINANCIAL PLANNING – STRATEGIC MATTERS

**STATUS:** *Council Policy - A strategic policy that sets governing principles and guides the direction of the organisation to align with community values and aspirations.*

*Council policies are developed by the Policy Committee for approval by Council.*

**RESPONSIBLE  
DIRECTORATE:** Governance and Strategy

**OBJECTIVE:** To ensure that robust and transparent financial management is established and maintained to meet the Council's accountability to the community for the stewardship of community assets both now and into the future.

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### STATEMENT:

Under the Local Government Act 1995, Council is required to prepare and adopt an annual budget.

Local Governments are also required to prepare a 'Plan for the Future' of the District at least every second year that will identify the strategic direction of the district and indicate the resources required for the achievement of the strategies. The Local Government Act 1995 requires Councils to consider the 'Plan for the Future' in formulating the Annual Budget.

The Annual Budget will be developed within an overall strategic planning framework which will guide the Council in identifying community needs and aspirations over the long term through the development of the Strategic Plan and the Strategic Financial Plan over a 20 year time horizon.

The long term Strategic Financial Plan will summarise the financial impacts of the goals and objectives identified in the Strategic Plan, determine their sustainability, and therefore set the future financial direction of the Council.

In developing the high level Strategic Financial Plan the Council will adhere to the following principles:

- Prudent management of financial risks relating to debt, assets and liabilities;
- Provision of reasonable stability in the level of rate burden;
- Consideration of the financial effects of Council decisions on future generations;
- Provision of accurate and timely disclosure of strategic financial information; and
- New revenue sources to be identified where possible.

**Sustainability Statement**

Long term financial planning is essential in ensuring that the Council remains financially sustainable in the long term.

This Policy establishes a strategic financial planning framework that seeks to guarantee the financial sustainability of the City by providing sufficient funds to allow capital projects and new initiatives to be implemented, ensure the City's infrastructure is maintained, and ensure the Council has the financial flexibility to respond to community needs now and into the future.

The views of the community on the long-term financial direction of the Council will be sought through statutory consultation, and other participatory mechanisms during the development of the Strategic Plan and the Strategic Financial Plan.

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File No:  
Previous Policy No:  
Amendments:  
Related Documentation:  
Issued:

## POLICY – COMMUNITY DEVELOPMENT

**STATUS:** *Council Policy - A strategic policy that sets governing principles and guides the direction of the organisation to align with community values and aspirations.*

*Council policies are developed by the Policy Committee for approval by Council.*

**RESPONSIBLE  
DIRECTORATE:** **Governance and Strategy**

**OBJECTIVE:** To provide a clearly defined, consistent and collaborative approach to encouraging sustainable community development.

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### STATEMENT:

The City of Joondalup recognises its role in the development of a sustainable community. Council supports the development and implementation of collaborative approaches with the Joondalup community to build on the combined skills, resources and commitment needed to address challenges and opportunities.

Community Development activities undertaken by the City will encompass and include all facets of the community, and will address equity and access, leisure and cultural development in the City of Joondalup context.

The Council will develop and adopt, using a consultative model, strategies for its community development activities, using the following broad headings:

- Access & Inclusion;
- Culture;
- Families & Children;
- Leisure;
- Seniors; and
- Youth

In undertaking community development activities, the Council's role is to:

- Facilitate leadership within the community;
- Provide information, expertise, guidance, and other resources, as appropriate.
- Utilise a collaborative approach to community development;
- Use a balanced approach that addresses and integrates economic, social, environmental and cultural considerations;
- Strive to understand and respect community values;
- ~~Ensure that all community members, regardless of gender, age, disability, race, culture, language or social and economic status have the opportunity to~~



- ~~become engaged in the community development process and are able to access its social and economic benefits;~~
- Ensure, where possible, that all community members have the opportunity to become engaged in the community development process and are able to access social and economic benefits;
  - Engage all stakeholders at the community and Government levels;
  - Ensure that its actions are based on transparency, accountability, participation and evidence-based decision-making;
  - Recognise the function of community development and allocate resources to it in the strategies developed, while recognising the need for ensuring value for money in outcomes;
  - Recognise the resources, information and support required by community representatives and organisations when working in partnerships.

In addition, the Council will take account of the above factors in the development of legislation, regulations and guidance.

In implementing its community development program the City is committed to the Guiding Principles as determined within the Strategic Plan.

### **Sustainability Statement**

This Policy supports the ability of people to act together to influence the social, economic, political and environmental issues that affect them. The Community Development Policy supports structures and processes that give genuine participation and involvement.

This Policy supports sustainability through:

- Supporting the active involvement of the community in the issues that affect their lives through sharing of skills, knowledge and experience.
- The development of processes that enable the active involvement of people from disadvantaged groups and/or special interest groups.
- Supporting processes that develop the knowledge and experience of people as individuals and in groups and therefore enabling them to undertake initiatives of their own to address social, economic, political and environmental issues, and enabling individuals and groups to fully participate in the democratic processes of the City.
- Recognising that there are limited funds and human resources available and that they should be used to achieve best value for the community as a whole, with particular emphasis on disadvantaged groups within the community.

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File No:  
Previous Policy No:  
Amendments:  
Related Documentation:

**POLICY 1-2 – PUBLIC PARTICIPATION**

**STATUS:** *Council Policy - A strategic policy that sets governing principles and guides the direction of the organisation to align with community values and aspirations.*

*Council policies are developed by the Policy Committee for approval by Council.*

**RESPONSIBLE DIRECTORATE:** Governance and Strategy

**OBJECTIVE:** To outline the City's commitment to actively involve the community in Council's planning, development and service delivery activities.

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**STATEMENT:**

~~The City has a stated objective to enhance the capacity of the community to actively participate in decision-making and strategic direction setting.~~

In recognition of Section 1.3(2)(c) of the Local Government Act 1995, the City has a stated objective to encourage greater community participation in the decisions and affairs of the local government.

The City is committed to improving its public participation practices. The City recognises that this will require:

- adequate resourcing;
- in-house and external training;
- the establishment of best practice public participation mechanisms; and
- a program of review to evaluate public participation processes.

The City will develop a Public Participation Strategy that will address:

- the identification of issues requiring public participation;
- the inclusion in the annual budget process of funding for public participation activities;
- increasing staff awareness and skills in public participation techniques;
- how all sectors and groups within the community can have the opportunity to participate in the City's activities; and
- a community education program relating to public participation in the City's affairs.

## Definitions

*Public participation* – can be defined as:

The provision of opportunities for the public to be involved in a range of issues affecting their communities and lifestyles. Such opportunities would enable the public to provide information, ideas and opinions on plans, proposals, policies and services; partner the City in working towards specific objectives; or actively contribute to physical works (eg. Environmental projects.)

While public participation can include the following elements it is far more than:

- Public Consultation
- Public Relations
- Information Dissemination
- Conflict Resolution.

## Budget

Where a specific public participation program relates to a budgeted item or City proposal, the costs of the participation program will be met from the budget concerned.

Where a specific public participation program relates to an independent proponent's proposal, the cost of the public participation program will be met by the proponent.

## Reporting and review

The City's Public Participation activities will be reviewed in relation to specified performance measures that include:

- level of public knowledge regarding opportunities to participate;
- level of public satisfaction with the opportunity to participate; and
- range of public participation projects undertaken throughout the organisation.

In order to provide the community with summary information regarding the City's public participation program, the review will be reported on in the City's Annual Report in accordance with statutory requirements and Council's Strategic Direction.

## Sustainability Statement

This Policy ensures that decisions by the Council are made with full knowledge, which may potentially support sustainable outcomes.

The Public Participation Policy provides a clear statement of the Council's intention to make itself aware of community opinion in order to inform decision-making. The Policy seeks to ensure that all groups in the community have the opportunity to engage with the Council on matters that affect them, and will contribute to an improved quality of the decisions reached, and greater acceptance of the final Council decision by members of the community. Decisions which are owned by the community are far more likely to be sustainable.

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Amendments: CJ213-06/99, CJ206-10/05

Related Documentation:

Issued: October 2005

**SCHEDULE OF SUBMISSIONS**  
**PROPOSED DRAFT POLICY FOR REQUEST FOR SALE OF PUBLIC OPEN SPACE RESERVE**  
**(CLOSED 1 JUNE 2006)**

NO	NAME OF SUBMITTER	DESCRIPTION OF AFFECTED PROPERTY	SUBMISSION SUMMARY	COMMENT
1	R & A Carver	8 Wellard Grove Woodvale WA	<ol style="list-style-type: none"> <li>1. Clarification sought as to specifically what land is POS and therefore over what land does this policy apply.</li> <li>2. Concerned that this is another attempt to re-introduce concept/precinct planning.</li> <li>3. Questioned how Council will assess and determine whether such a request will have benefit to the community.</li> <li>4. Suggests that there should be an overall presumption against the sale of POS and not just to the adjoining owners (policy statement 3(a)).</li> <li>5. Questions what information would be conveyed on a sign advising of proposed sale of POS.</li> <li>6. Questions a radius for letters to nearby owners when public consultation is undertaken for a request for sale of POS (Policy statement 3(d)).</li> <li>7. Requests clarification of policy statement 3(d)(vi).</li> </ol>	<ol style="list-style-type: none"> <li>1. Land that was ceded as POS at the time of subdivision and/or land reserved for recreation or public recreation or the like. It is recommended that the policy be modified to better clarify this point.</li> <li>2. This policy was developed in response to a Council resolution and does not relate to precinct planning.</li> <li>3. The benefit to the community will be a subjective judgement but such benefit would have to be demonstrated by the applicant before a request proceeds to public advertising.</li> <li>4. Comment noted. It is recommended that the policy be modified accordingly.</li> <li>5. Reference to proposed excision of recreation reserve and details about where further information can be obtained and how and when submissions can be made.</li> <li>6. This would be assessed on an individual basis if the proposal proceeds to advertising.</li> <li>7. Comment noted. It is recommended that the policy be modified to provide further clarity by referring to the City's notice boards and City's website.</li> </ol>

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**ATTACHMENT**

- - 7 - - -

**SCHEDULE OF SUBMISSIONS**  
**PROPOSED DRAFT POLICY FOR REQUEST FOR SALE OF PUBLIC OPEN SPACE RESERVE**  
**(CLOSED 1 JUNE 2006)**

1	C'td		<p>8. The consultation requirements are ambiguous and may allow the sale of POS to occur with few people knowing about it.</p> <p>9. The policy needs to take into account that once land that is currently POS has been sold it will never come back to the community as POS. It will be lost forever. How will this be taken into consideration for future generations?</p> <p>10. Joondalup City has fantastic parks and open spaces. Once we sell this off, it is lost forever.</p>	<p>8. Such proposals would be advertised via a sign on site and a notice in the paper, therefore the community would be advised of such requests.</p> <p>9. Acknowledged. For this reason, policy statement (a) states that there is a presumption against the sale of POS.</p> <p>10. Comment noted.</p>
2	M Moon	6 Carew Place GREENWOOD WA 6024	<p>I am mainly in support of this policy.</p> <p>1. Concerned that there is no mention of the required 10% open space or Liveable Neighbourhoods 3 and the potential for open space requirements to be reduced. Undersupply should not occur and oversupply should not be a precursor to sell.</p> <p>2. Measuring community benefit must address that there are pocket parks that provide for flora and fauna and natural habitat that could be destroyed because they are considered unused by the community.</p> <p>3. All open space is of benefit to the community in some way. The air we breathe, aesthetics, providing for biodiversity.</p> <p>4. The policy only deals with adjoining owners, concerned about developers purchasing POS. How will a request be dealt with if it is lodged by a party that is not an adjoining owner?</p> <p>5. It is the City's responsibility to take care of the parks. Degradation, weed infestation etc should not be an excuse to sell of open space, but that work is required. Open space should not become run down, these are not reasons for on selling POS. These are fixable.</p>	<p>1. The requirement for POS is not a matter guided by Council policy, this is a decision of WAPC. Concern noted, the supply of POS is not considered under this policy.</p> <p>2. This matter is addressed under Policy Aim (b) regarding environmental matters and policy statement (c) whereby a request must promote sustainability objectives.</p> <p>3. Acknowledged.</p> <p>4. Comment noted. It is recommended that the policy be modified accordingly to delete references to adjoining owners.</p> <p>5. Comments noted and it is recommended that the policy be modified to address this matter.</p>

## POLICY – REQUESTS FOR SALE OF PUBLIC OPEN SPACE RESERVES

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ATTACHMENT

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<b>STATUS:</b>	<p><b>Council Policy</b> – <i>A strategic policy that sets governing principles and guides the direction of the organisation to align with community values and aspirations.</i></p> <p><i>Council policies are developed by the Policy Committee for approval by the Council.</i></p>
<b>RESPONSIBLE DIRECTORATE:</b>	Planning and Community Development
<b>OBJECTIVE:</b>	To establish guidelines for the assessment of requests from landowners <del>for excisions</del> for sale of public open space reserves.

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### RELATED DOCUMENTATION

This policy should be read in conjunction with Part 2 ("Reserves") of District Planning Scheme No.2 ("DPS2").

### STATEMENT

#### 1 Policy Aims

- (a) To preserve land reserved for public recreation, being public open space (POS), where it provides a benefit to the community.
- (b) To give due consideration to the current and future needs of the community and environmental matters in assessing requests for excision or sale of POS.

#### 2 Policy Area:

This Policy applies to all local public recreation reserves within the City and land reserved for parks and recreation under District Planning Scheme No. 2.

#### 3 Policy Statement

- (a) ~~There is a general presumption against the sale of POS to adjoining landowners.~~ The Council views POS as an extremely valuable community asset.
- (b) A clear benefit to the community, outside of any direct financial contribution, is to be established before a proposal seeking ~~excision~~ the sale of a portion of a POS reserve is advertised for public comment.



- (c) Maintenance of a reserve is not a relevant matter in assessing whether the proposed excision would have a clear benefit to the community.
- (ed) If such a proposal does not provide a clear benefit to the community and/or does not promote sustainability objectives, the Director Planning & Community Development and Manager Approvals, Planning & Environmental Services have the delegated authority to determine that the request not proceed.
- (ed) If the proposed excision of portion of the POS reserve provides a benefit for the community and promotes sustainability objectives, the request will be advertised for a minimum period of 30 days as follows:
  - (i) A sign is to be erected on the site, at the applicant's cost.
  - (ii) A notice is to be placed in a local newspaper, at the applicant's cost.
  - (iii) Letters sent to nearby landowners.
  - (iv) Liaison with identified local community and interest groups.
  - (v) Referral to the Department of Land Information, Department for Planning and Infrastructure and other relevant servicing authorities for comment.
  - (vi) A notice is to be placed on the City's notice boards and the City's website.
- (fe) Upon the closure of advertising the request shall be referred to Council having due regard for the aims and statements of this policy, comments received as a result of advertising carried out in accordance with clause 3(de) above, and the requirements of the Department for Planning & Infrastructure (DPI), Guidelines for Administration of Section 20A "Public Recreation" Reserves.

The applicant shall also obtain a valuation at their cost, from the Valuer General's Office, on the portion of land proposed to be purchased.

#### 4. Sustainability

This policy promotes sustainability objectives by:

- Ensuring existing natural bush land is retained within the POS reserves.
- Recognising that the role of POS reserves in providing visual relief in addition to passive and active recreation areas should not be diminished without appropriate benefit to the community.
- Recognising that POS reserves are a public asset for the enjoyment of the wider community, and ensuring that any proposed excision of POS is of benefit to the community, outside of any direct financial contribution.

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Amendments:

Related Documentation:

Delegated Authority Manual  
District Planning Scheme No 2  
Guidelines for Administration of Section 20A "Public  
Recreation" Reserves (Department for Planning &  
Infrastructure)

Issued:

## DRAFT POLICY – FREEMAN OF THE CITY OF JOONDALUP

### STATUS:

**Council Policy** - A strategic policy that sets governing principles and guides the direction of the organisation to align with community values and aspirations.

Council policies are developed by the Policy Committee for approval by Council.

### RESPONSIBLE DIRECTORATE:

**Governance and Strategy**

### OBJECTIVE:

To enable the City to honour exceptional individuals as: "Freemen of the City of Joondalup" who, through their personal endeavours and commitment, have made an outstanding contribution to the community, Australia and humanity.

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### STATEMENT:

The purpose of this policy is to institute an award, entitled "Freeman of the City of Joondalup" so that from time to time, the City may honour exceptional individuals, who through their personal endeavours and commitment, have made an outstanding contribution to the community, Australia and humanity.

### AWARD CRITERIA:

A person may be nominated for the honorary award 'Freeman of the City of Joondalup' under the following circumstances:

- Their exceptional service is a matter of public record
- They will have lived in, worked or served the City of Joondalup or its former entity for a significant number of years (20 or more)
- They will have identifiable and long-standing connections with the community in the City of Joondalup or its former entity.
- Their endeavours will have benefited the community, Australia and humanity

### ENTITLEMENTS:

- Any person declared a "Freeman of the City of Joondalup" may designate themselves "Freeman of the City of Joondalup."
- A "Freeman of the City of Joondalup" will be invited to all civic events and functions
- A "Freeman of the City of Joondalup" will be provided with a plaque to commemorate receipt of their award.
- A portrait of the Freeman will be hung in the Civic Centre

**PROCESS OF NOMINATION:**

Nominations will be considered infrequently or as the need is identified by Council

- A nomination must be sponsored by an elected member and supported in writing by at least 3 other elected members.
- A nomination may be submitted by any person at any time, provided that nomination is in writing and addresses the criteria for the award
- A nominee must not be made aware of their nomination
- Any nominations received will be validated and the findings presented at a meeting of Council behind closed doors, with recommendations to approve/not approve a nominee for the award. The decision will be based on a simple majority vote.
- Acceptance of the award must be determined prior to being conferred

Conferring the award upon an individual will take place at a meeting of Council or at a special event to be determined by Council.

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RMS File No:	04135
Previous Policy No:	N/A
Amendments:	
Related Documentation:	
Issued:	August 2006